

Jackson County, Missouri

Comprehensive Annual Financial Report



Fiscal Year Ended December 31, 2016

www.jacksongov.org

JACKSON COUNTY, MISSOURI

Comprehensive Annual Financial Report



For the Year Ended

December 31, 2016

Prepared by:

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Chief Financial Officer

Cheryl L. Colter
Assistant Director of Accounting/Finance

Marc deRome

John Gordon

Sarah Matthes

Scott Jacoby

Christy Curless

Celestine Williams

JACKSON COUNTY, MISSOURI

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JACKSON COUNTY Finance Department

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www.jacksongov.org

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Fax (816) 881-3877

Accounting
(816) 881-3180

Accounts Payable
(816) 881-3059

Budget
(816) 881-3851

Grants Management/
Pension Management
(816) 881-3454

Office Services
(816) 881-3265

Payroll
(816) 881-3201

Purchasing
(816) 881-3253

Risk Management
(816) 881-3202

Tax Refund/Distribution
(816) 881-1320

Treasury
(816) 881-3358

June 23, 2017

The Honorable County Executive
Members of the County Legislature
Jackson County, Missouri:

We are pleased to transmit to you the 2016 Comprehensive Annual Financial Report of Jackson County, Missouri (the County), for the fiscal year ended December 31, 2016, which has been prepared by the County's Department of Finance. State law requires that all local governments publish, within six months of the close of each fiscal year, a complete set of financial statements presented in conformity with U.S. generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. The objective of this report is to inform the County Executive, Legislative body, creditors, and the general public of the County's financial condition and the financial results of its operations.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County. We believe that the data, as presented, is accurate in all material aspects, that it is presented in a manner designed to fairly set forth the financial position and results of operations of the County as measured by the financial activity of its various funds, and that all disclosures necessary to enable the reader to gain the maximum understanding of the County's financial affairs have been included.

The financial statements of the County have been audited by the independent auditors of BKD LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year ended December 31, 2016 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the County's financial statements for the year ended December 31, 2016 are fairly presented in conformity with GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The County is required to undergo an annual single audit in conformity with the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Information related to this single audit, including the schedule of expenditures of federal awards, findings and questioned costs, and auditors' reports on the internal control structure and compliance with applicable laws and regulations are included in a separate report.

Frank White, Jr., County Executive

Governmental accounting standards require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of *Management's Discussion and Analysis* (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the report of the independent auditors.

Profile of the County

The County, established in 1826 by the State of Missouri, is located in the state's northwestern quadrant bordered by the Kansas state line and the Missouri River. Its population approximates 692,000 with 18 incorporated municipalities including Kansas City and Independence, the County seat. The County is the most populated county in the Kansas City Metropolitan area and the second most populated county in Missouri, after St. Louis County, owing mostly to the presence of Kansas City, the state's most populated city. Although Independence retains its status as the original county seat, Kansas City serves as a secondary county seat and the center of county government.

The County operates under a Constitutional Home Rule Charter (the Charter) adopted by a vote of the citizens of the County in November 1970 and amended in a public vote in August 1978, April 1985, November 1986, and August 2010. The Charter provides for a separation of the legislative and executive functions. The heart of the Charter is an elected executive, accountable to all the voters, who has power to appoint the administrative officers of the government, the power to veto legislation, and to operate an effective, efficient county government. The nine-member legislature is given broad legislative powers and is so constructed as to be truly representative of all of the people of the County. The prosecuting attorney is also elected, as is the sheriff, who is responsible for law enforcement in the County. All elected officials serve four-year terms.

The County provides some services on a countywide basis and some services only to unincorporated areas. Within appropriate jurisdictions, the County provides road construction and maintenance, park facilities and maintenance, tax assessment and collections, law enforcement, court services, prosecution of violations of state statutes, criminal detention, family support services, public healthcare, and sanitary sewer services.

As required by GAAP, these financial statements present the County and its component units. The component units included in the County's reporting entity, because of the significance of their operational or financial relationships with the County, include Public Facilities Authority, Public Building Corporation, and the Developmental Disability Services of Jackson County – EITAS. Refer to the *notes to basic financial statements* for additional information on the reporting entity.

The annual budget serves as the foundation for Jackson County's financial planning and control. Each year, all County agencies and departments are required to submit estimates of their requirements for appropriation for the next budget year to the Budget Officer. The Chief Financial Officer and the Budget Officer review the budget requests and hold informal hearings with the requesting departments and agencies in order to prepare a budget recommendation for presentation to the County Executive for review and approval. After review, the County Executive submits a recommended budget document to the County Legislature. The County Legislature then holds public hearings for agencies and departments and formally adopts the next year's budget with any changes through passage of an appropriation ordinance. Further detail on the budget process may be found in the *notes to budgetary comparison schedules* included in the required supplementary information in this report.

Factors Affecting Financial Condition

Local Economy: Jackson County, Missouri strives to create and maintain an attractive environment for the local economy to grow, businesses to thrive and people to live.

Jackson County has attacked this goal on multiple levels including through its partnership with the Kansas City Area Transportation Authority (KCATA) to acquire the Rock Island Railroad Corridor. The 17.7 mile corridor provides opportunities for Jackson County, its residents, its business owners and the region as a whole. Corridor planning and design focuses on preservation of the national rail network corridor's integrity and on multi-modal transportation options as the corridor remains available for freight service. The Rock Island Railroad Corridor project has three primary components – a bicycle and pedestrian shared use path, transit, and both trail and transit oriented development. For more information on the Rock Island Railroad Corridor, please visit: <http://www.jacksongov.org/776/Rock-Island-Rail-Corridor-Authority>.

Additional projects with regional significance continue to advance: Paragon Star and Gateway Village are proposed youth sports centered developments located in Lee's Summit and Grandview that will hopefully continue to grow the metropolitan area's reputation as a youth sports hub.

For projects large and small, Jackson County has worked to refine its mapping system specific to economic development incentives that are currently in place (<http://maps.jacksongov.org/incentiveviewer/>). In seeking to provide a user friendly experience, the County welcomes observations on how this system can best serve the community.

Jackson County's real GDP in 2016 was estimated at \$41.4 Billion (<http://explorer.naco.org/index.html?dset=County%20Economies&ind=County%20Economic%20Profile>). With a vibrant metropolitan city center and growing suburbs which are in excellent position to build on their momentum, successful professional sports franchises and impactful projects in the pipeline, the outlook for the local economy continues to be positive.

Internal Controls: In developing and evaluating the County's accounting system, consideration is given to the adequacy of internal accounting control. Because the cost of internal controls should not exceed the benefits to be derived, the County's internal accounting controls are designed to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. We believe that the County's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

Long-Term Financial Planning: The County maintains various bank accounts and low-risk short-term investments to balance revenue maximization with cash flow needs. Bond proceeds and the County's Revised Pension Plan assets are managed by trustees hired to invest the moneys in accordance with guidelines established by the County to balance risk and the long-term return on investments.

Significant Financial Policies: The County self-insures to minimize risk management expenditures. In addition, printing and mail delivery services are shared with the Circuit Court to reduce costs. Purchase orders are required for all major and repetitive purchases. A centralized purchasing department advertises for bids for such purchases, which are subject to the approval of the County Legislature. In addition, contracts are required for purchases of services. The contracts are subject to the approval of the Budget Officer. In addition, all offers of employment and salary increases must be approved by the Budget Officer to ensure sufficient funds are available in the applicable department's budget.

Awards and Acknowledgements

Certificate of Achievement: The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2015. This was the 30th consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR. This report must satisfy both GAAP and applicable legal requirements. A Certificate of

Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

Acknowledgements: The preparation of this report on a timely basis has been accomplished with the cooperation and dedicated service of the Finance Department, with the assistance of BKD LLP. Particular thanks are extended to the staff of the Finance Department, whose contributions have been invaluable and greatly appreciated.

Respectfully submitted,



Q. Troy Thomas
Chief Financial Officer



Cheryl L. Colter
Assistant Director of Accounting/Finance

JACKSON COUNTY, MISSOURI

ELECTED OFFICIALS

DECEMBER 31, 2016

COUNTY EXECUTIVE

Frank White, Jr.

PROSECUTING ATTORNEY

Jean Peters Baker

SHERIFF

Michael Sharp

COUNTY LEGISLATURE

Garry Baker	First District At Large
Crystal Williams	Second District At Large
Tony Miller	Third District At Large
Scott Burnett	First District
Alfred Jordan	Second District
Dennis R. Waits	Third District
Dan Tarwater III	Fourth District
Gregory O. Grounds	Fifth District
Theresa Galvin	Sixth District

JACKSON COUNTY, MISSOURI

APPOINTED OFFICIALS

DECEMBER 31, 2016

ADMINISTRATION

Caleb Clifford	Chief of Staff
Mary Lou Brown	Chief Administrative Officer
Gary Panethiere	Chief Operating Officer
Q. Troy Thomas	Chief Financial Officer
Jaime Rogers	Chief of Health Services
Calvin Williford	Chief Economic Development Officer
Dennis Dumovich	Director of Human Resources
Michael Erickson	Director of Information Technology
Joe Piccinini	Director of Corrections
C. Michele Newman	Director of Parks and Recreation
Brian Gaddie	Director of Public Works
V. Edwin Stoll	Director of Collections
Robert Murphy	Director of Assessment
Robert Kelly	Director of Records
Dr. Stacy Daniels-Young	COMBAT

COMMUNICATIONS

Angie Jeffries	Office of Communications
Michael Curry	Emergency Preparedness
John Sweeney, Jr.	Office of Economic Development

COUNSELOR

W. Stephen Nixon	County Counselor
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JUDICIAL BRANCH

Jeffrey A. Eisenbeis	Court Administrator
Mary A. Marquez	Deputy Court Administrator of Family Court Services
John Killian	Public Administrator

LEGISLATURE

Crissy Wooderson	Legislative Auditor
Mary Jo Spino	Clerk of the Legislature

MEDICAL EXAMINER

Dr. Diane Peterson	Medical Examiner
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PROSECUTING ATTORNEY

Melissa Mauer-Smith	Family Support Director
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The organizational chart for Jackson County, Oregon, is structured as follows:

- CITIZENS OF JACKSON COUNTY**
 - County Municipal Court
 - Sheriff
 - Public Administrator
 - Judicial Branch
 - Court En Banc
 - Probate Division
 - Family Court
 - Circuit Court
 - Associate Circuit
 - County Executive**
 - County Counselor
 - Legislature
 - Auditor
 - Clerk
 - Prosecuting Attorney
 - Family Support
 - Criminal Prosecutor
 - CHIEF OF STAFF**
- DIVISION OF FINANCE & INTERNAL SERVICES** (Chief Financial Officer)
 - FINANCE PURCHASING BUDGET
 - HUMAN RESOURCES
 - INFORMATION TECHNOLOGY
- DIVISION OF OPERATIONS AND PUBLIC SAFETY** (Chief Operating Officer, Deputy Chief Operating Officer)
 - PARKS & RECREATION
 - PUBLIC WORKS
 - CORRECTIONS
 - OFFICE OF POPULATION CONTROL
 - COUNTY MUNICIPAL COURT STAFF
- DIVISION OF TAXATION AND RECORDS** (Chief Administrative Officer)
 - Senior Administrative Manager
 - DEPUTY CHIEF ADMIN. OFFICER
 - COLLECTIONS
 - ASSESSMENT
 - RECORDER OF DEEDS
- DIVISION OF HEALTH SERVICES** (Chief of Health Services)
 - COMBAT
 - EMERGENCY MANAGEMENT
 - MEDICAL EXAMINER
 - JACKSON COUNTY HEALTH DEPARTMENT
 - TRUMAN MEDICAL CENTER
 - DRUG COMMISSION
- COMMUNICATIONS**
 - SPORTS COMPLEX AUTHORITY
 - ELECTION BOARDS
 - BOARDS AND COMMISSIONS
- DIVISION OF ECONOMIC DEVELOPMENT** (Chief Economic Development Officer)
 - ROCK ISLAND RAIL CORRIDOR AUTHORITY
 - ECONOMIC DEVELOPMENT
 - GOVERNMENT RELATIONS
- ETHICS/HUMAN RELATIONS & CITIZEN COMPLAINTS** (OE-HRCC COMMISSION)

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Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**Jackson County
Missouri**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2015

A handwritten signature in black ink, reading "Jeffrey R. Enos". The signature is written in a cursive, flowing style.

Executive Director/CEO

Independent Auditor's Report

The Honorable County Executive
Members of the County Legislature
Jackson County, Missouri:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Jackson County, Missouri (the County), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the discretely presented component unit or the pension trust fund. The pension trust fund represents 43% and 18%, respectively, of the assets and additions of the aggregate remaining fund information. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit and the pension trust fund, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the pension trust fund were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the reports of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Jackson County, Missouri as of December 31, 2016, and the respective changes in financial position and where applicable, cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, the condition rating of the County's street system and the revised pension plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The Supplementary Information – Combining and Individual Fund Statements and Schedules listed in the table of contents and the Introductory Section and Statistical Section listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplementary Information – Combining and Individual Fund Statements and Schedules listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and the other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2017, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

BKD, LLP

Kansas City, Missouri
June 23, 2017

JACKSON COUNTY, MISSOURI
Management's Discussion and Analysis
December 31, 2016

The Finance Department of Jackson County, Missouri (the County) offers readers of the County's comprehensive annual financial report this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2016. We encourage readers to consider the information presented here in conjunction with the additional information that has been furnished in our Letter of Transmittal.

Financial Highlights

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2016 by \$346.2 million (net position).
- The total net position of the County decreased by \$14.3 million. Net position of governmental activities decreased by \$14.0 million. Net position of business-type activities decreased by \$0.3 million.
- Total revenues and transfers in of governmental activities were \$241.9 million, while the total cost of County governmental programs was \$255.9 million.
- As of the close of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$110.9 million, an increase of \$8.6 million in comparison with the prior fiscal year. The fund balance breakdown is as follows: \$9.6 million unassigned, \$14.5 million assigned, \$86.4 million restricted and \$0.3 million nonspendable.
- The total long-term liabilities of the County increased by \$40 million in the current fiscal year.

Overview of the Financial Statements

This discussion and analysis is provided as an introduction to the basic financial statements. The basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. In addition to the basic financial statements and notes, this report also includes other required supplementary information.

Government-Wide Financial Statements

The *government-wide financial statements* consist of two statements – The *statement of net position* and the *statement of activities*. These statements present a broad overview of the County's financial activities in a manner similar to a private sector business.

The *statement of net position* presents information on all of the assets and liabilities of the County, with the difference between the two reported as *net position*. Over time, increases or decreases in the net position of the County may serve as a useful indicator as to whether the financial condition of the County is improving or deteriorating.

The *statement of activities* presents information indicating how the net position of the County changed during the most recent fiscal year. This information is presented using the accrual basis of accounting. This means that all changes to net position are reported as soon as the underlying event causing the change occurs, regardless of when cash may actually be received or paid. Thus, revenues and expenditures are

JACKSON COUNTY, MISSOURI
Management's Discussion and Analysis
December 31, 2016

reported in this statement for some items that will only result in cash inflows or outflows in future fiscal periods, such as uncollected taxes and earned but unused vacation or sick leave.

Both of the government-wide financial statements distinguish the function of the County into *governmental activities* and *business-type activities*. *Governmental activities* are those that are principally supported by taxes and intergovernmental revenues. The governmental activities of the County include general government, public safety, health and welfare, culture and recreation, and roads, highways and bridges. *Business-type activities* are those functions where a fee is charged to customers to recover all or most of the cost of services provided. The County's Park Enterprise activities are reported in this category.

The government-wide financial statements include not only the functions of the County itself (reported under the column titled primary government) but also one separate legal entity—Developmental Disability Services of Jackson County – EITAS—for which the County is financially accountable. Financial information for this component unit is reported separately from the financial information reported for the primary government. The County has the authority to set the property tax levy for this organization (subject to certain statutory limitations); however, financial benefit or burden does not exist.

Fund Financial Statements

Fund financial statements report the results of County operations in more detail than the government-wide financial statements by providing information on individual funds. The County, like other state and local governments, uses fund accounting to maintain control over resources that have been segregated for specific functions and activities. Some funds are required to be established by state law or by bond covenants. Other funds are established by the County Legislature to account for resources that have been designated for particular purposes (such as the grant fund). All of the County's funds can be divided into three different categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds: Most of the County's basic services are reported in *governmental funds* and are used to account for essentially the same type of functions reported as governmental activities in the government-wide financial statements. Governmental funds, however, are reported using the modified accrual basis of accounting. This method of accounting focuses on *near-term inflows and outflows of spendable resources* into these funds, as well as on *balances of spendable resources* available at the end of the fiscal year. Governmental fund information assists in the determination as to whether there are more or fewer financial resources available that can be spent in the near future to finance the County's programs and activities.

Since the focus of governmental funds is more on the near-term effect of financing than the government-wide financial statements, certain differences occur when comparing the information presented for *governmental funds* with similar information presented for *governmental activities*. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to assist in the comparison between *governmental funds* and *governmental activities*.

The General Fund, Health Special Revenue Fund, Special Road and Bridge Special Revenue Fund, Anti-Drug Sales Tax Special Revenue Fund, Special Obligation Bond Capital Project Fund, and Sports Complex Sales Tax Debt Service Fund are considered to be major funds. As such, financial information is presented

JACKSON COUNTY, MISSOURI
Management's Discussion and Analysis
December 31, 2016

separately in the governmental fund balance sheet and governmental fund statement of revenues, expenditures and changes in fund balances for these major funds. Financial information for other nonmajor Special Revenue, Capital Projects and Debt Service funds are presented as combined aggregate totals under the heading of *Other Governmental Funds* in both of the financial statements mentioned above. Individual fund information for each of these nonmajor governmental funds may be found in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for the General Fund and other governmental fund types. Budgetary comparison schedules have been provided for the General Fund and major special revenue funds as required supplementary information to demonstrate compliance with this budget.

Proprietary Funds: When the County charges customers for the services it provides—whether to outside customers or to internal County departments—results of these activities are reported in proprietary funds. The County maintains two different types of proprietary funds. The Park Enterprise Fund is used to account for the financial activities of the County's fee-based park operations. The Park Enterprise Fund is considered to be a major fund. Internal service funds (the other type of proprietary fund) are used to account for activities of the Office Services and Self-Insurance Funds. Since both of these funds benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide a separate column for financial data pertaining to the Park Enterprise Fund. Information for both internal service funds is combined into a single aggregated presentation. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

Fiduciary Funds: Fiduciary funds are used to account for resources held by the County for the benefit of parties outside of the County itself (such as the Tax Collection Fund). Since the resources of these funds are not available to support the County's own programs, fiduciary funds are not included in the government-wide financial statements. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to Basic Financial Statements: The notes to the financial statements provide additional information that is essential to gaining a full understanding of the financial information presented in the government-wide and fund financial statements.

Other Information: In addition to the basic financial statements and accompanying notes, this report also includes certain *required supplementary information* regarding budgets, pensions and asset condition. The combining financial statements mentioned above for all non-major governmental funds and internal service funds are presented after the required supplementary information.

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of the County's financial position. At December 31, 2016, the County's assets and deferred outflows exceeded liabilities and deferred inflows by \$346.2 million.

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The largest component of the County's net position (\$303.7 million) reflects its net investment in capital assets. Capital assets include land, buildings, improvements other than buildings, equipment and furniture, vehicles, infrastructure, construction in progress, and the Truman Sports Complex. The County uses these capital assets to provide services to citizens; consequently, these assets do not represent resources available for future spending. Since the capital assets themselves cannot be used to liquidate any debt associated with their acquisition, it should be noted that the resources needed to repay this debt must be provided from other sources.

An additional portion of the County's net position (\$26.3 million) represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$16.2 million is unrestricted and may be used to meet the government's ongoing obligations to its citizens and creditors.

The following table reflects a condensed summary of the statement of net position as of December 31, 2016 and 2015:

Jackson County, Missouri's Statement of Net Position						
	Governmental Activities		Business-type Activities		Total	
	2016	2015	2016	2015	2016	2015
Current and other assets	\$ 145,374,136	135,174,875	3,067,081	3,028,664	148,441,217	138,203,539
Capital assets	766,679,710	755,367,541	11,554,993	11,643,945	778,234,703	767,011,486
Total assets	912,053,846	890,542,416	14,622,074	14,672,609	926,675,920	905,215,025
Total deferred outflows of resources	53,851,341	48,626,415	555,496	414,611	54,406,837	49,041,026
Long-term liabilities outstanding	603,775,852	564,206,239	1,651,178	1,208,652	605,427,030	565,414,891
Other liabilities	28,117,075	25,921,567	109,899	119,555	28,226,974	26,041,122
Total liabilities	631,892,927	590,127,806	1,761,077	1,328,207	633,654,004	591,456,013
Total deferred inflows of resources	1,224,816	2,233,378	24,996	45,579	1,249,812	2,278,957
Net position:						
Net investment in capital assets	292,284,972	324,270,079	11,429,732	11,643,945	303,714,704	335,914,024
Restricted	26,284,917	23,620,148	-	-	26,284,917	23,620,148
Unrestricted	14,217,555	(1,082,580)	1,961,765	2,069,489	16,179,320	986,909
Total net position	\$ 332,787,444	346,807,647	13,391,497	13,713,434	346,178,941	360,521,081

The County's net position decreased by \$14.3 million. One of the major contributing factors to this decrease is the increase in the net pension liability from \$52.2 million to \$67.9 million. In addition, capital asset purchases exceeded depreciation expense by \$11.5 million, while long-term liabilities increased from \$565.4 million to \$605.4 million. During 2016, the County issued \$51.95 million of special obligation bonds to purchase the Rock Island Railroad Corridor land for \$50.1 million.

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Change in Net position

The following table reflects the revenues and expenses from the County's activities for the years ended December 31, 2016 and 2015:

Jackson County, Missouri's Changes in Net Position						
	Governmental Activities		Business-type Activities		Total	
	2016	2015	2016	2015	2016	2015
Revenues						
Program revenues:						
Charges for services	\$ 44,387,860	48,528,073	5,469,743	5,164,659	49,857,603	53,692,732
Fines and forfeitures	2,835,135	2,795,886	-	-	2,835,135	2,795,886
Operating grants and contributions	25,577,594	25,926,882	-	-	25,577,594	25,926,882
Capital grants and contributions	156,425	23,941	-	675,000	156,425	698,941
General revenues:						
Property taxes	50,584,622	51,477,880	-	-	50,584,622	51,477,880
Sales taxes	112,587,465	109,920,965	-	-	112,587,465	109,920,965
Other taxes	3,612,806	3,565,536	-	-	3,612,806	3,565,536
Other	1,481,685	574,470	152,565	141,803	1,634,250	716,273
Total revenues	<u>241,223,592</u>	<u>242,813,633</u>	<u>5,622,308</u>	<u>5,981,462</u>	<u>246,845,900</u>	<u>248,795,095</u>
Expenses						
General government	84,361,185	83,352,978	-	-	84,361,185	83,352,978
Public safety	54,994,306	50,776,658	-	-	54,994,306	50,776,658
Road, highways and bridges	12,004,388	9,177,867	-	-	12,004,388	9,177,867
Health, welfare and community development	11,921,395	13,012,633	-	-	11,921,395	13,012,633
Culture and recreation	67,938,175	63,270,928	-	-	67,938,175	63,270,928
Interest on long-term debt	24,667,039	24,282,389	-	-	24,667,039	24,282,389
Park enterprise	-	-	5,301,552	4,986,256	5,301,552	4,986,256
Total expenses	<u>255,886,488</u>	<u>243,873,453</u>	<u>5,301,552</u>	<u>4,986,256</u>	<u>261,188,040</u>	<u>248,859,709</u>
Increase (decrease) in net position before transfers	(14,662,896)	(1,059,820)	320,756	995,206	(14,342,140)	(64,614)
Transfers	642,693	642,693	(642,693)	(642,693)	-	-
Change in net position	<u>(14,020,203)</u>	<u>(417,127)</u>	<u>(321,937)</u>	<u>352,513</u>	<u>(14,342,140)</u>	<u>(64,614)</u>
Net position – beginning of year	346,807,647	347,224,774	13,713,434	13,360,921	360,521,081	360,585,695
Net position – end of year	<u>\$ 332,787,444</u>	<u>346,807,647</u>	<u>13,391,497</u>	<u>13,713,434</u>	<u>346,178,941</u>	<u>360,521,081</u>

Governmental Activities

Governmental revenues decreased by \$1.6 million, while governmental expenses increased by \$12.0 million. Sales taxes increased \$2.7 million due to an increase in taxable sales. Charges for services decreased \$4.1 million because revenues from internal service funds were eliminated during consolidation in 2016. Public safety expenses increased \$4.2 million due to a \$1 million increase in pension expenses, a \$0.6 million increase in expenses for Detention Center renovations paid from the Anti-Drug Fund, a \$0.3 million increase in Detention Center food service expenses paid from the Anti-Drug Fund, and an increase of \$1.7 million in Corrections Department salaries, benefits, and food service expenses paid from the Health Fund. Expenses for roads, highways, and bridges increased \$2.8 million, due to a \$1.4 million payment to the City of Kansas City for its Longview Road project, a \$0.3 million increase in asphalt overlay expenses, and \$0.3 million for legal and other professional services for the Rock Island Railroad Corridor project. In addition, expenses for culture and recreation increased \$4.7 million, due to a \$4.4 million increase in

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operating expense reimbursements paid to the Jackson County Sports Complex Authority. Property and sales taxes, the two largest governmental categories, were \$163.2 million or 66.1% of total revenues. For the year ended December 31, 2016, revenues totaled \$246.8 million (governmental and business type). Revenues from governmental activities total \$241.2 million or 97.7% of the total County revenues.

Certain revenues are generated that are specific to governmental program activity. The total of these revenues was \$73 million. The following table shows the total cost of services (expenses) and the net cost of services (total cost less program revenues) of the governmental activities for the years ended December 31, 2016 and 2015:

	Total Costs of Services		Net Cost of Services	
	2016	2015	2016	2015
General government	\$ 84,361,185	83,352,978	(33,218,547)	(26,303,801)
Public safety	54,994,306	50,776,658	(53,138,003)	(48,824,676)
Road, highways and bridges	12,004,388	9,177,867	(10,112,699)	(7,706,154)
Health, welfare and community development	11,921,395	13,012,633	(9,956,083)	(11,202,012)
Culture and recreation	67,938,175	63,270,928	(51,837,103)	(48,279,639)
Interest on long-term debt	24,667,039	24,282,389	(24,667,039)	(24,282,389)
Total	<u>\$ 255,886,488</u>	<u>243,873,453</u>	<u>(182,929,474)</u>	<u>(166,598,671)</u>

As previously noted, expenses from governmental activities totaled \$255.9 million. However, the net cost of these services was \$182.9 million. The difference represents direct revenues received from charges for services of \$44.4 million, fines and forfeitures of \$2.8 million, operating grants and contributions of \$25.6 million, and capital grants and contributions of \$156 thousand. Taxes and other revenues of \$168.9 million were collected to cover these net costs.

Business-Type Activities

Business-type activities reflected an overall decrease in the County's net position of \$0.3 million, which is considered insignificant.

Financial Analysis of the County's Funds

Governmental Funds

The focus of Jackson County's governmental funds is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information may be useful in evaluating the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the government's resources that are available for spending at the end of the year.

As of the end of the current fiscal year, the County's governmental funds reported combined ending fund balances of \$110.9 million. This represented an increase of \$8.6 million in comparison with the prior fiscal year. Of the total fund balances for the governmental funds, \$9.6 million constitutes *unassigned fund*

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balance, which is available for spending at the government's discretion. The remainder of the fund balance is either *nonspendable*, *restricted* or *assigned* to indicate that it is 1) not in spendable form (\$0.3 million), 2) restricted for particular purposes (\$86.4 million) or 3) assigned for particular purposes (\$14.5 million).

The General Fund is the chief operating fund of the County. The total fund balance of the General Fund increased by \$5.1 million during the fiscal year. This was primarily due to a \$3.7 million decrease in expenditures for the renovation of the Eastern Jackson County Courthouse.

The fund balance of the Health Fund decreased by \$1.4 million. Corrections Department salaries, benefits, and food service expenditures paid from the Health Fund increased \$1.7 million from 2015 to 2016.

The fund balance of the Special Road and Bridge Fund increased by \$1.6 million in 2016, as compared to a \$2.5 million increase in 2015. The decrease in growth is attributable to a \$0.5 million decrease in capital lease financing and a \$0.3 million increase in transfers out.

The fund balance of the Anti-Drug Sales Tax Fund increased by \$0.2 million, which is considered insignificant.

The fund balance of the Special Obligation Bond Capital Project Fund increased by \$2.2 million, which is attributable to unspent bond proceeds from the 2016 special obligation bond issuance.

The fund balance of the Sports Complex Sales Tax Debt Service Fund increased by \$0.1 million, which is considered insignificant.

Enterprise Fund

The net position of the Park Enterprise Fund decreased by \$0.3 million, which is considered insignificant.

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General Fund Budgetary Highlights

This section provides a summary of the variances between: (1) the Original Budget and the Final Amended Budget and (2) the Final Amended Budget and the Actual Amounts for the major funds of the County. Refer to the Budgetary Comparisons presented as Required Supplementary Information for details on these budgetary comparisons.

Original Budget vs. Final Amended Budget

- The total original expenditure budget of \$86.3 million was increased to \$89.2 million (an increase of \$2.9 million) in the General Fund. Total general governmental functions reflected an overall increase from the original budget of \$738 thousand and the public safety functions reflected an overall increase from the original budget of \$1.8 million. Other financing uses reflected an overall increase of \$273 thousand from the original budget.

Final Amended Budget vs. Actual Amounts

The following information provides a summary of the primary factors that resulted in variances in actual revenues compared to the final amended budget:

- Total actual revenues were \$3.4 million more than budgeted in the General Fund.
- Sales tax was \$1.4 million more than budgeted in the General Fund due to an increase in taxable sales, and state reimbursements were \$1.1 million more than budgeted. State reimbursements were \$1.1 million more than budgeted in 2016, as compared to \$1.7 million more than budgeted in 2015.

The following information provides a summary of the primary factors that resulted in positive variances in actual expenditures compared to the final amended budget:

- Total actual expenditures were \$8.3 million less than budgeted in the General Fund.
- Total expenditures of general governmental functions were \$7.6 million less than budgeted in the General Fund. The 3% State Mandated Contingency of \$2.4 million was not spent. Family Court expenditures were \$2.3 million less than budgeted, including \$1.6 million for salaries and \$0.9 million for health insurance, due to turnover and unfilled vacancies. Circuit Court and Family Support expenditures for salaries and health insurance were \$0.5 million and \$0.3 million less than budgeted, respectively. In addition, all County departments were asked to make an effort to provide budgetary savings for the fiscal year.

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Capital Assets

The County's investment in capital assets for its governmental and business-type activities as of December 31, 2016 amounts to \$778.2 million (net of accumulated depreciation). This investment in capital assets includes land, infrastructure, construction in progress, buildings, improvements other than buildings, equipment and furniture, vehicles and the Truman Sports Complex.

Jackson County, Missouri's Capital Assets						
	Governmental Activities		Business-type Activities		Total	
	2016	2015	2016	2015	2016	2015
Land	\$ 59,780,279	9,651,184	2,170,150	2,170,150	61,950,429	11,821,334
Infrastructure	89,649,623	89,649,623	5,238,242	5,238,242	94,887,865	94,887,865
Construction in progress	1,913,520	351,728	-	-	1,913,520	351,728
Buildings	129,467,560	131,689,359	1,861,110	1,933,160	131,328,670	133,622,519
Improvements other than buildings	9,037,548	9,416,707	1,493,000	1,633,862	10,530,548	11,050,569
Equipment and furniture	11,430,120	12,848,085	729,876	635,104	12,159,996	13,483,189
Vehicles	3,712,403	3,480,820	62,615	33,427	3,775,018	3,514,247
Truman Sports Complex	461,688,657	498,280,035	-	-	461,688,657	498,280,035
Total	<u>\$ 766,679,710</u>	<u>755,367,541</u>	<u>11,554,993</u>	<u>11,643,945</u>	<u>778,234,703</u>	<u>767,011,486</u>

The County has elected to employ the *modified depreciation approach* in accounting for its infrastructure-related capital assets. Significant events related to the condition of the County's infrastructure assets during the fiscal year were as follows:

- The assessed overall condition rating of the County's street system in good or better condition increased from an overall condition rating of 58.89% in fiscal year 2015 to 60.25% at the end of the current fiscal year.
- The County has made the commitment to preserve and maintain the network of infrastructure assets at a 55% overall condition level. The condition level referenced above at the end of the fiscal year indicates that the County is meeting this commitment.

The estimated amount required to maintain eligible infrastructure assets at an appropriate level of condition for the fiscal year was \$4,676,509 while actual amounts spent were \$4,066,530, a difference of \$609,979. Additional information on the capital assets of the County can be found in the *notes to basic financial statements* of this report located in note 2(g) on pages 71 through 73.

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Debt Administration

Long-Term Debt

At the end of fiscal year 2016, the County had a total debt obligation outstanding of \$471 million excluding bond premium, compensated absences and other liabilities. During the year, \$26.1 million of debt was retired while \$52.1 million of new debt was incurred for the fiscal year. This resulted in a 5.8% increase in the County's outstanding debt obligation:

	Governmental Activities		Business-type Activities		Total	
	2016	2015	2016	2015	2016	2015
Leasehold bonds	\$ 8,498,590	11,974,216	-	-	8,498,590	11,974,216
Special obligation bonds	451,825,000	421,890,000	-	-	451,825,000	421,890,000
Obligation to U.S. government	9,481,143	9,796,439	-	-	9,481,143	9,796,439
Capital lease obligations	1,054,771	1,349,852	120,641	-	1,175,412	1,349,852
Total	<u>\$ 470,859,504</u>	<u>445,010,507</u>	<u>120,641</u>	<u>-</u>	<u>470,980,145</u>	<u>445,010,507</u>

Additional information on the long-term debt activity of the County can be found in the *notes to basic financial statements* of this report located in note 2(e) on pages 64 through 69.

Bond Ratings

In April 2016, Moody's Investor Services, Inc. (Moody's) assigned a rating of "Aa3" to the Series 2016 Special Obligation Bonds. The bonds were issued for the purpose of: (i) paying the costs of the acquisition of a right-of-way held by Union Pacific Railroad Company along a 17.7 mile stretch from mile 270.6 to mile 288.3 (the "Union Pacific Right-of-Way") of an existing railroad corridor within the cities of Kansas City, Raytown and Lee's Summit, all within the geographic boundaries of the County, located within the State of Missouri, (ii) paying certain clean-up costs and other costs related to the acquisition of the Union Pacific Right-of-Way and (iii) paying costs of issuance of the Series 2016 Bonds.

Requests for Information

This financial report is designed to provide the reader a general overview of the County's finances. Questions or requests for more information concerning any of the information provided in this report should be directed to Q. Troy Thomas, Chief Financial Officer, Finance Department, Jackson County, Missouri, 415 East 12th Street, Room 105, Kansas City, Missouri 64106.

JACKSON COUNTY, MISSOURI

Statement of Net Position

December 31, 2016

Assets	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Developmental Disability Services
Cash and cash equivalents	\$ 37,173,451	3,042,305	40,215,756	8,071,821
Investments	-	-	-	1,000,000
Receivables (net of allowance for uncollectible)	65,678,595	24,776	65,703,371	6,179,918
Other assets	785,106	-	785,106	351,955
Restricted assets:				
Cash and cash equivalents	33,299,817	-	33,299,817	-
Taxes receivable	8,171,159	-	8,171,159	-
Accrued interest	247	-	247	-
Accounts receivable	265,761	-	265,761	-
Capital assets:				
Nondepreciable	151,343,422	7,408,392	158,751,814	2,139,415
Depreciable, net	615,336,288	4,146,601	619,482,889	9,710,414
Total assets	912,053,846	14,622,074	926,675,920	27,453,523
Deferred Outflows of Resources				
Deferred outflows of resources - pension	26,559,156	555,496	27,114,652	-
Deferred charge on refunding	27,292,185	-	27,292,185	-
Total deferred outflows of resources	53,851,341	555,496	54,406,837	-
Liabilities				
Accounts payable and other current liabilities	13,894,469	105,279	13,999,748	1,147,176
Due to other governments	2,388,968	-	2,388,968	-
Unearned revenues	953,593	-	953,593	2,239
Interest payable	-	4,620	4,620	-
Accounts payable from restricted assets	3,373,518	-	3,373,518	-
Interest payable from restricted assets	7,506,527	-	7,506,527	-
Long-term liabilities:				
Due within one year	27,207,664	40,921	27,248,585	117,652
Due in more than one year	576,568,188	1,610,257	578,178,445	1,841,026
Total liabilities	631,892,927	1,761,077	633,654,004	3,108,093
Deferred Inflows of Resources				
Deferred inflows of resources - pension	1,224,816	24,996	1,249,812	-
Total deferred inflows of resources	1,224,816	24,996	1,249,812	-
Net Position				
Net investment in capital assets	292,284,972	11,429,732	303,714,704	9,891,151
Restricted for:				
Capital projects	1,181,462	-	1,181,462	-
Debt service	24,601,097	-	24,601,097	-
Workers' compensation claims	502,358	-	502,358	-
Unrestricted	14,217,555	1,961,765	16,179,320	14,454,279
Total net position	\$ 332,787,444	13,391,497	346,178,941	24,345,430

See accompanying notes to basic financial statements.

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Statement of Activities

Year Ended December 31, 2016

						Net (Expense) Revenues and Changes in Net Position			
Functions/Programs	Expenses	Program Revenues				Primary Government			Component Unit
		Charges for Services	Fines and Forfeitures	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	Developmental Disability Services
Primary government:									
Governmental activities:									
General government	\$ 84,361,185	35,456,441	2,691,866	12,994,331	-	(33,218,547)	-	(33,218,547)	-
Public safety	54,994,306	570,477	143,269	1,142,557	-	(53,138,003)	-	(53,138,003)	-
Road, highways, and bridges	12,004,388	142,552	-	1,702,854	46,283	(10,112,699)	-	(10,112,699)	-
Health, welfare, and community development	11,921,395	708,059	-	1,257,253	-	(9,956,083)	-	(9,956,083)	-
Culture and recreation	67,938,175	7,510,331	-	8,480,599	110,142	(51,837,103)	-	(51,837,103)	-
Interest on long-term debt	24,667,039	-	-	-	-	(24,667,039)	-	(24,667,039)	-
Total governmental activities	255,886,488	44,387,860	2,835,135	25,577,594	156,425	(182,929,474)	-	(182,929,474)	-
Business-type activities:									
Park enterprise	5,301,552	5,469,743	-	-	-	-	168,191	168,191	-
Total primary government	261,188,040	49,857,603	2,835,135	25,577,594	156,425	(182,929,474)	168,191	(182,761,283)	-
Component unit:									
Developmental Disability Services	15,310,087	7,836,130	-	-	-	-	-	-	(7,473,957)
General revenues:									
Property taxes						50,584,622	-	50,584,622	7,763,383
Sales taxes						112,587,465	-	112,587,465	-
Financial institution taxes						216,305	-	216,305	-
Cigarette tax						2,143,401	-	2,143,401	-
Gasoline tax						746,791	-	746,791	-
Vehicle sales tax						203,233	-	203,233	-
Motor vehicle tax from State of Missouri						103,732	-	103,732	-
County stock insurance tax						115,516	-	115,516	-
Unrestricted investment earnings						83,828	-	83,828	38,979
Miscellaneous						1,481,685	152,565	1,634,250	-
Transfers						642,693	(642,693)	-	-
Total general revenues and transfers						168,909,271	(490,128)	168,419,143	7,802,362
Change in net position						(14,020,203)	(321,937)	(14,342,140)	328,405
Net position – beginning of year						346,807,647	13,713,434	360,521,081	24,017,025
Net position – end of year						\$ 332,787,444	13,391,497	346,178,941	24,345,430

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Balance Sheet

Governmental Funds

December 31, 2016

Assets	Major Funds							Total Governmental Funds
	General Fund	Health Fund	Special Road and Bridge Fund	Anti-Drug Sales Tax Fund	Special Obligation Bond Capital Project Fund	Sports Complex Sales Tax Debt Service Fund	Nonmajor Governmental Funds	
Assets:								
Cash and cash equivalents	\$ 5,799,062	78,527	6,359,520	8,652,686	72,920	-	12,796,076	33,758,791
Restricted assets:								
Cash and cash equivalents	-	-	-	-	2,459,088	10,270,897	20,067,474	32,797,459
Taxes receivable	-	-	-	-	-	8,171,159	-	8,171,159
Accounts receivable	-	-	-	-	-	265,761	-	265,761
Accrued interest	-	-	-	-	38	85	124	247
Receivables (net of allowance for uncollectible):								
Taxes	20,543,332	9,620,742	9,173,395	5,447,456	-	-	5,670,174	50,455,099
Tax assessment and collection fees	5,261,891	-	-	-	-	-	3,201,346	8,463,237
Intergovernmental	3,976,541	-	36,060	163,566	-	-	744,997	4,921,164
Accounts	903,807	7,553	4,479	-	-	-	33,499	949,338
Prepaid expenditures	218,799	13,605	9,023	13,568	-	3,250	21,672	279,917
Due from other funds	-	-	2,470,000	-	-	-	-	2,470,000
Total assets	\$ 36,703,432	9,720,427	18,052,477	14,277,276	2,532,046	18,711,152	42,535,362	142,532,172
Liabilities, Deferred Inflows of Resources, and Fund Balances								
Liabilities:								
Accounts payable	\$ 4,831,771	729,952	457,404	2,994,029	-	-	976,147	9,989,303
Accounts payable from restricted assets	-	-	-	-	198,950	-	3,174,568	3,373,518
Salaries, taxes, and benefits	2,647,869	190,140	315,388	276,533	-	-	438,672	3,868,602
Intergovernmental payables	1,556,005	-	59,961	773,002	-	-	-	2,388,968
Due to other funds	-	2,200,000	-	-	-	-	-	2,200,000
Unearned revenues	440,479	-	-	-	-	-	513,114	953,593
Total liabilities	9,476,124	3,120,092	832,753	4,043,564	198,950	-	5,102,501	22,773,984
Deferred inflows of resources:								
Unavailable revenue – property taxes	2,860,287	2,257,664	2,094,886	-	-	-	1,672,985	8,885,822
Total deferred inflows of resources	2,860,287	2,257,664	2,094,886	-	-	-	1,672,985	8,885,822
Fund balances:								
Nonspendable:								
Prepaid expenditures	218,799	13,605	9,023	13,568	-	3,250	21,672	279,917
Restricted:								
Prosecuting attorney's activities	-	-	-	-	-	-	470,226	470,226
Assessment maintenance	-	-	-	-	-	-	3,331,141	3,331,141
Property tax collection activities	-	-	-	-	-	-	1,775,175	1,775,175
Information technology	-	-	-	-	-	-	149,254	149,254
Document preservation	-	-	-	-	-	-	89,323	89,323
Emergency telephone system	-	-	-	-	-	-	1,245,321	1,245,321
Courthouse renovation	-	-	25,619	-	-	-	71,646	97,265
Homeless assistance	-	-	-	15,595	-	-	131,199	146,794
Parking garage (capital projects)	-	-	-	-	49,333	-	-	49,333
Anti-drug activities	-	-	-	8,639,496	-	-	331,060	8,970,556
Domestic violence shelter funding	-	-	-	-	-	-	57,092	57,092
Criminal Justice Center (capital projects)	-	-	-	-	-	-	-	278
Law enforcement	-	-	297,014	-	-	-	1,254,921	1,551,935
NE Rennau renovation	-	-	22,426	-	-	-	150,644	173,070
Crime prevention (capital projects)	-	-	-	-	72,920	-	-	72,920
Detention Center renovation	-	-	-	1,006,443	-	-	-	1,006,443
Road construction and maintenance	-	-	13,825,794	-	-	-	2,482,227	16,308,021
Health and welfare	-	4,032,238	-	-	-	-	-	4,032,238
Animal shelter (capital projects)	-	-	-	-	47,969	-	-	47,969
Sewer system service	-	-	-	-	-	-	234,398	234,398
Truman Sports Complex activities	-	-	-	-	-	-	13,201,824	13,201,824
Culture and recreation	-	-	-	-	-	-	4,547,371	4,547,371
Rock Island Railroad Project	-	-	20,091	-	2,162,874	-	-	2,182,965
Debt service	-	-	-	-	-	18,707,902	5,392,490	24,100,392
Compensated absences	-	296,828	924,871	524,064	-	-	824,590	2,570,353
Available for grant match	-	-	-	34,546	-	-	-	34,546
Assigned:								
Wellness education	94,174	-	-	-	-	-	-	94,174
Homeless assistance (encumbrance)	36,750	-	-	-	-	-	-	36,750
Courthouse renovation (encumbrances)	469,312	-	-	-	-	-	-	469,312
Detention Center renovation (encumbrances)	530,785	-	-	-	-	-	-	530,785
Maintenance and repair (encumbrances)	126,850	-	-	-	-	-	-	126,850
Purchases on order (encumbrances)	426,024	-	-	-	-	-	-	426,024
Contractual services (encumbrances)	233,339	-	-	-	-	-	-	233,339
Compensated absences	4,138,902	-	-	-	-	-	-	4,138,902
Subsequent year appropriation	8,481,758	-	-	-	-	-	-	8,481,758
Unassigned	9,610,328	-	-	-	-	-	(1,976)	9,608,352
Total fund balances	24,367,021	4,342,671	15,124,838	10,233,712	2,333,096	18,711,152	35,759,876	110,872,366
Total liabilities, deferred inflows of resources, and fund balances	\$ 36,703,432	9,720,427	18,052,477	14,277,276	2,532,046	18,711,152	42,535,362	142,532,172

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

December 31, 2016

Total fund balances for governmental funds	\$ 110,872,366
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund financial statements:	
Capital assets	1,216,049,064
Less accumulated depreciation	<u>(449,369,354)</u>
Total capital assets	766,679,710
Internal service funds are used by the County to charge the cost of office services and workers' compensation to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position	1,754,714
Some of the County's revenues, including taxes, will be collected after year-end but are not available soon enough to pay for the current period's expenditures and, therefore, are reported as unavailable revenue in the fund financial statements	8,885,822
Lease payments receivable are not due in the current period and, therefore, are not reported in the funds	876,205
Lease interest receivable is not due in the current period and, therefore, is not reported in the funds	13,552
Long-term liabilities, including bonds payable and net pension liability, are not due and payable in the current period and, therefore, are not reported in the funds	(601,472,336)
Interest payable is not due and payable in the current period and, therefore, is not reported in the funds	(7,506,527)
Certain items are deferred in the statement of net position that are not available to pay for current period expenditures or are not due and payable in the current period and therefore are not reported in the funds	
Deferred outflows of resources - pension	26,559,156
Deferred inflows of resources - pension	(1,224,816)
Deferred charge on refunding	27,292,185
Unamortized bond insurance costs	<u>57,413</u>
Total net position of governmental activities	<u><u>\$ 332,787,444</u></u>

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

Year Ended December 31, 2016

	Major Funds							
	General Fund	Health Fund	Special Road and Bridge Fund	Anti-Drug Sales Tax Fund	Special Obligation Bond Capital Project Fund	Sports Complex Sales Tax Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:								
Taxes:								
Property taxes	\$ 14,757,618	15,417,908	14,288,788	-	-	-	8,744,054	53,208,368
Sales taxes	27,279,202	8,212,577	6,771,774	24,009,110	-	38,656,062	7,658,740	112,587,465
Other taxes	2,475,222	-	1,053,756	-	-	-	-	3,528,978
Licenses and permits	609,206	607,320	-	-	-	-	503,162	1,719,688
Intergovernmental	10,583,844	1,004,230	373,991	598,234	-	5,123,000	8,050,720	25,734,019
Charges for services	27,382,974	69,175	142,552	-	-	7,299,330	7,774,141	42,668,172
Fines and forfeitures	2,691,866	-	-	-	-	-	143,269	2,835,135
Interest	38,039	-	-	21,948	312	1,912	8,120	70,331
Miscellaneous	343,190	81,180	866,980	10,088	-	-	127,222	1,428,660
Total revenues	86,161,161	25,392,390	23,497,841	24,639,380	312	51,080,304	33,009,428	243,780,816
Expenditures:								
Current:								
General government	59,931,039	4,271,775	2,755,437	4,055,411	-	-	13,763,641	84,777,303
Public safety	19,322,316	5,108,653	6,273,215	20,375,767	-	-	1,182,860	52,262,811
Road, highways, and bridges	-	-	10,397,143	-	-	-	1,416,622	11,813,765
Health, welfare, and community development	-	9,210,057	-	-	3,800	-	36,989	9,250,846
Culture and recreation	-	-	-	-	-	-	29,840,402	29,840,402
Capital outlay:								
General government	-	-	-	-	-	-	216,854	216,854
Culture and recreation	-	-	-	-	50,824,583	-	842,615	51,667,198
Debt service:								
Principal retirement	-	-	171,286	-	-	14,060,000	11,745,922	25,977,208
Interest and fiscal charges	-	-	14,869	-	-	15,974,550	7,015,310	23,004,729
Bond issuance costs	-	-	-	-	689,540	-	-	689,540
Total expenditures	79,253,355	18,590,485	19,611,950	24,431,178	51,517,923	30,034,550	66,061,215	289,500,656
Excess (deficiency) of revenues over (under) expenditures	6,907,806	6,801,905	3,885,891	208,202	(51,517,611)	21,045,754	(33,051,787)	(45,719,840)
Other financing sources (uses):								
Issuance of debt	-	-	-	-	51,950,000	-	-	51,950,000
Premium on bond issuance	-	-	-	-	1,728,801	-	-	1,728,801
Transfers in	-	-	-	-	-	-	41,680,251	41,680,251
Transfers out	(1,791,870)	(8,177,262)	(2,246,088)	-	(2,000)	(20,901,775)	(7,918,563)	(41,037,558)
Total other financing sources (uses)	(1,791,870)	(8,177,262)	(2,246,088)	-	53,676,801	(20,901,775)	33,761,688	54,321,494
Net change in fund balances	5,115,936	(1,375,357)	1,639,803	208,202	2,159,190	143,979	709,901	8,601,654
Fund balances – beginning of year	19,251,085	5,718,028	13,485,035	10,025,510	173,906	18,567,173	35,049,975	102,270,712
Fund balances – end of year	\$ 24,367,021	4,342,671	15,124,838	10,233,712	2,333,096	18,711,152	35,759,876	110,872,366

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities Year ended December 31, 2016

Net change in fund balance – total governmental funds	\$ 8,601,654
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period:	
Capital outlay for assets capitalized	56,735,755
Disposal of capital assets (net of accumulated depreciation)	(319,705)
Depreciation expense	(45,103,881)
	<u>11,312,169</u>
Some revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund financial statements:	
Change in unavailable revenues	(2,623,746)
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items:	
Issuance of debt	(51,950,000)
Premium on debt issuance	(1,728,801)
Amortization of premium	3,869,427
Debt repayment	26,101,003
Amortization of deferred charge on refunding	(1,849,070)
Net increase in compensated absences	(59,630)
Amortization of bond insurance costs	(14,354)
Decrease in lease payments receivable	(123,795)
Increase in lease interest receivable	13,552
Increase in net pension liability	(15,322,191)
Net increase in deferred outflows for pension	7,073,996
Net increase in deferred inflows for pension	1,008,562
	<u>(32,981,301)</u>
Interest is expensed when accrued, whereas in the funds it is expensed when paid	877,102
The internal service funds are used by the County to charge the costs of office services and workers' compensation to the individual funds. The net income of the internal service funds is reported in the statement of activities	<u>793,919</u>
Changes in net position of governmental activities	\$ <u>(14,020,203)</u>

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Statement of Net Position

Proprietary Funds

December 31, 2016

Assets	Business-type Activities – Park Enterprise Fund	Governmental Activities – Internal Service Funds
Current assets:		
Cash and cash equivalents	\$ 3,042,305	3,414,660
Receivables (net of allowance for uncollectible)	24,776	-
Other assets	-	447,776
Total current assets	<u>3,067,081</u>	<u>3,862,436</u>
Noncurrent assets:		
Restricted assets:		
Cash and cash equivalents	-	502,358
Capital assets (net of accumulated depreciation)	<u>11,554,993</u>	-
Total noncurrent assets	<u>11,554,993</u>	<u>502,358</u>
Total assets	<u>14,622,074</u>	<u>4,364,794</u>
Deferred outflows of resources		
Deferred outflows of resources - pension	555,496	-
Liabilities		
Current liabilities:		
Accumulated compensated absences	12,975	411
Accounts payable	48,941	32,299
Interest payable	4,620	-
Claims and judgments payable (note (2)(j))	-	2,295,100
Salaries, taxes, and benefits	56,338	4,265
Due to other funds	-	270,000
Capital lease obligation (note (2)(e))	<u>27,946</u>	-
Total current liabilities	<u>150,820</u>	<u>2,602,075</u>
Noncurrent liabilities:		
Accumulated compensated absences	159,958	-
Claims and judgments payable (note (2)(j))	-	8,005
Net pension liability	1,357,604	-
Capital lease obligation (note (2)(e))	<u>92,695</u>	-
Total noncurrent liabilities	<u>1,610,257</u>	<u>8,005</u>
Total liabilities	<u>1,761,077</u>	<u>2,610,080</u>
Deferred inflows of resources		
Deferred inflows of resources - pension	<u>24,996</u>	-
Net Position		
Net investment in capital assets	11,429,732	-
Restricted for workers' compensation claims	-	502,358
Unrestricted	<u>1,961,765</u>	<u>1,252,356</u>
Total net position	<u>\$ 13,391,497</u>	<u>1,754,714</u>

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Statement of Revenues, Expenses and Changes in Fund Net Position

Proprietary Funds

Year Ended December 31, 2016

	Business-type Activities – Park Enterprise Fund	Governmental Activities – Internal Service Funds
Operating revenues:		
Charges for services	\$ 5,469,743	4,573,148
Miscellaneous	152,565	53,025
Total operating revenues	5,622,308	4,626,173
Operating expenses:		
Personal services	2,697,980	132,919
Contractual services	962,735	3,520,522
Materials and supplies	1,266,997	192,310
Depreciation and amortization	369,220	-
Total operating expenses	5,296,932	3,845,751
Operating income	325,376	780,422
Nonoperating revenues – interest income	-	13,497
Nonoperating expenses:		
Debt service:		
Interest and fiscal charges	4,620	-
Nonoperating income (expense)	(4,620)	13,497
Income before transfer out	320,756	793,919
Transfers out	(642,693)	-
Change in net position	(321,937)	793,919
Net position – beginning of year	13,713,434	960,795
Net position – ending of year	\$ 13,391,497	1,754,714

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Statement of Cash Flows

Proprietary Funds

Year Ended December 31, 2016

	Business-type activities – Park Enterprise Fund	Governmental activities – Internal Service Funds
Cash flows from operating activities:		
Receipts from customers	\$ 5,628,327	4,624,362
Payments to suppliers	(2,251,575)	(209,210)
Payments to employees	(2,529,996)	(130,147)
Claims paid	-	(3,032,356)
Net cash provided by operating activities	<u>846,756</u>	<u>1,252,649</u>
Cash flows from noncapital financing activities:		
Transfers to other funds	(642,693)	-
Advances from other funds	-	5,745
Net cash provided by (used in) noncapital financing activities	<u>(642,693)</u>	<u>5,745</u>
Cash flows from capital and related financing activities:		
Purchase of capital assets	(280,268)	-
Capital lease obligation	154,748	-
Capital lease payment	(34,107)	-
Net cash used in capital and related financing activities	<u>(159,627)</u>	<u>-</u>
Cash flows from investing activity:		
Interest received	-	11,869
Net cash provided by investing activity	<u>-</u>	<u>11,869</u>
Net increase in cash and cash equivalents	44,436	1,270,263
Cash and cash equivalents at beginning of year	2,997,869	2,144,397
Cash and cash equivalents at end of year	<u>\$ 3,042,305</u>	<u>3,414,660</u>
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$ 379,742	780,422
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation and amortization	369,220	-
Changes in assets and liabilities:		
Receivables	153	-
Other assets	(48,500)	(1,811)
Accounts payable	(21,843)	(7,994)
Salaries, taxes, and benefits	7,567	2,611
Net pension liability	312,698	-
Deferred outflows of resources - pension	(140,885)	-
Deferred inflows of resources - pension	(20,583)	-
Accumulated compensated absences	9,187	161
Claims and judgments	-	479,260
Net cash provided by operating activities	<u>\$ 846,756</u>	<u>1,252,649</u>

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Statement of Fiduciary Net Position

Fiduciary Funds

December 31, 2016

Assets	Martha James Cemetery Private Purpose Trust Fund	Employees Retirement Pension Trust Fund (as of June 30, 2016)	Agency Funds
Cash and cash equivalents	\$ 684	-	278,910,994
Investments:			
U.S. government securities	-	14,521,165	-
Bond collective trust fund	-	46,826,865	-
Limited partnership	-	4,575,584	-
International Equity Fund	-	28,274,672	-
Long-Short Equity Fund	-	22,840,313	-
Corporate stocks	-	67,915,111	-
Emerging Markets Equity Fund	-	10,330,380	-
S&P 500 Index Fund	-	13,919,640	-
Corporate bonds and debentures	-	14,102,209	-
Money market	-	5,166,190	-
Real estate pooled separate account	-	13,332,738	-
Receivables (net of allowance for uncollectible):			
Accrued interest	-	264,142	1,707
Total assets	<u>684</u>	<u>242,069,009</u>	<u>278,912,701</u>
Liabilities			
Deposits	-	-	270,385,544
Accrued expense	-	317,081	-
Protest tax collections	-	-	8,517,291
Interest on protest tax collections	-	-	9,866
Total liabilities	<u>-</u>	<u>317,081</u>	<u>278,912,701</u>
Net Position			
Net position restricted for cemetery maintenance	684	-	-
Net position restricted for pensions	-	241,751,928	-
Total net position	<u>\$ 684</u>	<u>241,751,928</u>	<u>-</u>

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
Year Ended December 31, 2016

	Martha James Cemetery Private Purpose Trust Fund	Employees Retirement Pension Trust Fund (as of June 30, 2016)
Additions:		
Contributions:		
Employer contributions	\$ -	8,965,045
Employee contributions	-	22,294
Total contributions	-	8,987,339
Investment earnings:		
Interest and dividends	-	2,666,494
Net appreciation (depreciation) in the fair value of investments:		
U.S. government securities	-	240,474
Bond collective trust fund	-	2,019,147
Limited partnership	-	(266,332)
Long-short equity fund	-	(2,141,953)
Corporate stocks	-	(3,750,540)
Emerging Markets Equity Fund	-	(342,265)
S&P 500 Index Fund	-	534,358
Corporate bonds and debentures	-	170,591
Real estate pooled separate account	-	1,451,707
Total investment income	-	581,681
Less investment expense	-	1,101,432
Net investment income	-	(519,751)
Total additions	-	8,467,588
Deductions:		
Benefits paid to participants	-	11,068,365
Administrative expenses	-	213,999
Total deductions	-	11,282,364
Change in net position	-	(2,814,776)
Net position – beginning of year	684	244,566,704
Net position – ending of year	\$ 684	241,751,928

See accompanying notes to basic financial statements.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

(1) Summary of Significant Accounting Policies

(a) Reporting Entity

Jackson County, Missouri (the County), incorporated in 1826, is located in the northwestern quadrant of Missouri. Subject to State Constitution, the County operates pursuant to a County Charter, and in accordance with other laws governing the County. The Charter, enacted in 1970, provides for home rule County government. Under Missouri law, the County is defined as a First Class County and is governed by an elected County Executive and a nine-member County Legislature.

The County provides some services on a countywide basis and some services only to unincorporated areas of the County. Within appropriate jurisdictions, the County provides road construction and maintenance, park facilities and maintenance, tax assessments and collections, law enforcement, court services, prosecution of violations of state statutes, criminal detention, family support services, public healthcare and sanitary sewer services.

The accompanying financial statements include the County and its component units, entities for which the County is considered to be financially responsible. Blended component units, although legally separate entities, are considered to be part of the County's operations. One discretely presented component unit is reported in a separate column in the government-wide financial statements (refer to note below for description) to emphasize that it is legally separate from the County.

Blended Component Units

The following legally separate entities are component units that are, in substance, a part of the County's general operations. These component units provide services entirely, or almost entirely, to the primary government or provide services that exclusively, or almost exclusively, benefit the primary government. Data from these units is combined with data of the primary government for financial reporting purposes.

Public Facilities Authority (Authority) – The Authority is governed by a nine-member board elected by the board of directors, subject to the approval of the County Executive and the County Legislature. The Authority is responsible for financing and constructing the County's public buildings. Bond issuance authorization is approved by the County Legislature and the legal liability for the Authority's debt remains with the County and will be repaid with County resources. The Authority is presented as a governmental fund. No separately issued financial statements are prepared for the Authority.

Public Building Corporation (Corporation) – The Corporation is governed by a five-member board elected by the board of directors, subject to the approval of the County Executive and the County Legislature. The Corporation is responsible for financing public sites, buildings, facilities and equipment for the benefit or use of the County. Bond issuance authorization is approved by the County Legislature and the legal liability for the Corporation's debt remains

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

with the County and will be repaid with County resources. The Corporation is presented as a governmental fund. No separately issued financial statements are prepared for the Corporation.

Discretely Presented Component Unit

Developmental Disability Services of Jackson County – EITAS (the Organization) – The Organization is governed by a nine-member board appointed by the County Executive. The purpose of the Organization is to provide sheltered workshops, residence facilities or related services for the care of developmentally disabled persons. The County has the authority to set the property tax levy for the Organization (subject to certain statutory limitations), however, financial benefit or burden does not exist. The County believes that it would be misleading to exclude the organization from the financial statements.

Complete financial statements for this component unit may be obtained from the administrative office of the Developmental Disability Services of Jackson County – EITAS at 8511 Hillcrest, Kansas City, Missouri, 64138.

(b) Government-Wide and Fund Financial Statements

The government-wide financial statements (*i.e.*, the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County and its component unit. *Governmental activities*, which are normally supported by taxes, intergovernmental revenues and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. In addition, activities of the primary government are reported separately from the activities of the *discretely presented component unit*.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter have been excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements.

(c) Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions in which the County gives (or receives)

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

value without directly receiving (or giving) equal value include property taxes, sales taxes, grants, entitlements, and donations. Revenue from property taxes is recognized, on an accrual basis, as revenues in the year for which they are levied. Revenue from sales taxes is recognized in the year in which the underlying exchange (sale) occurs. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement of focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded as collected unless susceptible to accrual, *i.e.*, amounts measurable and available to finance the County's operations or of a material amount and not collected at the normal time of receipt. Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Available is generally defined as expected to be received within 60 days of fiscal year-end for property taxes, 90 days for sales taxes, interest, charges for services (pursuant to a specific contract or agreement), or 365 days for intergovernmental revenues. However, the County reserves the right to apply judgment, as noted in National Council on Governmental Accounting Statement 1, paragraph 62, in the application of the "susceptibility to accrual" criteria with regard to the consideration of the materiality of the item in question, the practicality of accrual, and the consistency in application.

Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, expenditures on debt service, as well as expenditures related to compensated absences, pension costs, and claims and judgments, are recorded only when payment is due. Encumbrances are not recognized as expenditures; however, open encumbrances are reported as part of fund balance and will be honored in subsequent years.

Licenses and permits, fines and forfeitures, charges for services (excluding those for specific services performed in the current year pursuant to contract or agreement), and miscellaneous revenues are recorded as revenues when received in cash because they are generally not measurable until actually received.

The accounts of the County are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

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The County reports the following major governmental funds:

General Fund: The General Fund is the County's primary operating fund. It is used to account for all financial resources applicable to the general operations of County government, except those required to be accounted for in another fund. Revenues and other financing sources for this fund include taxes, licenses and permits, intergovernmental sources, charges for services, fines and forfeitures, interest, miscellaneous sources and transfers from other governmental funds.

Health Fund: The Health Fund is used to account for those resources allocated for use in operations pertaining to community health and welfare. Revenues and other financing sources for this fund include taxes, licenses and permits, intergovernmental sources, charges for services, miscellaneous sources and capital contributions.

Special Road and Bridge Fund: The Special Road and Bridge Fund is used to account for the maintenance and construction of County streets, roads, and bridges, and the design and coordination of countywide public works projects. Revenues and other financing sources for this fund include taxes, intergovernmental sources, charges for services, miscellaneous sources and capital contributions.

Anti-Drug Sales Tax Fund: The Anti-Drug Sales Tax Fund is used to account for the one-quarter of one percent County sales tax approved by voters for the purpose of fighting the war on drugs.

Special Obligation Bond Capital Project Fund is used to account for the use of special obligation bond proceeds for various capital projects.

Sports Complex Sales Tax Debt Service Fund: The Sports Complex Sales Tax Debt Service Fund is used to account for the payment of debt owed for renovations to Arrowhead Stadium, Kauffman Stadium and central service facilities. Revenues and other financing sources for this fund include taxes, intergovernmental sources, charges for services, interest and transfers from other governmental funds.

The County reports the following major proprietary fund:

Park Enterprise Fund: The Park Enterprise Fund is used to account for the revenues and expenses resulting from operations of Park Enterprise activity.

Additionally, the County reports the following fund types:

Internal Service Funds: Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the County, or to other governments on a cost-reimbursement basis. The County operates two internal service funds: (1) the Office Services Fund is used to account for the printing, duplicating and mailing services performed for the County's departments and (2) the Self-

JACKSON COUNTY, MISSOURI

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Insurance Fund is used to account for the activity pertaining to the County's unemployment, workers' compensation and general liability expenses.

Pension Trust Fund: The Pension Trust Fund is used to account for the activities of the Jackson County, Missouri Revised Pension Plan (the Plan), which accumulates resources for pension benefit payments to qualified County employees. The Plan is a component unit of the County that is reported as a fiduciary pension trust fund.

Agency Funds: Agency Funds are used to account for resources held by the County in a trustee capacity for other governments and/or other funds. These funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. These funds account for activities of collections for other taxing units by the Director of Collections and other agency operations.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are eliminated in the process of consolidation.

Amounts reported as program revenues in the governmental statement of activities include (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal revenues of the Park Enterprise Fund are charges to customers for sales and services. Operating expenses for the enterprise fund and the internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets (in the enterprise fund). All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources, as they are needed.

(d) *Cash and Investments*

Deposits consist of cash on hand and cash in banks, including time deposits, certificates of deposit and money market securities with original maturities of three months or less. Other than those of the Pension Plan, the County held no investments at December 31, 2016. Missouri State Statutes authorize the County, with certain restrictions, to deposit funds in open accounts, time deposits and certificates of deposit. Statutes also require that collateral pledged must have a fair market value equal to 100% of the funds deposited, less insured amounts. Collateral securities must be held by the County or a disinterested third party and must be of the kind

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prescribed by State Statute and approved by the State. The County maintains most of its deposits on a pooled basis, which are available for use by most funds.

Investments with original maturities of one year or less are carried at amortized cost, which approximates fair value. All other investments for the County are reported at fair value based on quoted market prices. Market value is used as fair value for those securities for which market quotations are readily available. County policy is to invest only in securities that are authorized as collateral for deposits under state law.

(e) *Interfund Receivables and Payables*

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds” in the fund financial statements. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statements as “internal balances.”

(f) *Property Taxes*

The County levies property taxes on September 1 for the current year based on assessed values as of the prior January 1 for all real and personal property located in the County. Property taxes are billed after all taxing jurisdictions levies are set and are due by December 31.

On January 1, the County may assess interest, penalties and fees to all property for which taxes are unpaid. The interest consists of a 1.5% per month charge up to a maximum of 18.0% per year and fees are a one-time 8.0% charge. Taxes remaining unpaid for three years are collected through foreclosure proceedings.

(g) *Restricted Assets*

Certain resources of the Longview/Blue Springs Lakes, Public Facilities Authority, Special Obligation Bond, Sports Complex Sales Tax and Sports Complex/Parks (debt service funds) and Public Building Corporation, Special Obligation Bond, and Sports Complex Sales Tax (capital project funds) are classified as restricted assets on the balance sheet due to provisions in the bond covenants that provide for the segregation of assets into accounts and place restrictions on their use.

In the debt service funds, the “bond fund” account is used to accumulate amounts sufficient to meet payments on principal and interest of the applicable bonds. The “bond reserve” account is used to segregate resources for payment of principal and interest on all bonds to the extent that moneys are not available in the “bond fund.”

In the capital project funds, the “project fund” accounts are used to segregate bond proceeds and earnings that are restricted for specific capital project expenditures in conjunction with bond covenants.

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In addition, certain resources of the Self-Insurance Fund (internal service fund), namely U.S. Treasury Bills, are classified as restricted assets in conjunction with an escrow agreement between the County and the State of Missouri for self-insurance of workers' compensation claims.

At year-end, all resources classified as restricted assets in these funds were comprised of cash or cash equivalents.

(h) *Capital Assets*

Capital assets, which include land, buildings, improvements other than buildings, equipment and furniture, vehicles, and infrastructure (e.g., road, highways, bridges and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if actual cost information is not available. Donated capital assets are recorded at estimated acquisition market value at the date of donation.

Additions, improvements and expenditures that significantly extend the useful life of a noninfrastructure asset are capitalized and depreciated over the remaining useful life of the related asset. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized in the current fiscal year.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50
Improvements other than buildings	10–20
Equipment and furniture	5–20
Vehicles	8
Truman Sports Complex improvements	20

General governmental infrastructure assets have been capitalized retroactively to 1980 at historical cost. The County has elected to utilize the modified approach in accounting for its infrastructure assets. As such, no depreciation expense is reported for infrastructure assets, nor are amounts capitalized in connection with improvements that lengthen the lives of these assets, unless the improvements also increase their service potential. The County has made the commitment to preserve and maintain the network of infrastructure assets at a 55% overall

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condition level. The Public Works department maintains an inventory of these assets and performs periodic condition assessments to ensure that this condition level is being maintained. The Public Works department will also make an annual estimate of the amounts that need to be expended to preserve and maintain these assets at the predetermined condition level.

(i) *Compensated Absences*

Permanent, full-time County employees accumulate sick leave at a rate of one day for each month worked for a total of twelve days each year. Unused sick leave may be carried over indefinitely and unused vacation and compensatory time may be carried over subject to certain limits. Upon retirement, termination, or resignation, employees are paid a percentage of accumulated sick leave. Employees earn ten to twenty-five days of vacation each year, depending upon length of service. All nonexempt employees are eligible for compensatory time at 150% of overtime hours worked in lieu of overtime pay. All vacation and the vested portion of sick pay are accrued when incurred in the government-wide and proprietary financial statements. An assignment of fund balance is reported in the General Fund and restrictions of fund balance are reported in various other governmental fund financial statements for accumulated compensated absences.

(j) *Deferred Outflows/Inflows of Resources*

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The deferred charge on refunding reported in the government-wide statement of net position qualifies for reporting in this category. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. See note (2)(i) for information about deferred outflows of resources for the pension plan.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from one source: property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. See note (2)(i) for information about deferred inflows of resources for the pension plan.

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(k) Long-Term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as insurance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond insurance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs are reported as debt service expenditures.

(l) Pension Plan

The net pension liability, deferred outflows of resources, deferred inflows of resources and pension expense have been recognized in the financial statements.

The net pension liability is calculated as the difference between the actuarially calculated value of the projected benefit payments attributed to past periods of service and the plan's fiduciary net position. The total pension expense is comprised of the service cost or actuarial present value of projected benefit payments attributed to the valuation year, interest on the total pension liability, plan administrative expenses, current year benefit changes and other changes in plan fiduciary net position less employee contributions and projected earnings on plan investments. Additionally, the total pension expense includes the annual recognition of outflows and inflows of resources due to pension assets and liabilities.

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources, pension expense and expenditures associated with the County's contribution requirements, information about the fiduciary net position of the retirement plan, and additions to/deductions from the retirement plan's fiduciary net position have been determined on the same basis as they are reporting within the separately issued retirement plan's financial statements. For this purpose benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value. Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date. There are no investments in, loans to, or leases with parties related to the Plan.

See Note (2)(a) for additional information regarding fair value measures.

(m) Net Position

In the government-wide and proprietary fund financial statements, net position is reported in three components as follows:

Net Investment in Capital Assets: The amounts reported in this component consist of capital assets, net of accumulated depreciation, less the outstanding balances of any bond, notes or

JACKSON COUNTY, MISSOURI

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other borrowings that are attributable to the acquisition, construction or improvements of these assets.

Restricted Net Position: The amounts reported in this component represent those net positions legally restricted by outside parties or by law through enabling legislation, less liabilities to be paid from these assets.

Unrestricted Net Position: The amounts reported in this component represent the remaining balance of net position that are not restricted or invested in capital assets.

(n) Fund Balances

Within the governmental fund financial statements, the fund balance is reported as follows:

Nonspendable: This consists of resources that are not in spendable form, such as prepaid expenditures, or that are legally or contractually required to remain intact.

Restricted: This consists of amounts that can be spent only for the specific purpose imposed by creditors (such as through bond covenants), grantors, contributors, laws or regulations of other governments; or imposed by law through constitutional provisions, county charter or enabling legislation.

Committed: This consists of amounts that can be spent only for specific purposes pursuant to constraints imposed by the highest level of formal action of the County Legislature, an ordinance. Committed amounts cannot be used for any other purpose unless the County Legislature removes or changes the specified amounts or constraints by use of the same formal action that it employed to previously commit those amounts. The County has no committed fund balance at December 31, 2016.

Assigned: This consists of amounts constrained by the County management's intent for these to be used for a specific purpose, but are neither formally restricted by external sources, nor committed by the County Legislature. If applicable, this category includes resolutions approved by the County Legislature. Pursuant to Section 503 of the Jackson County Code, the County Executive has delegated authority to the Finance Department to assign and unassign amounts for a specific purpose in this category.

Unassigned: This consists of the residual fund balance that does not meet the criteria of nonspendable, restricted, committed or assigned. The General Fund is the only fund that reports a positive unassigned fund balance amount.

The County's policy is to apply expenditures to restricted resources first, then committed, then assigned and unassigned, respectively, as applicable.

JACKSON COUNTY, MISSOURI

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(o) *Statement of Cash Flows*

The County defines cash and cash equivalents used in the statement of cash flows as equity in pooled cash and investments with an original maturity of three months or less at the date of purchase.

(p) *Use of Estimates*

The preparation of the basic financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(q) *Fund Deficits*

The Office Services Internal Service Fund reported a deficit fund balance of \$271,712. The deficit will be eliminated by increasing amounts to be contributed by other funds.

(r) *Excess of Expenditures over Appropriations*

During 2016, General Fund expenditures for the following departments or units exceeded appropriations by the dollar amount listed: telephone service \$60,384; Sheriff's Department \$35,475; and employee benefits \$2,910. A new phone system was put in place and expenditures were more than expected. While the Sheriff's Department's expenditures for health insurance exceeded the budget by \$55,991, savings of \$20,791 for salaries reduced the overall variance. Overspending of \$73,481 for vacation and sick leave payouts was offset by savings of \$70,930 for insurance benefits.

The Health Fund budget was overspent by \$43,649 for legal services and indigent attorney fees, \$13,823 for insurance benefits and \$4,479 for other.

The Special Road and Bridge Fund overspending of \$186,155 is attributable to the lease payment for the Sheriff's cars.

Overspending of \$40 in the Anti-Drug Sales Tax Fund for Family Court Anti-Violence salaries and benefits is considered insignificant.

(s) *Adoption of New Accounting Pronouncements*

Effective in 2016, the County adopted GASB Statement No. 72, *Fair Value Measurement and Application*. The objective of this statement is to address accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This statement provides guidance for determining a fair value measurement for financial reporting purposes. This statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value

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measurements. Information was added to Note (2)(a) to comply with the requirements of this pronouncement.

Effective in 2016, the County adopted GASB Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of this statement is to identify—in the context of the current governmental financial reporting environment—the hierarchy of generally accepted accounting principles (GAAP). The “GAAP hierarchy” consists of the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The adoption of this accounting pronouncement had no impact on the financial statements.

Effective in 2016, the County adopted GASB Statement No. 77, *Tax Abatement Disclosures*. The objective of this statement is to provide information to assist the users of financial statements in assessing (1) whether a government’s current-year revenues were sufficient to pay for current-year services (known as interperiod equity), (2) whether a government complied with finance-related legal and contractual obligations, (3) where a government’s financial resources come from and how it uses them, and (4) a government’s financial position and economic condition and how they have changed over time. Information was added to Note (2)(d) to comply with the requirements of this pronouncement.

Effective in 2016, the County adopted GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*. The objective of this statement is to address a practice issue regarding the scope and applicability of Statement No. 68, *Accounting and Financial Reporting for Pensions*. This issue is associated with pensions provided through certain multiple-employer defined benefit pension plans and to state or local governmental employers whose employees are provided with such pensions. The adoption of this accounting pronouncement had no impact on the financial statements.

Effective in 2016, the County adopted GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*. The objective of this statement is to address accounting and financial reporting for certain external investment pools and pool participants. Specifically, it establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. An external investment pool qualifies for that reporting if it meets all of the applicable criteria established in this Statement. The specific criteria address (1) how the external investment pool transacts with participants; (2) requirements for portfolio maturity, quality, diversification, and liquidity; and (3) calculation and requirements of a shadow price. Significant noncompliance prevents the external investment pool from measuring all of its investments at amortized cost for financial reporting purposes. Professional judgment is required to determine if instances of noncompliance with the criteria established by this Statement during the reporting period,

JACKSON COUNTY, MISSOURI

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individually or in the aggregate, were significant. The adoption of this accounting pronouncement had no impact on the financial statements.

(t) *New Accounting Pronouncements Not Adopted*

In June 2015, GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. The objective of this statement is to improve the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. The requirements of this statement are effective for the County for the year ending December 31, 2017.

In June 2015, GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. The objective of this statement is to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. The requirements of this statement are effective for the County for the year ending December 31, 2017.

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The primary objective of this statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. The requirements of this statement are effective for the County for the year ending December 31, 2018. In January 2016, GASB issued Statement No. 80, *Blending Requirements for Certain Component Units – an amendment of GASB Statement No. 14*. The objective of this statement is to improve financial reporting by clarifying the financial statement presentation requirements for certain component units. This Statement amends the blending requirements established in paragraph 53 of Statement No. 14, *The Financial Reporting Entity, as amended*. The requirements of this statement are effective for the County for the year ending December 31, 2017.

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In March 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The requirements of this statement are effective for the County for the year ending December 31, 2017.

In March 2016, GASB issued Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68 and No. 73*. The objective of this statement is to address certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions* and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The requirements of this statement are effective for the County for the year ending December 31, 2017.

In November 2016, GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. The objective of this statement is to provide financial statement users with information about asset retirement obligations (AROs) that were not addressed in GASB standards by establishing uniform accounting and financial reporting requirements for these obligations. The requirements of this statement are effective for the County for the year ending December 31, 2019.

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this statement are effective for the County for the year ending December 31, 2019.

In March 2017, GASB issued Statement No. 85, *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits ([OPEB])). The requirements of this Statement are effective for the County for the year ending December 31, 2018.

In May 2017, GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of

JACKSON COUNTY, MISSOURI

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extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The requirements of this statement are effective for the County for the year ending December 31, 2018.

The County has not completed its assessment of the impact of the adoption of these statements.

(2) Detailed Notes on All Funds

(a) Deposits and Investments

The County maintains most of its deposits on a pooled basis, which are available for use by most funds. Funds from this pool are maintained in an interest-bearing bank account. The interest earned on this account is allocated to the General Fund, the Check Collection (Special Revenue) Fund, the Common School (Agency) Fund, the County Sheriff Revolving (Special Revenue) Fund, the Domestic Abuse (Special Revenue) Fund, the Federal Forfeiture (Special Revenue) Fund, the Homeless Assistance (Special Revenue) Fund, the Prosecuting Attorney (Special Revenue) Fund, the Recorder Fees (Special Revenue) Fund and the Self-Insurance (Internal Service) Fund. Some of the County's deposits and investments are maintained separately by certain County funds. At December 31, 2016, the book balance for the County was \$352,427,251. The bank balance of the County's deposits was \$345,864,691. Of this, \$317,434,501 was covered by federal depository insurance or by collateral held by the County's agent in the County's name. The remaining \$28,430,190 was not subject to collateral requirements due to the nature of the balances being predominantly open-end money market mutual funds which are not exposed to custodial credit risk. A difference exists between bank and book balances due to outstanding checks, deposits in transit, and other reconciling items.

Primary Government (excluding Pension Trust Fund)

The deposits and investments of the County at December 31, 2016 are reflected in the financial statements as follows:

	Government- wide Statement of Net Position	Fiduciary Funds Statement of Fiduciary Net Position (excluding Pension Trusts)	Total
Cash and cash equivalents	\$ 40,215,756	278,911,678	319,127,434
Restricted assets:			
Cash and cash equivalents	33,299,817	-	33,299,817
	<u>\$ 73,515,573</u>	<u>278,911,678</u>	<u>352,427,251</u>

Concentration of Credit Risk

As of December 31, 2016, the County held no investments.

JACKSON COUNTY, MISSOURI

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Custodial Credit Risk

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All trades where applicable will be executed by delivery vs. payment to ensure that fixed-income securities are deposited in eligible financial institutions prior to the release of funds. The County's policy is that all fixed-income securities are perfected in the name or for the account of the County and are held by a third-party custodian as evidenced by safekeeping receipts. All of the County's investments are held by a third-party custodian in the County's name pursuant to a trust agreement.

Interest Rate Risk

Interest rate risk is the risk that fair value of the County's investments will decrease as a result of increase in interest rates. While the County does not have a formal policy regarding interest rate risk, the County will minimize the risk that the fair value of fixed-income securities in the portfolio will fall due to changes in the general interest rates by structuring the investment portfolio so that fixed-income securities mature to meet cash requirements for ongoing operations and by investing operating funds primarily in shorter-term fixed-income securities. The County does not utilize derivatives to manage risk.

Credit Risk

Credit risk is the risk that the County will not recover its investments due to the inability of the counterparty to fulfill their obligation. The County minimizes credit risk by prequalifying the financial institutions, broker/dealers, intermediaries and advisers with which the County will do business and by diversifying the portfolio so that potential losses on individual fixed-income securities will be minimized. As of December 31, 2016, the County held no investments. The County does not have a formal policy relating to credit risk.

Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The County does not have a policy related to foreign currency risk.

Jackson County Revised Pension Plan

Investment Policy

The Plan's investments are managed by independent investment managers and are held by the current custodian, BMO Harris Bank N.A. (BMO), except for the commingled investments which are held by the custodian chosen by such commingled fund, and maintained, for reporting purposes only, at BMO. Equity securities are limited to 87.5% of total investments, with an allocation target of 62.5%. Fixed income investments, other than cash equivalents, are limited to 37.5% of total investments, with an allocation target of 32.5%. Real estate investments are limited to 10% of total investments, with an allocation target of 5%.

JACKSON COUNTY, MISSOURI

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Investment performance is monitored by a professional consultant and reviewed not less than annually by the Pension Board of Trustees, which has the authority to amend investment policy decisions, including asset allocation targets and acceptable asset classifications.

Concentration of Credit Risk

At June 30, 2016, the investment in the Bond Collective Trust Fund represents 19.4% of the Plan's net position held in trust for pension benefits, the International Equity Fund represented 11.7%, the Long-Short Equity Fund represented 9.5%, the S&P 500 Index Fund represented 5.8% and the Real Estate Pooled Separate Account represented 5.5%. All other individual investments represented less than 5% of the net position held in trust for pension benefits.

Rate of Return

For the year ended June 30, 2016, the annual money weighted rates of return on pension plan investments, net of pension plan investment expense, was -0.16%. The money weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Custodial Credit Risk

The Custodial Credit Risk for investments is the risk that in the event of the failure of the counter party (*e.g.*, broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The Plan does not have a policy for Custodial Credit Risk.

At June 30, 2016, the Plan's corporate bonds and debentures, corporate stocks, U.S. government securities and money market funds were uninsured and unregistered investments with the securities held by the counterparty's trust department or agent in the name of the Plan. The Plan's investments as of December 31, 2016 did not differ significantly from those at June 30, 2016 in amount or level of risk.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. In accordance with the Plan's investment policy, the Plan utilizes a diverse asset allocation mix to minimize the fair value risk of investments in the portfolio. The Plan does not have a policy for Interest Rate Risk.

Information about the sensitivity of the fair values of the Plan's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the Plan's investments by maturity.

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Investments, excluding corporate stocks, the Bond Collective Trust Fund, the Limited Partnership, the International Equity Fund, the Long-Short Equity Fund, the S&P 500 Index Fund, the Emerging Markets Fund and the Real Estate Pooled Separate Account, for the Plan as of June 30, 2016 are as follows:

Description	Current Market Value	Investment maturities (in years)			
		Less than than 1	1-5	6-10	Greater than 10
U.S. agencies	\$ 4,855,672	2,212	863,263	2,262,244	1,727,953
Money market	5,166,190	5,166,190	-	-	-
Treasury note	9,665,493	989,885	2,736,803	5,938,805	-
Corporate bonds	14,102,209	2,224,796	7,933,104	3,944,309	-
Total	\$ 33,789,564	8,383,083	11,533,170	12,145,358	1,727,953

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The Plan does not have a policy for Credit Risk.

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As of June 30, 2016, the Plan's investments were rated as follows:

Security description	Moody's	Standard & Poor's
U.S. agencies:		
Farmers Home Administration	Not Rated	Not Rated
Federal National Mortgage Association	AAA	AA+
Federal National Mortgage Association GTD PASSTHRU	Not Rated	Not Rated
Government National Mortgage Association	Not Rated	Not Rated
Small Business Administration GTD LN Pool	AAA	Not Rated
Corporate bonds:		
Aon Plc Sr Gbl	BAA2	A-
Amazon.com, Inc.	BAA1	AA-
Bank of Nova Scotia	AA3	A+
BMO Bank of Montreal	AA3	A+
Capital One Financial Corp.	WR	BBB
Carnival Corp.	A3	BBB+
Celegene Corp.	BAA2	BBB+
Citigroup, Inc.	BAA1	BBB+
CVS Health Corp	BAA1	BBB+
Diamond 1 Financial	Not Rated	BBB-
Discover Financial Services	BA1	BBB-
Dominion Resources, Inc.	BAA2	BBB
Express Scripts Holding Co.	BAA2	BBB+
Fifth Third Bank of Cincinnati, Ohio	A3	A-
General Electric Capital Corp.	A1	AA+
KeyCorp	BAA1	BBB+
McDonalds Corp.	BAA1	BBB+
MetLife	A3	A-
National Oilwell Varco Inc.	BAA1	BBB+
Prudential Financial, Inc.	BAA1	A
Rio Tinto Finance	BAA1	A-
Royal Bank of Canada	AA3	AA-
Schlumberger Investment	A1	AA-
Synchrony Financial	Not Rated	BBB-
Wellpoint, Inc.	BAA2	A
Wells Fargo & Co.	A2	A
Loomis Sayles Commingled Bonds Account	A2	A
BMO Prime Money Market	Not Rated	Not Rated

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Fair Value Measurements

During the fiscal year ending June 30, 2016, the Plan adopted GASB Statement 72, *Fair Value Measurement and Application*, which provides guidance for determining a fair value measurement for financial reporting purposes. The Plan categorizes its assets and liabilities measured at fair value within the hierarchy established by generally accepted accounting principles. Assets and liabilities valued at fair value are categorized based on inputs to valuation techniques as follows:

Level 1 Input: Quoted prices for identical assets or liabilities in an active market that an entity has the ability to access.

Level 2 Input: Inputs—other than quoted prices included within Level 1—that are observable for an asset or liability, either directly or indirectly.

Level 3 Input: Inputs that are unobservable for the asset or liability which are typically based upon the Plan's own assumptions as there is little, if any, related market activity.

Hierarchy: The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs.

Inputs: If the fair value of an asset or a liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

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The Plan had the following recurring fair value measurements as of June 30, 2016 in (000's):

	June 30, 2016	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by fair value level				
Debt securities:				
U.S. Treasury securities	\$ 9,665	\$ 9,665	\$ -	\$ -
U.S. Agency securities	4,856	-	4,660	196
Corporate bonds and debentures	14,102	-	14,102	-
Total debt securities	<u>28,623</u>	<u>9,665</u>	<u>18,762</u>	<u>196</u>
Equity securities:				
Consumer discretionary	7,921	7,921	-	-
Consumer staples	3,686	3,686	-	-
Energy	2,419	2,415	4	-
Financials	11,189	11,189	-	-
Health care	10,717	10,717	-	-
Industrials	9,692	9,692	-	-
Information technology	18,126	18,126	-	-
Materials	2,328	2,328	-	-
Telecommunication services	931	931	-	-
Utilities	906	906	-	-
Total equity securities	<u>67,915</u>	<u>67,911</u>	<u>4</u>	<u>-</u>
Total investments by fair value level	<u>96,538</u>	<u>\$ 77,576</u>	<u>\$ 18,766</u>	<u>\$ 196</u>
Investments measured at amortized cost				
Money market funds	<u>5,166</u>			
Total investments measured at amortized cost	<u>5,166</u>			
Investments measured at the net asset value (NAV)				
Bond Collective Trust Fund	46,827			
Limited Partnership	4,576			
International Equity Fund	28,275			
Long-Short Equity Fund	22,840			
Emerging Markets Equity Fund	10,330			
S&P 500 Index Fund	13,920			
Real Estate Pooled Separate Account	13,333			
Total investments measured at the NAV	<u>140,101</u>			
Total investments measured at fair value	<u>\$ 241,805</u>			

Equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. U.S. Treasury securities classified in Level 1 of the fair value hierarchy are valued throughout the day using continuous feeds from a number of live data sources. U.S. Agency securities and corporate bonds classified in Level 2 of the fair value hierarchy are valued using either a price or spread basis as determined by the observed market data. Preferred Stocks-nonconvertible classified in Level 2 of the fair value hierarchy are valued daily by calculating the spread over a comparable security (benchmark). All other equity securities classified in Level 2 of the fair value hierarchy are American Depositary Receipts (ADRs) valued using the "best" price determined using the exchange's official close, the bid (if the close is not available), or the ask (if neither the close or the bid is available).

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U.S. agency securities classified in Level 3 of the fair value hierarchy are valued at estimated fair value, based on discounted cash flows. Money market funds are valued at amortized cost.

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table:

	Fair Value June 30, 2016 in (000's)	Redemption Frequency (if Currently Eligible)	Redemption Notice period
Bond Collective Trust Fund (1)	\$ 46,827	Daily	0 to 3 days
Limited Partnership (2)	4,576	1st business day of the month	15th day of the prior month
International Equity Fund (3)	28,275	Daily	1 day
Long-Short Equity Hedge Fund (4)	22,840	Quarterly	45 days
		Each Wednesday (or the next business day)/Last business day of each month	10 business days
Emerging Markets Equity Fund (5)	10,330		
S&P 500 Index Fund (6)	13,920	Daily	30 days for 100% redemption
Real Estate Pooled Separate Account (7)	13,333	Daily	1 day
Total investments measured at the NAV	<u>\$ 140,101</u>		

Units of the Limited Partnership and the S&P 500 Index Fund are sold quarterly to pay the management fees of the respective investment managers. At June 30, 2016, the Plan had no unfunded commitments and no other plans to order the sale of any investments.

- Bond Collective Trust Fund*** The fund is a core plus fixed income fund in a private placement collective trust. The objective of the fund is high total investment return through a combination of current income and capital appreciation. There are no requirements to give advanced notice of intent to redeem the investment, but three days' notice is preferred. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.
- Limited Partnership*** The investment is a small cap equity fund established as a limited partnership. The fund's objective is to achieve a long-term total return by investing in non-U.S. small capitalization companies. The fair value of the investment has been determined

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using the NAV per share (or its equivalent) of the Plan's ownership interest in the partners' capital.

3. ***International Equity Fund*** The investment is an international dynamic equity fund. The fund's objective is to achieve long-term capital growth, primarily through investment in the equity securities of companies in all economic sectors in any part of the world except the United States. At least two-thirds of the fund's assets are to be invested in the equities of companies domiciled in Europe, Australia, Asia and Latin America. The fund is traded daily and redemption normally occurs after one days' written notice. However, if the fund's requested withdrawals exceed 10 percent of the fund's net asset value, the fund may defer the excess of such withdrawals to the next dealing day. All withdrawal requests relating to an earlier dealing day will be completed before new requests are considered, subject to further deferral and to liquidity being raised with respect to the next or any subsequent dealing day. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.
4. ***Long-Short Equity Hedge Fund*** The fund invests in other hedge funds that invest across liquid asset classes, primarily focusing on equity long/short in global markets. The underlying funds aim to invest primarily in companies in developed markets through equity and equity-related securities. Management of each underlying hedge fund has the ability to shift investments between value and growth strategies, between small and large capitalization stocks, and between net long and net short positions. The majority of the fund's underlying investments can only be redeemed on the first business day of each calendar quarter or each calendar month. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.
5. ***Emerging Markets Equity Fund*** The objective of this private fund is to seek long-term capital appreciation by investing at least 80% of its assets in emerging market equity securities. The fund may invest in securities across all market capitalizations and styles. Under normal market conditions, redemptions occur weekly on Wednesday (or the next business day) or the last business day of the month, with 10 business days' advanced written notice. However, if the fund cannot obtain or set a price for a material portion of fund's investments, is unable to liquidate fund investments at prices representative of fair value, in otherwise unusual market conditions, or when it is in the best interest of fund and its remaining investors, redemption rights may be suspended until the foregoing conditions have abated. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.
6. ***S&P 500 Index Fund*** The objective of the fund is to provide a vehicle to access the U.S. equity market and investment results that approximate the industry diversification and overall performance of the common stocks included in the Standard & Poor's Composite Stock Price Index. The fund requires 30 days' notice to redeem 100% of the Plan's investment. Notification of other planned transactions is to be provided as soon as

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practicable. The fair value of the investment has been determined using the NAV per share (or its equivalent) of the fund.

7. ***Real Estate Pooled Separate Account*** The account is a diversified real estate equity account consisting primarily of high quality, well-leased real estate properties in the multifamily, industrial, office, retail, and hotel sectors. The objective of the account is to invest in a well-diversified real estate portfolio that reflects the overall performance of the U.S. commercial real estate market. Redemptions normally occur with one day of notice. However, the accountholder has the right to impose withdrawal limitations to pay withdrawal requests on a pro rata basis as cash becomes available for distribution. The fair value of this investment has been determined using the NAV per share (or its equivalent) of the Plan's ownership interest in the accountholder's capital.

Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. The Plan does not have a policy related to foreign currency risk.

At June 30, 2016, the Plan had invested in international stocks held in foreign currencies valued at \$3,708,188 in U.S. Dollars, representing 1.54% of the portfolio:

Market Value (in US \$)	Currency	Investment Type	% of Portfolio
\$ 428,909	Australian Dollar	Common Stock	0.18%
1,622,446	Canadian Dollar	Common Stock	0.67%
1,129,463	Euro	Common Stock	0.47%
527,370	British Pound	Common Stock	0.22%
<u>\$ 3,708,188</u>			<u>1.54%</u>

The Plan had invested in a Limited Partnership, an International Equity Fund, a Long-Short Equity Fund, and an Emerging Markets Equity Fund, all of which invested in international stocks. The fair value of the Limited Partnership was \$4,575,584 and 1.9% of the Plan's portfolio. The fair value of the International Equity Fund was \$28,274,672 and 11.7% of the Plan's portfolio. The fair value of the Long-Short Equity Fund was \$22,840,313 and 9.5% of the Plan's portfolio. The fair value of the Emerging Markets Equity Fund was \$10,330,380 and 4.3% of the Plan's portfolio. The Bond Collective Trust Fund also had some international investments.

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(b) Intergovernmental Revenue and Receivables

Amounts due from other governments at December 31, 2016 consisted of the following:

	Primary Government				Total
	General	Special Road & Bridge	Antidrug Sales Tax	Nonmajor Governmental	
Federal:					
Department of Health and Human Services:					
Title IV-D Child Support	\$ 1,081,219	-	-	-	1,081,219
Title IV-E Foster Care	944	-	-	-	944
Affordable Care Act	86,229	-	-	-	86,229
Department of Justice:					
Organized Crime Drug Enforcement Task Force	-	-	32,564	-	32,564
Office for Victims of Crime					
Victims of Crime Act	-	-	26,804	-	26,804
Violence Against Women Office					
Prevention & Prosecution of Sexual Assault	-	-	-	7,225	7,225
Bureau of Justice Assistance:					
Drug Abatement Response Team	-	-	33,320	-	33,320
Byrne Justice Assistance	-	-	-	10,919	10,919
Byrne Criminal Justice Innovation	-	-	-	4,650	4,650
Multi-Jurisdictional Drug Task Force	-	-	70,878	-	70,878
Missouri Western Interdiction and Narcotics	-	-	-	20,005	20,005
Office of Juvenile Justice and Delinquency Prevention:					
Gender Specific Tracker Program	-	-	-	6,170	6,170
Department of Transportation:					
Federal Highway Administration					
Longview Trail FLAP 9901 (431)	-	-	-	110,142	110,142
Executive Office of the President:					
High Intensity Drug Trafficking Area (HIDTA)	-	-	-	10,605	10,605
Department of Agriculture:					
National School Lunch and Breakfast Program	12,084	-	-	-	12,084
Department of Homeland Security:					
Emergency Management Preparedness	-	-	-	36,799	36,799
National Highway Traffic Safety Administration:					
Traffic Unit	-	-	-	34,471	34,471
Hazardous Moving Violations	-	-	-	2,796	2,796
Sobriety Checkpoint	-	-	-	1,613	1,613
Wolf Pack/Saturation Patrol	-	-	-	6,339	6,339
Total Federal	\$ 1,180,476	-	163,566	251,734	1,595,776

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		Primary Government			
		General	Special Road & Bridge	Antidrug Sales Tax	Nonmajor Governmental
					Total
State:					
Circuit Court Cost Reimbursements	\$	2,708,288	-	-	2,708,288
Department of Corrections		28,710	-	-	28,710
Department of Education		524	-	-	524
Department of Mental Health		2,500	-	-	2,500
Department of Revenue		7,088	-	-	14,176
Department of Public Safety		-	11,296	-	20,902
Department of Social Services		-	-	-	184,214
Division of Youth Services		23,175	-	-	23,175
Office of Administration		-	-	-	250,000
Office of State Court Administrator		-	-	-	11,845
Total State		<u>2,770,285</u>	<u>11,296</u>	<u>-</u>	<u>3,244,334</u>
Local:					
Board of Education Fort Osage		-	24,764	-	24,764
City of Independence School District		-	-	-	7,302
Jackson County Election Board		22,830	-	-	22,830
Jackson County Sports Authority		-	-	-	23,208
City of Independence		2,950	-	-	2,950
Total Local		<u>25,780</u>	<u>24,764</u>	<u>-</u>	<u>81,054</u>
Total Intergovernmental Receivables	\$	<u>3,976,541</u>	<u>36,060</u>	<u>163,566</u>	<u>4,921,164</u>

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Intergovernmental revenue during the year December 31, 2016 consisted of the following:

	Primary Government						Total
	General	Health	Special Road & Bridge	Antidrug Sales Tax	Sport Complex Sales Tax - Debt	Nonmajor Governmental	
Federal:							
Department of Agriculture:							
National School Lunch and Breakfast Program	\$ 81,533	-	-	-	-	-	81,533
Food Donation Program	8,783	-	-	-	-	-	8,783
Summer Food Inspection Program	-	-	-	-	-	1,050	1,050
Department of Health and Human Services:							
Administration for Children and Families:							
Title IV-D Child Support	2,725,344	-	-	-	-	-	2,725,344
Title IV-E Foster Care	34,103	-	-	-	-	-	34,103
Food & Drug Administration							
Retail Standards Program	-	-	-	-	-	5,000	5,000
Department of Homeland Security:							
Emergency Management Preparedness	-	-	-	-	-	139,405	139,405
Department of Justice:							
Organized Crime Drug Enforcement Task Force	-	-	-	65,813	-	-	65,813
Equitable Sharing Program	-	-	-	-	-	76,954	76,954
Bureau of Justice Assistance:							
Drug Abatement Response Team (DART)	-	-	-	123,861	-	-	123,861
Multi-Jurisdictional Drug Task Force	-	-	-	145,751	-	-	145,751
Byrne Justice Assistance Grant	-	-	-	-	-	591,894	591,894
Byrne Criminal Justice Innovation	-	-	-	-	-	6,975	6,975
Missouri Western Interdiction & Narcotics Task Force	-	-	-	-	-	29,871	29,871
State Criminal Alien Assistance Program	33,066	-	-	-	-	-	33,066
Office of Juvenile Justice and Delinquency Prevention:							
Gender Specific Tracker Program	-	-	-	-	-	48,522	48,522
Sentenced to the Arts	-	-	-	73,987	-	-	73,987
Office for Victims of Crime:							
Victims of Crime Act	-	-	-	83,311	-	-	83,311
Violence Against Women Office:							
Prevention and Prosecution of Sexual Assault	-	-	-	-	-	31,709	31,709
Department of Transportation:							
Federal Highway Administration:							
Browning Road Bridge #3046	-	-	46,283	-	-	-	46,283
Longview Lake FLAP	-	-	-	-	-	110,142	110,142
National Highway Traffic Safety Administration:							
Sobriety Checkpoint	-	-	-	-	-	26,813	26,813
Youth Seat Belt Enforcement	-	-	-	-	-	962	962
Hazardous Moving Violations	-	-	-	-	-	16,681	16,681
Traffic Unit	-	-	-	-	-	147,345	147,345
Wolf Pack/Saturation Patrol	-	-	-	-	-	17,951	17,951
Department of Treasury:							
Build America Bonds Interest Subsidy	-	-	-	-	-	107,568	107,568
Executive Office of the President:							
High Intensity Drug Trafficking Area (HIDTA)	-	-	-	-	-	143,951	143,951
Total Federal	2,882,829	-	46,283	492,723	-	1,502,793	4,924,628
State:							
Circuit Court Cost Reimbursements	7,368,834	-	-	-	-	-	7,368,834
Department of Education	524	-	-	-	-	-	524
Division of Youth Services	44,400	-	-	-	-	-	44,400
Department of Mental Health	30,000	-	-	-	-	-	30,000
Department of Social Services	-	-	-	-	-	418,756	418,756
State Tax Commission - Assessment Reimbursement	-	-	-	-	-	958,628	958,628
Department of Public Safety	-	-	-	105,511	-	100,854	206,365
Department of Revenue	158,909	-	-	-	-	158,908	317,817
Department of Corrections	2,640	-	-	-	-	40,000	42,640
Office of Administration	-	-	-	-	-	3,000,000	3,000,000
Office of State Court Administrator	-	-	-	-	-	93,844	93,844
Total State	7,605,307	-	-	105,511	-	4,770,990	12,481,808
Local:							
Cass County	-	120,884	-	-	-	-	120,884
Clay County	-	276,053	-	-	-	-	276,053
Platte County	-	92,293	-	-	-	-	92,293
Independence School District	-	-	-	-	-	44,192	44,192
Kansas City Area Transportation Association	-	-	-	-	-	535,146	535,146
Truman Medical Center	-	-	-	-	-	840,000	840,000
Jackson County Sports Authority	-	-	-	-	3,123,000	357,599	3,480,599
City of Kansas City	60,000	-	-	-	2,000,000	-	2,060,000
City of Independence	12,878	515,000	-	-	-	-	527,878
Jackson County Election Board	22,830	-	-	-	-	-	22,830
Planning Commission	-	-	327,708	-	-	-	327,708
Total Local	95,708	1,004,230	327,708	-	5,123,000	1,776,937	8,327,583
Total Intergovernmental Revenue	\$ 10,583,844	1,004,230	373,991	598,234	5,123,000	8,050,720	25,734,019

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(c) Tax Revenues

Tax revenues, including interest and penalties, for the year ended December 31, 2016 were as follows:

	General Fund	Health Fund	Special Road and Bridge Fund	Anti-Drug Sales Tax Fund	Sports Complex Sales Tax Debt Service Fund	Nonmajor Governmental Funds	Total
Property tax	\$ 14,757,618	15,417,908	14,288,788	-	-	8,744,054	53,208,368
Sales tax	27,279,202	8,212,577	6,771,774	24,009,110	38,656,062	7,658,740	112,587,465
Cigarette tax	2,143,401	-	-	-	-	-	2,143,401
Financial institution tax	216,305	-	-	-	-	-	216,305
Other taxes	115,516	-	1,053,756	-	-	-	1,169,272
Total	\$ 44,512,042	23,630,485	22,114,318	24,009,110	38,656,062	16,402,794	169,324,811

The County levies property taxes on September 1 for the current year based on assessed values as of the prior January 1 of all real and personal property located in the County. Property taxes are billed after all levies are set and the taxes extended following the levy date and are due on December 31.

On January 1, the County may attach a lien and assess interest, penalties and fees to all property for which taxes are unpaid. The interest consists of a 1.5% per month charge up to a maximum of 18.0% per year and fees are a one-time 8.0% charge. Real estate taxes remaining unpaid for three years are subject to collection through foreclosure proceedings.

Assessed values are established by the Department of Assessment, are reviewed by the County Board of Equalization and the State Tax Commissioner and are computed at 32%, 19% and 12% of estimated fair value for commercial, residential, and farm property, respectively. Personal property is computed at 33⅓% of its market valuation. Based on the last valuation, the total assessed value as of January 1, 2016 was approximately \$9.9 billion.

The County is permitted by Missouri State Statutes to levy taxes up to \$0.35 per \$100 of assessed valuation for general governmental services (General Fund) other than the payment of principal and interest on long-term debt, up to \$0.35 per \$100 for Special Road and Bridge Fund, up to \$0.38 per \$100 for Health Fund, up to \$0.20 per \$100 for Parks and Recreation Fund, up to \$0.10 per \$100 for Developmental Disability Services (Component Unit), and in unlimited amounts for the payment of principal and interest on long-term debt. Pursuant to authorization granted in the Missouri State Statutes, Jackson County voters approved a countywide sales tax, which required the total County property tax levy be reduced by 70% of sales tax revenues collected in the year. The County also receives a one-quarter of 1% sales tax for the purpose of providing prosecution, incarceration, treatment, prevention and law-enforcement activities to combat illegal drugs. The citizens reapproved this tax for seven years in November 2009 and will expire in March 2018. The citizens further reapproved this tax in November 2016 to become effective in April 2018 and shall automatically terminate after nine years, in March 2027.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

Property tax levies per \$100 assessed valuation for the year were as follows:

	Levy	Levy after Sales Tax Reduction
Primary government:		
General Fund	\$ 0.2678	0.1381
Health Fund	0.2289	0.1460
Park Fund	0.1431	0.0851
Special Road and Bridge Fund	0.2019	0.1333
Total primary government	<u>\$ 0.8417</u>	<u>0.5025</u>
Component unit:		
Developmentally disabled	\$ 0.0738	0.0738

Property taxes levied for the current year are recorded as receivables; however, property taxes not collected within sixty days after year-end are deferred. An allowance for estimated uncollectible receivables is based upon historical trends. The total allowance of \$181,091 was deducted from the respective receivables on current and prior years' taxes as follows:

Primary government:	
General Fund	\$ 58,373
Health Fund	46,075
Park Fund	25,835
Special Road and Bridge Fund	42,753
Assessment Fund	8,055
	<u>\$ 181,091</u>

The County accounts for property tax collections in the Tax Distribution Fund and Protest Impound Fund (Agency Funds). During the current year, the County collected and distributed property taxes of approximately \$962 million. Included in this amount are the County's property taxes and other jurisdictions' property taxes that were remitted to the appropriate entities along with interest.

Assessment and Collection Fees: The County is entitled to a 1% retainage on taxes collected on behalf of the various taxing jurisdictions and an assessment commission of 0.6% of all taxes billed. This revenue, which amounted to \$8,969,511 and \$5,839,029, respectively, for the year is included in charges for services in the General Fund and the Assessment Reimbursement (nonmajor Special Revenue) Fund.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

(d) *Tax Exemptions and Abatements*

Jackson County provides two sales tax exemption programs authorized by the State of Missouri: Show-Me Green Sales Tax Holiday and Back to School Sales Tax Holiday.

- Show-Me Green Sales Tax Holiday

The Show-Me Green Sales Tax Holiday is authorized under Section 144.526.1, RSMO, where during a seven-day period starting on April 19th and ending April 25th, sales of qualifying Energy Star certified new appliances are exempt from County sales tax. The exemption equals 100% of the County sales tax and is done at the time of purchase. No other commitments were made by the County as part of this program. The administration of this program is at the State level, so the financial impact of the program on a County level is indeterminable, due to limited availability of information.

- Back to School Sales Tax Holiday

The Back to School Sales Tax Holiday is authorized under Section 144.049.1, RSMO, where, during a three-day period beginning on the first Friday in August and ending on the following Sunday, purchases of clothing, school supplies, computers, and certain other items defined by the statute are exempt from County sales tax for this time period only. Only purchases for personal use qualify. The exemption equals 100% of the County sales tax and is done at the time of purchase. No other commitments were made by the County as part of this program. The administration of this program is at the State level, so the financial impact of the program on a County level is indeterminable, due to limited availability of information.

Jackson County is subject to property and sales tax abatements through various programs implemented by the cities of Kansas City, Independence, Lee's Summit, Blue Springs, Grain Valley, Grandview, Raytown and Sugar Creek. The programs include Tax Increment Financing, Chapter 99, Chapter 100, Chapter 353 and Enhanced Enterprise Zone. The definitions described below are meant to be general descriptions of the abatements.

- Tax Increment Financing ("TIF")

The enacting authority for TIF is Chapter 99, RSMO. A TIF project diverts tax revenue, above an established base level of taxes, to a special allocation fund that allows certain project costs to be reimbursed for up to 23 years. Most commonly, the two sources of funds that are diverted are Payments In Lieu of Taxes ("PILOTs") and Economic Activity Taxes ("EATs"). Generally, 100% of PILOTs (real property based taxes) and 50% of EATs (sales, utilities, and earnings based taxes) are diverted. A basic requirement, as outlined in Section 99.810.1 (1), RSMO, is: "The redevelopment area on the whole is a blighted area, a conservation area, or an economic development area, and has not been subject to growth and development through investment by private enterprise and would not reasonably be anticipated to be developed without the adoption of tax increment financing." Each agreement will vary from project to project.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

- Chapter 99

The enacting authority for Chapter 99 tax abatements is Chapter 99, RSMO, which creates a Land Clearance for Redevelopment Authority ("LCRA"). Chapter 99 tax abatements generally last for 10 years and abate 100% of real property taxes above established base taxes. Chapter 99 tax abatements may involve negotiated PILOTs. Often, a project will seek eligibility for tax abatement by seeking to remove blight. Each agreement will vary from project to project.

- Chapter 100

The enacting authority for Chapter 100 tax abatements is Chapter 100, RSMO. Generally, a Chapter 100 project transfers property to a municipality for a specified number of years. An Industrial Development Plan must be approved by the City. The municipality can then issue bonds to facilitate the financing of a variety of projects including offices, warehouses, distribution facilities and industrial plants. Land, buildings, fixtures and machinery may also be financed using the bond proceeds. The use of these bonds provides the ability to abate a percentage of real and/or personal property tax. In addition to debt payment, there may be negotiated PILOTs. A sales tax exemption when purchasing equipment, machinery and other eligible purchases may also be provided. Each agreement will vary from project to project.

- Chapter 353

The enacting authority for Chapter 353 tax abatements is Chapter 353, RSMO. Chapter 353 is a tax abatement whereby property transfers through a redevelopment corporation and can last up to 25 years. For example, in a 25 year abatement, 100% of real property taxes may be abated, except for the base property taxes for the land, for the first 10 years. In the subsequent 15 years, 50% of all taxes may be abated. Chapter 353 tax abatements may involve negotiated PILOTs. Often, a project will seek eligibility for tax abatement by seeking to redevelop a blighted area. Each agreement will vary from project to project.

- Enhanced Enterprise Zone ("EEZ")

The enacting authority for Enhanced Enterprise Zones is Chapter 135, RSMO. EEZ's provide local property tax abatements to new or expanding businesses. The EEZ generally abates 50% of taxes for a specified number of years, not to exceed 25, and may involve negotiated PILOTs. Eligibility requirements are that the project is located in an EEZ, invests a minimum of \$100,000, and creates a minimum of two new full-time jobs. Each agreement will vary from project to project.

- Multi-Abatement

Certain properties have been classified as Multi-Abatement in which more than one abatement applies: (i) TIF and Chapter 99; (ii) TIF and Chapter 353; and (iii) TIF and EEZ. Each agreement will vary from project to project.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

The financial impact of each abatement program on Jackson County for 2016 is summarized below:

<u>Type of Abatement:</u>	<u>City</u>								<u>Total</u>
	<u>Blue Springs</u>	<u>Grain Valley</u>	<u>Grandview</u>	<u>Independence</u>	<u>Kansas City</u>	<u>Lee's Summit</u>	<u>Raytown</u>	<u>Sugar Creek</u>	
Chapter 353	\$ 15,114	\$ -	\$ 3,753	\$ 42,159	\$ 697,431	\$ 1,196	\$ 17,845	\$ -	\$ 777,498
Chapter 99	-	-	-	267	70,046	2,812	-	-	73,125
Enhanced Enterprise Zone	-	-	1,454	-	44,288	-	-	-	45,742
TIF (PILOTS)	105,100	18,279	32,827	727,407	1,760,522	262,986	24,017	1,921	2,933,059
TIF (EATS)	502,647	56,232	102,653	1,382,729	2,314,653	657,615	232,806	22,476	5,271,811
Multi-Abatement	-	-	1,345	17,901	318,450	-	-	-	337,696
Total	<u>\$ 622,861</u>	<u>\$ 74,511</u>	<u>\$ 142,032</u>	<u>\$ 2,170,463</u>	<u>\$ 5,205,390</u>	<u>\$ 924,609</u>	<u>\$ 274,668</u>	<u>\$ 24,397</u>	<u>\$ 9,438,931</u>

(e) *Long-Term Liabilities*

State statutes permit the County, by vote of four-sevenths of the voting electorate in a general election or by vote of two-thirds of the voting electorate in a special election, to incur general obligation indebtedness not to exceed 10% of the assessed value of taxable tangible property.

At December 31, 2016, based on the total assessed valuation of taxable tangible property of approximately \$9.9 billion, the total general obligation debt limit was \$987,105,182.

In April 2016, the County issued the tax-exempt Series 2016 Special Obligation Bonds (RIRR Right of Way Project) in the amount of \$51,950,000. The proceeds of the Series 2016 Bonds will be used (i) to pay the costs of the acquisition of a right-of-way held by Union Pacific Railroad Company along a 17.7 mile stretch from mile 270.6 to mile 288.3 (the "Union Pacific Right-of-Way") of an existing railroad corridor within the cities of Kansas City, Raytown and Lee's Summit, all within the geographic boundaries of the County, located within the State of Missouri, (ii) to pay certain clean-up costs and other costs related to the acquisition of the Union Pacific Right-of-Way and (iii) to pay costs of issuance of the Series 2016 Bonds.

The total derived from the sale of bonds was \$53,678,801. This amount was deposited into a Project Fund, which will be used to acquire the Union Pacific Right-of-Way and to pay the costs related to the issuance of the Series 2016 Bonds. The premium generated at closing of the Series 2016 Bonds was \$1,728,801.

In connection with the bond issuance, in January 2016, the County and the Kansas City Area Transportation Authority (the "Authority") entered into the Cooperative Agreement for Right-of-Way Acquisition for Construction of a Trail System and Future Rail Lines for Commuter Service and Other Public Transportation Systems in Kansas City and Jackson County, Missouri (the "Cooperative Agreement"). In the Cooperative Agreement, the Authority agrees to pay one-half of the debt service on the Series 2016 Bonds through semi-annual payments to the County to reimburse the County for the payment of such debt service. The Authority paid a total of \$535,146 under the agreement in 2016.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

The Series 2016 Bonds are fixed-rate obligations with interest rates from 2.00% to 5.00%. The final maturity of the bonds is December 1, 2046. Moody's Investor Service has assigned the Series 2016 Bonds a long-term municipal bond rating of "Aa3."

The following is a summary of changes in long-term liabilities of the County for the year ended December 31, 2016:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
Governmental activities:					
Leasehold bonds	\$ 11,974,216	-	3,475,626	8,498,590	2,642,014
Special obligation bonds	421,890,000	51,950,000	22,015,000	451,825,000	20,955,000
Plus bond premium	59,521,632	1,728,801	3,869,427	57,381,006	-
Total bonds payable	493,385,848	53,678,801	29,360,053	517,704,596	23,597,014
Obligations to U.S. government	9,796,439	-	315,296	9,481,143	325,834
Capital lease obligations	1,349,852	-	295,081	1,054,771	270,431
Accrued claims and judgments	1,823,845	3,505,213	3,025,953	2,303,105	2,295,100
Accrued compensated absences	6,649,875	752,836	693,045	6,709,666	719,285
Net pension liability	51,200,380	19,546,137	4,223,946	66,522,571	-
Total governmental activities long-term liabilities	\$ 564,206,239	77,482,987	37,913,374	603,775,852	27,207,664
Enterprise activities:					
Capital lease obligations	\$ -	154,748	34,107	120,641	27,946
Accrued compensated absences	163,746	23,629	14,442	172,933	12,975
Net pension liability	1,044,906	312,698	-	1,357,604	-
Total enterprise activities long-term liabilities	\$ 1,208,652	491,075	48,549	1,651,178	40,921

The following funds provided contributions to the net pension liability: General, Health, Park, Special Road and Bridge, Sewer, Anti-Drug Sales Tax, Grant, Check Collection, Prosecuting Attorney, Recorder Technology, Homeless Assistance, Recorder Fees, Assessment Reimbursement, County Sheriff Revolving, Collector, Self-Insurance and Park Enterprise. The following entities also provided contributions to the net pension liability: Little Blue Valley Sewer District, Kansas City Board of Election Commissioners, Jackson County Law Library Inc., and Jackson County Sports Complex Authority.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

Debt service requirements on long-term debt at December 31, 2016 are as follows:

Governmental Activities								
	Leasehold Bonds		Special Obligation Bonds		Obligations to U.S. Government		Capital Lease Obligations	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$ 2,642,014	1,852,986	20,955,000	20,808,740	325,834	316,860	270,431	27,917
2018	1,976,371	1,904,879	22,520,000	19,834,993	336,723	305,970	93,996	18,197
2019	1,898,969	1,981,781	23,540,000	18,814,494	347,976	294,717	96,177	16,017
2020	1,981,236	1,358,014	24,615,000	17,744,843	359,606	283,088	98,409	13,784
2021	-	-	25,775,000	16,571,702	371,624	271,070	100,692	11,501
2022-2026	-	-	145,920,000	63,841,537	2,052,925	1,160,542	395,066	22,098
2027-2031	-	-	153,455,000	28,378,672	2,419,677	793,790	-	-
2032-2036	-	-	10,585,000	5,383,619	2,486,812	361,518	-	-
2037-2041	-	-	11,765,000	3,372,926	779,966	52,704	-	-
2042+	-	-	12,695,000	1,313,550	-	-	-	-
Total	\$ 8,498,590	7,097,660	451,825,000	196,065,076	9,481,143	3,840,259	1,054,771	109,514

Business-type Activities		
	Capital Lease Obligations	
	Principal	Interest
2017	\$ 27,946	6,160
2018	29,373	4,733
2019	30,873	3,233
2020	32,449	1,657
Total	\$ 120,641	15,783

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

Governmental activities debt payable at December 31, 2016 comprises the following:

	Interest Rate	Maturity Date	Balance, December 31, 2016
Leasehold bonds:			
2002	4.50%-5.00%	through 2020	\$ 5,598,590
2006A	4.00%-5.00%	through 2020	2,900,000
Total leasehold bonds			<u>\$ 8,498,590</u>
Special obligation bonds:			
2010A	1.80%-7.15%	through 2040	\$ 4,870,000
2011B	3.00%-4.75%	through 2027	18,370,000
2012	2.00%-4.50%	through 2027	25,205,000
2013	3.25%-4.00%	through 2029	28,755,000
2014	2.00%-5.00%	through 2031	311,925,000
2015	2.50%-4.00%	through 2031	10,750,000
2016	2.00%-5.00%	through 2046	51,950,000
Total special obligation bonds			<u>\$ 451,825,000</u>

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

The general purpose for each debt issuance is outlined below:

Jackson County, MO – 2002	To make improvements to Fleming Park and Truman Sports Complex Series 2002
Public Building Corporation – 2006A	Refunding of the refunded bonds and acquisition of equipment for Truman Medical Center
Jackson County, MO – 2010A	To acquire, construct, furnish and equip an animal shelter facility in the County
Jackson County, MO – 2011B	To renovate and improve Truman Medical Centers at Hospital Hill and Lakewood
Jackson County, MO – 2012	Refunding of the County's Special Obligation Bonds (To renovate and remodel Truman Medical Centers at Hospital Hill and Lakewood) Series 2001 and (Expansion of Truman Medical Center–Lakewood, to create a debt service fund, and to renovate and equip space for the Jackson County Medical Examiner) Series 2002
Jackson County, MO – 2013	Refunding of the County's Leasehold Revenue Bonds (To renovate, repair, and improve Jackson County's downtown and Independence Square facilities) Series 2003 and (To maintain HVAC systems and improve roads) Series 2005, and for land acquisition and related improvements for County parking facilities
Jackson County, MO – 2014	Refunding of the County's Special Obligation Bonds (To repair and make improvements to the Truman Sports Complex) Series 2006
Jackson County, MO – 2015	Refunding of the County's Public Building Corporation Leasehold Revenue Improvement Bonds (To renovate, repair and equip Jackson County facilities) Series 2006B
Jackson County, MO – 2016	To acquire the right-of-way of a 17.7 mile stretch of an existing railroad corridor (Rock Island Railroad Right of Way)
United States Army Corps of Engineers	For operations, maintenance, and enhancements of Blue Springs and Longview Reservoirs
Capital Leases	For acquisition of vehicles for the Sheriff's Department and voting equipment for the Jackson County Election Board

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

Obligations to U.S. Government

The County has entered into an agreement with the United States Army Corps of Engineers (Corps) whereby the County shared in the enhancement costs of the Blue Springs and Longview Reservoirs. The County's portion of annual payments, payable over 50 years, is \$365,137 for the Longview Reservoir and \$277,557 for the Blue Springs Reservoir. Payments for the Longview Reservoir commenced in 1986 and payments for the Blue Springs Reservoir commenced in 1990. In addition, the County is required to operate, maintain and provide major replacements for each reservoir.

Capital Leases

The County entered into a capital lease-purchase agreement to finance the acquisition of fifteen vehicles for the Sheriff's Department at a cost of \$514,155. The term of the lease is three years, and bears an interest rate of 4.25%. The payments began in 2015.

The Jackson County Election Board acquired new voting equipment at a cost of \$1 million. To finance this acquisition, the County entered into a ten-year capital lease-purchase agreement at an interest rate of 2.32%. The first payment was made in 2016.

Business type activities debt payable at December 31, 2016 comprises the following:

During 2016, the Jackson County Parks Department acquired new equipment at a cost of \$154,748. To finance this acquisition, Jackson County entered into a five year capital lease-purchase agreement at an interest rate of 4.7%. The payments began in 2016.

(f) *Interfund Balances and Transfers*

The composition of interfund receivables and payables as of December 31, 2016 is as follows:

Receivable Fund	Payable fund	Amount
Special Road and Bridge Fund	Health Fund	\$ 2,200,000
Special Road and Bridge Fund	Office Services Fund	270,000
Total		<u>\$ 2,470,000</u>

All interfund balances are due to the elimination of negative cash balances within the various funds and are expected to be repaid during the fiscal year ended December 31, 2017.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

Fund transfers for the year ended December 31, 2016 are as follows:

	Transfers in	
	Nonmajor Governmental	Total
Transfers out:		
General	\$ 1,791,870	1,791,870
Health	8,177,262	8,177,262
Special Road and Bridge	2,246,088	2,246,088
Sports Complex Sales Tax		
Debt Service	20,901,775	20,901,775
Special Obligation Bond		
Capital Projects	2,000	2,000
Park Enterprise	642,693	642,693
Nonmajor governmental	7,918,563	7,918,563
Total transfers out	\$ <u>41,680,251</u>	<u>41,680,251</u>

Interfund transfers were used to move revenues from the fund that ordinance or budget requires to collect them to the fund that ordinance or budget requires to expend them.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

(g) Capital Assets

Capital asset activity for the year ended December 31, 2016 was as follows:

	Beginning Balance	Increase	Decrease	Ending Balance
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 9,651,184	50,129,095	-	59,780,279
Infrastructure	89,649,623	-	-	89,649,623
Construction in progress	351,728	1,748,402	(186,610)	1,913,520
Total capital assets not being depreciated	99,652,535	51,877,497	(186,610)	151,343,422
Capital assets being depreciated:				
Buildings	219,015,859	2,085,851	-	221,101,710
Improvements other than buildings	13,083,648	11,436	-	13,095,084
Equipment and furniture	28,495,627	579,736	(477,488)	28,597,875
Vehicles	13,738,711	985,725	(974,845)	13,749,591
Truman Sports Complex	786,965,872	1,195,510	-	788,161,382
Total capital assets being depreciated	1,061,299,717	4,858,258	(1,452,333)	1,064,705,642
Less accumulated depreciation for:				
Buildings	(87,326,500)	(4,307,650)	-	(91,634,150)
Improvements other than buildings	(3,666,941)	(390,595)	-	(4,057,536)
Equipment and furniture	(15,647,542)	(1,875,872)	355,659	(17,167,755)
Vehicles	(10,257,891)	(742,876)	963,579	(10,037,188)
Truman Sports Complex	(288,685,837)	(37,786,888)	-	(326,472,725)
Total accumulated depreciation	(405,584,711)	(45,103,881)	1,319,238	(449,369,354)
Total capital assets being depreciated, net	655,715,006	(40,245,623)	(133,095)	615,336,288
Governmental activities capital assets, net	\$ 755,367,541	11,631,874	(319,705)	766,679,710

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

	Beginning Balance	Increase	Decrease	Ending Balance
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 2,170,150	-	-	2,170,150
Infrastructure	5,238,242	-	-	5,238,242
Total capital assets not being depreciated	7,408,392	-	-	7,408,392
Capital assets being depreciated:				
Buildings	4,124,878	5,014	-	4,129,892
Improvements other than buildings	9,039,565	19,672	-	9,059,237
Equipment and furniture	2,054,124	221,389	(6,883)	2,268,630
Vehicles	339,795	34,193	-	373,988
Total capital assets being depreciated	15,558,362	280,268	(6,883)	15,831,747
Less accumulated depreciation for:				
Buildings	(2,191,718)	(77,064)	-	(2,268,782)
Improvements other than buildings	(7,405,703)	(160,534)	-	(7,566,237)
Equipment and furniture	(1,419,020)	(126,617)	6,883	(1,538,754)
Vehicles	(306,368)	(5,005)	-	(311,373)
Total accumulated depreciation	(11,322,809)	(369,220)	6,883	(11,685,146)
Total capital assets being depreciated, net	4,235,553	(88,952)	-	4,146,601
Business-type activities capital assets, net	\$ 11,643,945	(88,952)	-	11,554,993

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

Within the statement of activities, depreciation expense was charged to functions of the primary government during the year ended December 31, 2016 as follows:

Governmental activities:	
General government	\$ 1,357,091
Public safety	2,006,579
Roads, highways and bridges	730,136
Health, welfare and community development	2,702,866
Culture and recreation	<u>38,307,209</u>
Total governmental activities depreciation expense	\$ <u>45,103,881</u>
Business-type activities:	
Park Enterprise	\$ <u>369,220</u>

Capital assets activity for the Developmental Disability Services (Component Unit) for the year ended December 31, 2016 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Discretely presented component unit:				
Capital assets not being depreciated	\$ 2,139,415	-	-	2,139,415
Capital assets being depreciated	24,400,269	188,306	(348,274)	24,240,301
Less accumulated depreciation	<u>(14,075,720)</u>	<u>(751,366)</u>	<u>297,199</u>	<u>(14,529,887)</u>
Total capital assets being depreciated, net	<u>10,324,549</u>	<u>(563,060)</u>	<u>(51,075)</u>	<u>9,710,414</u>
Component unit capital assets, net	\$ <u>12,463,964</u>	<u>(563,060)</u>	<u>(51,075)</u>	<u>11,849,829</u>

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

(h) *Restricted, Unassigned and Nonspendable Fund Balances (except for General Fund)*

A summary of encumbrances, other restricted fund balances, restricted compensated absences, unassigned fund balances and nonspendable fund balances is as follows:

Fund	Encumbrances	Prosecuting Attorney's Activities	Assessment Maintenance	Property Tax Collection Activities	Information Technology	Document Preservation	Emergency Telephone System	Courthouse Renovation	Homeless Assistance	Parking Garage (Capital Projects)	Anti-drug Activities	Domestic Violence Shelter Funding	Criminal Justice Center (Capital Projects)	Law Enforcement	NE Rennau Renovations	Crime Prevention (Capital Projects)
Major funds:																
Health	\$ 708,422	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Special Road and Bridge	1,483,984	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Anti-Drug Sales Tax	2,563,528	-	-	-	-	-	-	-	-	-	7,132,552	-	-	-	-	-
Special Obligation Bond Capital Project	1,844,100	-	-	-	-	-	-	-	-	49,333	-	-	-	-	-	72,920
Sports Complex Sales Tax Debt Service	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total major funds	6,600,034	-	-	-	-	-	-	-	-	49,333	7,132,552	-	-	-	-	72,920
Nonmajor special revenue funds:																
Assessment Reimbursement	254,040	-	3,077,101	-	-	-	-	-	-	-	-	-	-	-	-	-
Check Collection	-	71,893	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Collector	37,322	-	-	1,737,853	-	-	-	-	-	-	-	-	-	-	-	-
Convention/Sports Complex	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
County Sheriff Revolving	11,386	-	-	-	-	-	-	-	-	-	-	-	-	854,788	-	-
County Urban Road System	11,275	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Domestic Abuse	-	-	-	-	-	-	-	-	-	-	-	57,092	-	-	-	-
Federal Forfeiture	16,114	-	-	-	-	-	-	-	-	-	-	-	-	337,128	-	-
Grant	848,751	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Homeless Assistance	24,893	-	-	-	-	-	-	-	106,306	-	-	-	-	-	-	-
Law Enforcement	-	-	-	-	-	-	-	-	-	-	-	-	-	9,868	-	-
Park	1,124,573	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Prosecuting Attorney	55,137	343,196	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Recorder Fees	-	-	-	-	-	89,323	-	-	-	-	-	-	-	-	-	-
Recorder Technology	3,500	-	-	-	145,754	-	-	-	-	-	-	-	-	-	-	-
Sewer	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
911 System	24,161	-	-	-	-	-	1,221,160	-	-	-	-	-	-	-	-	-
Total nonmajor special revenue funds	2,411,152	415,089	3,077,101	1,737,853	145,754	89,323	1,221,160	-	106,306	-	-	57,092	-	1,201,784	-	-
Nonmajor debt service funds:																
Longview/Blue Springs Lakes	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Public Facilities Authority	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Special Obligation Bond	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Sports Complex/Parks	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total nonmajor debt service funds	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Nonmajor capital project funds:																
Criminal Justice Improvement	-	-	-	-	-	-	-	-	-	-	-	-	278	-	-	-
Public Building Corporation Capital Project	84,142	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Sports Complex Sales Tax Capital Project	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Total nonmajor capital project funds	84,142	-	-	-	-	-	-	-	-	-	-	-	278	-	-	-
Total nonmajor funds	2,495,294	415,089	3,077,101	1,737,853	145,754	89,323	1,221,160	-	106,306	-	-	57,092	278	1,201,784	-	-
Encumbrances	9,095,328	55,137	254,040	37,322	3,500	-	24,161	97,265	40,488	-	1,838,004	-	-	350,151	173,070	-
Total fund balance by purpose	\$ -	470,226	3,331,141	1,775,175	149,254	89,323	1,245,321	97,265	146,794	49,333	8,970,556	57,092	278	1,551,935	173,070	72,920

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

Fund	Detention Center Renovation	Road Construction and Maintenance	Health and Welfare	Animal shelter	Sewer System Service	Truman Sports Complex Activities	Culture and Recreation	Rock Island Railroad Project	Debt Service	Grant Match	Total Encumbrances and Other Restricted	Restricted Compensated Absences	Total Restricted Fund Balance	Total Unassigned	Total Prepaid Expenditures	Total Fund Balance
Major funds:																
Health	\$ -	-	3,323,816	-	-	-	-	-	-	-	4,032,238	296,828	4,329,066	-	13,605	4,342,671
Special Road and Bridge	-	12,706,960	-	-	-	-	-	-	-	-	14,190,944	924,871	15,115,815	-	9,023	15,124,838
Anti-Drug Sales Tax	-	-	-	-	-	-	-	-	-	-	9,696,080	524,064	10,220,144	-	13,568	10,233,712
Special Obligation Bond Capital Project	-	-	-	8,369	-	-	-	358,374	-	-	2,333,096	-	2,333,096	-	-	2,333,096
Sports Complex Sales Tax Debt Service	-	-	-	-	-	-	-	-	18,707,902	-	18,707,902	-	18,707,902	-	3,250	18,711,152
Total major funds	-	12,706,960	3,323,816	8,369	-	-	-	358,374	18,707,902	-	48,960,260	1,745,763	50,706,023	-	39,446	50,745,469
Nonmajor special revenue funds:																
Assessment Reimbursement	-	-	-	-	-	-	-	-	-	-	3,331,141	197,611	3,528,752	-	417	3,529,169
Check Collection	-	-	-	-	-	-	-	-	-	-	71,893	13,526	85,419	-	-	85,419
Collector	-	-	-	-	-	-	-	-	-	-	1,775,175	6,163	1,781,338	-	1,469	1,782,807
Convention/Sports Complex	-	-	-	-	-	3,504,384	-	-	-	-	3,504,384	-	3,504,384	-	-	3,504,384
County Sheriff Revolving	-	-	-	-	-	-	-	-	-	-	866,174	261	866,435	-	-	866,435
County Urban Road System	-	329,245	-	-	-	-	-	-	-	-	340,520	-	340,520	-	-	340,520
Domestic Abuse	-	-	-	-	-	-	-	-	-	-	57,092	-	57,092	-	-	57,092
Federal Forfeiture	-	-	-	-	-	-	-	-	-	-	353,242	-	353,242	-	-	353,242
Grant	-	-	-	-	-	-	-	-	-	-	848,751	-	848,751	(1,976)	-	846,775
Homeless Assistance	-	-	-	-	-	-	-	-	-	-	131,199	4,653	135,852	-	-	135,852
Law Enforcement	-	-	-	-	-	-	-	-	-	-	9,868	-	9,868	-	-	9,868
Park	-	-	-	-	-	-	3,491,641	-	-	-	4,616,214	588,656	5,204,870	-	3,209	5,208,079
Prosecuting Attorney	-	-	-	-	-	-	-	-	-	-	398,333	4,362	402,695	-	-	402,695
Recorder Fees	-	-	-	-	-	-	-	-	-	-	89,323	9,358	98,681	-	-	98,681
Recorder Technology	-	-	-	-	-	-	-	-	-	-	149,254	-	149,254	-	-	149,254
Sewer	-	-	-	-	234,398	-	-	-	-	-	234,398	-	234,398	-	-	234,398
911 System	-	-	-	-	-	-	-	-	-	-	1,245,321	-	1,245,321	-	16,577	1,261,898
Total nonmajor special revenue funds	-	329,245	-	-	234,398	3,504,384	3,491,641	-	-	-	18,022,282	824,590	18,846,872	(1,976)	21,672	18,866,568
Nonmajor debt service funds:																
Longview/Blue Springs Lakes	-	-	-	-	-	-	-	-	642,693	-	642,693	-	642,693	-	-	642,693
Public Facilities Authority	-	-	-	-	-	-	-	-	2,932,052	-	2,932,052	-	2,932,052	-	-	2,932,052
Special Obligation Bond	-	-	-	-	-	-	-	-	751,204	-	751,204	-	751,204	-	-	751,204
Sports Complex/Parks	-	-	-	-	-	-	-	-	1,066,541	-	1,066,541	-	1,066,541	-	-	1,066,541
Total nonmajor debt service funds	-	-	-	-	-	-	-	-	5,392,490	-	5,392,490	-	5,392,490	-	-	5,392,490
Nonmajor capital project funds:																
Criminal Justice Improvement	-	-	-	-	-	-	-	-	-	-	278	-	278	-	-	278
Public Building Corporation Capital Project	-	1,718,958	-	-	-	-	-	-	-	-	1,803,100	-	1,803,100	-	-	1,803,100
Sports Complex Sales Tax Capital Project	-	-	-	-	-	9,697,440	-	-	-	-	9,697,440	-	9,697,440	-	-	9,697,440
Total nonmajor capital project funds	-	1,718,958	-	-	-	9,697,440	-	-	-	-	11,500,818	-	11,500,818	-	-	11,500,818
Total nonmajor funds	-	2,048,203	-	-	234,398	13,201,824	3,491,641	-	5,392,490	-	34,915,590	824,590	35,740,180	(1,976)	21,672	35,759,876
Encumbrances	1,006,443	1,552,858	708,422	39,600	-	-	1,055,730	1,824,591	-	34,546	-	-	-	-	-	-
Total fund balance by purpose	\$ 1,006,443	16,308,021	4,032,238	47,969	234,398	13,201,824	4,547,371	2,182,965	24,100,392	34,546	83,875,850	2,570,353	86,446,203	(1,976)	61,118	86,505,345

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

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(i) ***Defined-Benefit Pension Plan***

Description of Plan

The County participates in the Jackson County, Missouri Revised Pension Plan (the Plan), which is a cost-sharing multiple-employer defined benefit pension plan providing for retirement and disability benefits for all eligible employees of Jackson County, the Little Blue Valley Sewer District, the Jackson County Board of Election Commissioners, the Kansas City Board of Election Commissioners, the Jackson County Sports Complex Authority, the Jackson County Law Library, Inc., and the Eastern Jackson County Multi-Jurisdictional Anti-Drug Task Force. The benefit provisions are provided under the authority of Section 50.337, RSMO. The County is the administrator of this cost-sharing multiple-employer plan.

The County has prepared a separate Comprehensive Annual Financial Report (CAFR) for the Plan for fiscal year ended June 30, 2016. The report includes financial statements and required supplementary information, including six-year historical trend information. The report may be obtained by writing to Jackson County, Missouri, Attention: Finance Department, 415 E. 12th Street, Room 105, Kansas City, Missouri 64106. Alternatively, the report is available on the Internet at <http://www.jacksongov.org/DocumentCenter/Home/View/3474>.

Summary of Benefits

Employees become eligible for the Plan on January 1 after completion of one year of full-time service. Employees are fully vested after five years of full-time service. The Plan calls for a normal retirement benefit at age 65 of 1.5% of their average monthly earnings for each year of credited service (computed average monthly earnings for the highest 36 consecutive months, from the previous 120 months). Effective December 15, 1997, the Plan was amended to also provide a normal retirement benefit to those active employees who have reached the age of 55 and whose years of age and credited service total 80 years. The Plan permits early retirement with reduced benefits for vested employees at the age of 55. The Plan also provides death and disability benefits. Benefits are recognized when due and payable in accordance with the terms of the Plan.

Effective November 5, 2003, the Plan was amended to provide a benefit schedule applicable to elected officials. The Plan allows for a normal retirement benefit calculation of 4.167% of average monthly earnings for each year of the first 12 years of credited services, plus 5% of average monthly earnings times years of credited service from years 12 to 16. The elected official is required to contribute 4% of his or her salary to the Plan.

Schedule of Employer Contributions

Participating employers' contributions to the Plan are determined through actuarial valuations on an annual basis. Under County Ordinances (Chapter 15), the actuarially determined contributions from participating employers of the Plan are calculated by an actuary. The contribution rates are based on a level percentage of covered-employee payroll to pay normal cost and contribute to the unfunded liability of the Plan. The normal cost contribution rate for all participating employers was computed to be 7.31% of active member payroll for the plan

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

year ended June 30, 2016. The County's contributions to the Plan for the year ended December 31, 2016 were \$8,341,201.

Funding Status

The County has agreed to voluntarily contribute such amounts as are necessary to provide assets sufficient to meet benefits to be paid to Plan members. The Little Blue Valley Sewer District, the Jackson County Board of Election Commissioners, the Kansas City Board of Election Commissioners, the Jackson County Sports Complex Authority, the Jackson County Law Library, Inc. and the Eastern Jackson County Multi-Jurisdictional Anti-Drug Task Force also contribute to the Plan. There are no nonemployer entities contributing to the Plan. The County has the right under the Plan to discontinue such contributions at any time and terminate the Plan. Employer contributions are subject to annual appropriation by Jackson County, Missouri and other related political subdivisions.

The Plan receives an annual actuarial valuation for the purpose of determining recommended contribution rates. The method of valuation at June 30, 2016 is the entry age, normal cost method. The actuary provides a range of contribution recommendations depending on how rapidly the past service liability is funded. The actuarially determined required minimum contribution, including amortization of past service liability over 30 years, amounted to \$9,679,625 or 16.0% of covered payroll for 2016. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions.

Net Pension Liability

The County reported a liability of \$67,880,175 for its proportionate share of the net pension liability as of December 31, 2016. The net pension liability was measured as of June 30, 2016 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The County's proportion of the net pension liability was based on the County's share of covered payroll relative to the covered payroll of all the Plan's participating employers. At June 30, 2016, the County's collective proportion was 92.64%, which was an increase of 0.10% from its proportion measured as of June 30, 2015. Pension amounts were allocated to the Park Enterprise fund based on the fund's share of covered payroll relative to the covered payroll of the County.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

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Significant actuarial assumptions used in the valuation of the Plan are as follows:

Actuarial Valuation Date	July 1, 2016
Actuarial Cost Method	Individual Entry Age Normal Method
Amortization Method	Level dollar amount, Open Period
Remaining amortization period	30 years
Asset Valuation Method	5 years smoothed market value
Investment Rate of Return	7% compounded annually, net of expenses
Discount rate	7%
Inflation	2.5%
Projected Salary Increases	4%
Mortality	RP 2014 Combined Mortality Table projected with MP-2014 on a generational basis, set forward 10 years for disabled lives.

The actuarial assumptions used in the valuation were based on the results of the most recent actuarial experience study, which covered the five-year period ending June 30, 2013. The experience study is dated March 10, 2014.

The long-term expected rate of return on the Plan's investments was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These real rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	Long-Term Expected Real Rate of Return
	2016
Core Bonds	2.80%
Core Plus	3.07%
U.S. Large Cap Equity	7.55%
U.S. Small Cap Equity	8.76%
International Developed Equity	8.51%
Emerging Market Equity	9.78%
Long-Short Equity	7.42%
Core Real Estate	5.77%

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on the assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. For the July 1, 2016 actuarial valuation, a 7.0% discount rate was used. The sensitivity of the net pension liability to changes in the discount rate for the year ended December 31, 2016 for the County is as follows:

Net Pension Liability	1% Decrease (6.0%)	Current Discount (7.0%)	1% Increase (8.0%)
2016	\$ 109,562,091	\$ 67,880,175	\$ 33,873,403

Detailed information about the pension plan's fiduciary net position is available in the separately issued Plan CAFR.

Pension Expense

For the year ended December 31, 2016, the County recognized pension expense of \$16,013,289. Annual pension expense consists of service cost, interest and administrative expenses on the pension liability less employee contributions and projected earnings on pension plan investments. The difference between actual and expected earnings is recorded as a deferred outflow/inflow of resources recognized in pension expense over a five year period.

Deferred Outflows/Inflows of Resources Related to Pensions

In accordance with GASB Statement No. 68, the County recognizes differences between actual and expected experience with regard to economic or demographic factors, changes in assumptions about future economic or demographic factors, the difference between actual and expected investment returns, changes in proportion, and contributions subsequent to the measurement date as deferred outflows/inflows of resources. At December 31, 2016, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources as follows:

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Notes to Basic Financial Statements

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	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference in expected and actual experience	\$ -	1,249,812
Changes in assumptions	5,252,862	-
Net difference between projected and actual earnings on Plan investments	17,276,382	-
Changes in proportion and differences between contributions and proportionate share of contributions	80,237	-
Contributions subsequent to the measurement date	4,505,171	-
	<u>\$ 27,114,652</u>	<u>1,249,812</u>

The \$4.5 million reported as deferred outflows of resources related to pensions resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability in the year ended December 31, 2017.

The County recognizes differences between actual and expected investment earnings included in deferred outflows/inflows of resources on a straight line basis over five years. Differences between expected and actual economic experience, changes in actuarial assumptions, and changes in proportion and differences between contributions and the proportionate share of contributions are amortized over the average expected remaining service life of the Plan's participants. The following table summarizes the future recognition of these items:

	Recognition
Year ended December 31:	
2017	\$ 8,330,538
2018	5,101,174
2019	4,674,214
2020	3,253,743
2021	-
Thereafter	-
	<u>\$ 21,359,669</u>

(j) ***Commitments and Contingencies***

Truman Medical Center

Truman Medical Center (TMC) and the County are parties to an agreement whereby TMC will operate the County's hospital and healthcare facilities and related health services for Truman Medical Center – East and the Jackson County Health Department.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

December 31, 2016

The County has contractually agreed to pay TMC an amount to be determined and appropriated annually by the County Legislature (\$2,625,392 in 2016). These payments are intended to compensate TMC for medical services rendered to the residents of the County and to substantially cover the debt service costs on TMC's federally guaranteed loan, the payment of which is the obligation of TMC. This contract is to automatically continue in effect on a year-to-year basis unless terminated by either party by submitting notice.

Jackson County Sports Authority

On January 19, 1990, the Authority entered into lease agreements with the two major tenants of the Truman Sports Complex, the Kansas City Royals Baseball Corporation and the Kansas City Chiefs Football Club, Inc., for a period of 25 years. On April 3, 1990, County residents approved a property tax shift to help provide for this funding. Also, Missouri State legislation passed in 1989 allows local funding to be matched by state funds. On January 24, 2006, and with successful passage of a 3/8 cent sales tax election on April 4, 2006, the lease agreements were amended to extend the original leases to January 31, 2031. In connection with the lease agreements, the County entered into an agency agreement with the Authority whereby the County agreed, subject to annual appropriation, to transfer certain park levy funds to the Authority to pay for operations of the stadiums and capital improvements.

Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; unemployment claims and natural disasters. The County uses a Self-Insurance Fund (an Internal Service Fund) to account for and finance its uninsured risks of loss. Under this program, the Self-Insurance Fund provides coverage for general liability and up to a maximum of \$450,000 for each worker's compensation claim, \$150,000 for each real and personal property damage claim, \$250,000 for each automobile liability claim, \$25,000 for each moveable equipment damage claim, \$20,000 for each employee dishonesty claim, and \$1,000 for each automobile comprehensive claim. The County purchases commercial insurance for claims in excess of coverage provided by the Self-Insurance Fund and for all other risk of loss. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

The County is a member of the Missouri Public Entity Risk Management Fund (MOPERM). MOPERM is a nonprofit, shared-risk, or Self-Insurance fund created by the Missouri General Assembly to provide liability protection to participating public entities. The County pays annual premiums to MOPERM for property and casualty insurance coverage.

MOPERM has the authority to assess members for any deficiencies of revenues under expenses for any single plan year. Likewise, they have the authority to declare refunds to members for the excess of revenues over expenses relating to any single plan year. MOPERM has not had deficiencies in any of the past three fiscal years.

JACKSON COUNTY, MISSOURI

Notes to Basic Financial Statements

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All funds of the County participate in the Self-Insurance program and make payments to the Self-Insurance Fund based on estimates of the amounts needed to pay prior and current year claims and insurance premiums. The claims liability of \$2,303,105 reported in the Self-Insurance Fund at December 31, 2016 is based on the requirement that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the Self-Insurance Fund's claims liability for the years ended December 31, 2016 and 2015 were as follows:

	Claims Liability – Beginning of Year	Current Year Claims and Change in Estimate	Claim Payments	Claims Liability – End of Year
Fiscal year:				
2015	\$ 2,134,570	\$ 2,882,485	\$ (3,193,210)	\$ 1,823,845
2016	1,823,845	3,505,213	(3,025,953)	2,303,105

The County and its related entities are defendants in numerous lawsuits, arising in the ordinary course of activities. The County Counselor has reviewed the status of pending lawsuits and estimates that an adverse decision in cases that are considered to have a reasonably possible chance of loss range from approximately \$0 to \$2,847,000 in excess of any applicable insurance or amounts accrued in the Self-Insurance Fund. In addition, possible losses could not be estimated for some lawsuits.

(k) Pledged Revenue

The County has pledged specific revenue streams to secure the repayment of certain outstanding debt issues. The general purpose of the debt is listed in note 2(e). The following table lists those revenues and the corresponding debt issue along with the amount and term of the pledge remaining, the current fiscal year principal and interest on the debt, the amount of pledged revenue recognized during the current fiscal year, and the approximate percentage of the revenue stream that has been committed if estimable:

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Issue	Type of Revenue Pledged	Amount of Revenue Pledged	Term of Commitment	Percentage of Revenue Pledged	Recognized for the Year Ended December 31, 2016	Principal and Interest for the Year Ended December 31, 2016
Jackson County, MO		0.375% sales				
2014 Special	County	tax per year	25 years through 2031	100%	\$38,656,062	\$30,028,050
Obligation	Stadium Sales Tax	plus interest	25 years through 2031	100	123,000	*
	Park Property Tax \$	-	Subject to appropriation			
	City Contribution	-	by City	100	2,000,000	*
			Subject to appropriation			
	State Contribution	-	by State	100	3,000,000	*
	Chiefs Lease	-	25 years through 2031	100	1,730,166	*
	Chiefs Parking Fees	-	25 years through 2031	100	1,084,717	*
	Royals Lease	-	25 years through 2031	100	2,975,147	*
	Royals Parking Fees	-	25 years through 2031	100	600,118	*
	Royals Ticket Fees	-	25 years through 2031	100	909,181	*

*Principal and interest of \$30,028,050 applies to all types of revenue pledged.

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Budgetary Comparison Schedule
General Fund
Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Property taxes	\$ 14,211,595	-	14,211,595	14,757,618	546,023
Sales taxes	25,901,000	-	25,901,000	27,279,202	1,378,202
Other taxes	2,340,000	-	2,340,000	2,475,222	135,222
Total taxes	42,452,595	-	42,452,595	44,512,042	2,059,447
Licenses and permits:					
Liquor	625,000	-	625,000	609,206	(15,794)
Total licenses and permits	625,000	-	625,000	609,206	(15,794)
Intergovernmental:					
Local governments	12,521	60,000	72,521	95,708	23,187
State reimbursements	6,419,873	75,000	6,494,873	7,604,783	1,109,910
Federal grants	3,159,447	-	3,159,447	2,883,353	(276,094)
Total intergovernmental	9,591,841	135,000	9,726,841	10,583,844	857,003
Charges for services:					
Tax collection fees and penalties	18,164,073	-	18,164,073	18,188,425	24,352
Recording fees	2,360,000	-	2,360,000	2,518,245	158,245
Public administrator fees	550,000	-	550,000	431,397	(118,603)
Prisoner board	5,270,687	-	5,270,687	5,231,683	(39,004)
Leases and rental charges	420,000	-	420,000	524,815	104,815
Other fees and commissions	312,194	-	312,194	488,409	176,215
Total charges for services	27,076,954	-	27,076,954	27,382,974	306,020
Fines and forfeitures:					
Court costs	1,016,500	-	1,016,500	989,803	(26,697)
Court fees	1,517,000	-	1,517,000	1,702,063	185,063
Total fines and forfeitures	2,533,500	-	2,533,500	2,691,866	158,366
Interest	20,000	-	20,000	38,039	18,039
Miscellaneous	124,000	196,212	320,212	343,190	22,978
Total revenues	82,423,890	331,212	82,755,102	86,161,161	3,406,059
Expenditures:					
Current:					
General government:					
Legislative functions:					
County legislature	1,169,025	(1,729)	1,167,296	1,061,699	105,597
Clerk of county legislature	487,644	-	487,644	424,473	63,171
Legislative auditor	374,176	(2,371)	371,805	322,600	49,205
County executive:					
County executive	738,328	(254)	738,074	690,962	47,112
Economic development	191,695	-	191,695	160,339	31,356
County counselor	977,698	-	977,698	878,571	99,127
Intergovernmental affairs:					
Office of communications	312,600	(789)	311,811	236,542	75,269
Operations:					
Facilities management	5,589,081	585,600	6,174,681	5,852,308	322,373
Human resources	534,833	(13,648)	521,185	501,395	19,790
Financial services:					
Collections department	1,441,029	-	1,441,029	1,250,767	190,262
Finance department	1,285,027	28,668	1,313,695	1,268,651	45,044
Information technology	1,886,854	(19,998)	1,866,856	1,781,892	84,964
Records department	1,113,184	(9,999)	1,103,185	1,031,175	72,010
Judicial functions:					
Family court	19,455,702	10,407	19,466,109	17,129,317	2,336,792
Family court – facilities	280,603	-	280,603	206,795	73,808
Circuit court	11,415,663	5,000	11,420,663	10,755,183	665,480
County municipal court	311,013	18,486	329,499	305,060	24,439

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Budgetary Comparison Schedule
General Fund
Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Public administrator	\$ 204,173	-	204,173	196,952	7,221
Prosecuting attorney:					
Prosecuting attorney	4,009,811	(266,920)	3,742,891	3,560,942	181,949
Teens in Transition Program	-	60,000	60,000	60,000	-
Support	3,126,295	-	3,126,295	2,562,374	563,921
Human relations and citizens complaints	121,095	-	121,095	114,250	6,845
Nondepartmental:					
Kansas City Election Board	1,757,598	-	1,757,598	1,752,077	5,521
Jackson County Election Board	3,040,583	-	3,040,583	3,021,932	18,651
3% state-mandated contingency	2,472,717	(68,700)	2,404,017	-	2,404,017
Special prosecution	20,000	-	20,000	1,935	18,065
Employee benefits	2,286,314	(249,391)	2,036,923	2,039,833	(2,910)
Telephone service	586,614	(113,451)	473,163	533,547	(60,384)
Property damage and liability insurance	467,682	-	467,682	467,682	-
Audits	91,902	7,983	99,885	99,885	-
Legal and consulting	483,071	78,196	561,267	455,639	105,628
Buildings	-	497,424	497,424	491,997	5,427
Autos	-	19,998	19,998	19,998	-
Equipment	-	80,470	80,470	80,469	1
Other	836,638	93,173	929,811	858,167	71,644
Total general government	<u>67,068,648</u>	<u>738,155</u>	<u>67,806,803</u>	<u>60,175,408</u>	<u>7,631,395</u>
Public safety:					
Corrections department	15,316,187	1,772,869	17,089,056	16,543,869	545,187
Sheriff	2,030,997	75,000	2,105,997	2,141,472	(35,475)
Total public safety	<u>17,347,184</u>	<u>1,847,869</u>	<u>19,195,053</u>	<u>18,685,341</u>	<u>509,712</u>
Debt service:					
Principal	14,114	-	14,114	-	14,114
Interest and fiscal charges	98,080	-	98,080	-	98,080
Total debt service	<u>112,194</u>	<u>-</u>	<u>112,194</u>	<u>-</u>	<u>112,194</u>
Total expenditures	<u>84,528,026</u>	<u>2,586,024</u>	<u>87,114,050</u>	<u>78,860,749</u>	<u>8,253,301</u>
Excess (deficiency) of revenues over (under) expenditures	(2,104,136)	(2,254,812)	(4,358,948)	7,300,412	11,659,360
Other financing sources (uses):					
Transfers out	(1,791,885)	(273,452)	(2,065,337)	(1,791,870)	273,467
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	<u>\$ (3,896,021)</u>	<u>(2,528,264)</u>	<u>(6,424,285)</u>	<u>5,508,542</u>	<u>11,932,827</u>
Fund balance – beginning of year				19,251,085	
Encumbrances outstanding – beginning of year				(2,371,256)	
Encumbrances canceled				155,590	
Encumbrances outstanding – end of year				1,823,060	
Fund balance – end of year				<u>\$ 24,367,021</u>	

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Budgetary Comparison Schedule
Health Fund
Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Property taxes	\$ 14,906,686	-	14,906,686	15,417,908	511,222
Sales taxes	7,803,000	-	7,803,000	8,212,577	409,577
Total taxes	22,709,686	-	22,709,686	23,630,485	920,799
Licenses and permits:					
Other	480,000	-	480,000	607,320	127,320
Total licenses and permits	480,000	-	480,000	607,320	127,320
Intergovernmental:					
Local governments	1,004,230	-	1,004,230	1,004,230	-
Total intergovernmental	1,004,230	-	1,004,230	1,004,230	-
Charges for services:					
Other fees and commissions	30,000	-	30,000	69,175	39,175
Total charges for services	30,000	-	30,000	69,175	39,175
Miscellaneous	-	47,662	47,662	81,180	33,518
Total revenues	24,223,916	47,662	24,271,578	25,392,390	1,120,812
Expenditures:					
Current:					
General government:					
Legislative functions:					
County legislature	4,569	-	4,569	4,196	373
Clerk of the county legislature	10,960	-	10,960	7,278	3,682
County executive:					
County executive	181,876	-	181,876	116,743	65,133
County counselor	111,968	-	111,968	105,979	5,989
Family court	355,538	-	355,538	302,868	52,670
Financial services:					
Finance department	18,189	-	18,189	15,047	3,142
Information technology	56,862	-	56,862	52,198	4,664
Operations:					
Human resources	-	27,994	27,994	27,232	762
Facilities management	297,614	-	297,614	134,918	162,696
Public administrator	1,474,837	-	1,474,837	1,430,640	44,197
Nondepartmental:					
Employee benefits	936,866	4,842	941,708	955,531	(13,823)
Property damage and liability insurance	86,746	-	86,746	86,746	-
Telephone service	40,025	(7,743)	32,282	29,940	2,342
Audits	29,662	500	30,162	30,162	-
Legal and consulting	271,134	(29,812)	241,322	284,971	(43,649)
Other	414,921	103,406	518,327	522,806	(4,479)
3% nonmandated contingency	362,771	(362,771)	-	-	-
Autos	-	4,869	4,869	4,869	-
Buildings	-	70,000	70,000	70,000	-
Land Right-of-way	-	106	106	106	-
Total general government	4,654,538	(188,609)	4,465,929	4,182,230	283,699
Health, welfare, and community development:					
Operations:					
Environmental health	570,403	-	570,403	534,670	35,733
Independence Animal Shelter Project	515,000	-	515,000	515,000	-
Medical examiner	2,876,568	2,478	2,879,046	2,785,863	93,183
Truman Medical Center:					
Truman Medical Center – East	2,625,392	-	2,625,392	2,625,392	-
Nondepartmental:					
Children's Mercy Hospital	100,000	-	100,000	100,000	-
Mid-America Regional Council – Safety Net	317,195	20,000	337,195	337,195	-
Swope Park Comprehensive Health Care	254,188	-	254,188	254,188	-
Samuel Rogers Community Health Center	459,488	7,707	467,195	467,195	-
Aids Council	60,000	-	60,000	60,000	-

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Budgetary Comparison Schedule
Health Fund
Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
University of Missouri Extension Center	\$ 106,313	-	106,313	106,313	-
KC Free Health Clinic Patient Services	140,000	-	140,000	140,000	-
KC Keys Community Council	20,000	-	20,000	17,500	2,500
Community Services League	10,000	-	10,000	10,000	-
Rose Brooks	5,000	-	5,000	5,000	-
Web DuBois Learning Center	10,000	-	10,000	10,000	-
Spay&Neuter/Great Plains SPCA	230,000	-	230,000	230,000	-
Seton Medical Center	35,000	-	35,000	35,000	-
United Inner City Services	223,530	-	223,530	223,530	-
Northwest Communities Development Corp	60,000	-	60,000	60,000	-
Operation Breakthrough, Inc.	60,108	-	60,108	60,108	-
Swope Ridge Geriatric Center	94,573	-	94,573	94,573	-
Underprivileged Children/Scholar – Science City	36,300	-	36,300	36,300	-
Palestine Senior Citizens	90,000	25,000	115,000	115,000	-
Mattie Rhodes Center	35,000	-	35,000	35,000	-
Harvesters	60,000	-	60,000	60,000	-
Morningstar Community Center	-	20,000	20,000	20,000	-
Cornerstones of Care	47,500	-	47,500	47,500	-
River of Refuge	50,000	14,649	64,649	64,649	-
Empower KC Community Development	30,000	-	30,000	30,000	-
Giving the Basics	15,000	-	15,000	15,000	-
Happy Bottoms	15,000	-	15,000	15,000	-
Raytown Emergency Assistance Program	20,000	-	20,000	20,000	-
Sheffield Place	10,000	-	10,000	10,000	-
Midwest Foster Care / Adoption Association	25,000	-	25,000	25,000	-
Ad Hoc Group Against Crime	78,000	-	78,000	78,000	-
Calvary Community Outreach Network	30,000	-	30,000	30,000	-
One Good Meal	20,000	5,000	25,000	25,000	-
Black Healthcare Coalition	50,000	-	50,000	50,000	-
Total health, welfare, and community development	9,384,558	94,834	9,479,392	9,347,976	131,416
Public safety:					
Operations:					
Corrections department	4,657,185	151,191	4,808,376	4,792,141	16,235
Emergency preparedness	366,312	(515)	365,797	205,757	160,040
Total public safety	5,023,497	150,676	5,174,173	4,997,898	176,275
Total expenditures	19,062,593	56,901	19,119,494	18,528,104	591,390
Excess (deficiency) of revenues over (under) expenditures	5,161,323	(9,239)	5,152,084	6,864,286	1,712,202
Other financing sources (uses):					
Transfers out	(8,177,519)	(6,410)	(8,183,929)	(8,177,262)	6,667
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	\$ (3,016,196)	(15,649)	(3,031,845)	(1,312,976)	1,718,869
Fund balance – beginning of year				5,718,028	
Encumbrances outstanding – beginning of year				(786,833)	
Encumbrances canceled				16,031	
Encumbrances outstanding – end of year				708,421	
Fund balance – end of year				\$ 4,342,671	

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Budgetary Comparison Schedule
Special Road and Bridge Fund
Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Property taxes	\$ 13,837,048	-	13,837,048	14,288,788	451,740
Sales taxes	6,453,300	-	6,453,300	6,771,774	318,474
Other state collected taxes	995,000	-	995,000	1,053,756	58,756
Total taxes	21,285,348	-	21,285,348	22,114,318	828,970
Charges for services:					
Other fees and commissions	126,714	10,000	136,714	142,552	5,838
Total charges for services	126,714	10,000	136,714	142,552	5,838
Intergovernmental:					
Local governments	200,000	-	200,000	327,708	127,708
Federal governments	-	-	-	46,283	46,283
Total intergovernmental	200,000	-	200,000	373,991	173,991
Miscellaneous	96,949	730,552	827,501	866,980	39,479
Total revenues	21,709,011	740,552	22,449,563	23,497,841	1,048,278
Expenditures:					
Current:					
General government:					
Legislative functions:					
County legislature	15,791	-	15,791	15,362	429
Clerk of the county legislature	12,327	-	12,327	6,874	5,453
County Counselor	111,053	-	111,053	105,819	5,234
Financial services:					
Finance department	208,772	19,998	228,770	201,408	27,362
Information technology	425,993	(19,998)	405,995	399,941	6,054
Operations:					
Human resources	119,136	1,125	120,261	110,319	9,942
Facilities management	114,244	4,000	118,244	87,367	30,877
Nondepartmental:					
Employee benefits	570,775	-	570,775	448,771	122,004
Audits	31,866	500	32,366	32,366	-
Legal and consulting	473,710	(18,556)	455,154	375,739	79,415
Property damage and liability insurance	587,210	-	587,210	587,210	-
Telephone service	112,747	4,018	116,765	71,799	44,966
Other	66,953	(2,387)	64,566	46,848	17,718
Buildings	75,000	(11,124)	63,876	63,874	2
Autos	-	14,868	14,868	14,868	-
3% nonmandated contingency	651,270	-	651,270	-	651,270
Total general government	3,576,847	(7,556)	3,569,291	2,568,565	1,000,726
Public safety:					
Sheriff	6,888,071	(107,127)	6,780,944	6,360,594	420,350
Total public safety	6,888,071	(107,127)	6,780,944	6,360,594	420,350
Road, highways, and bridges:					
Operations:					
Office of the director – public works	813,217	(3,700)	809,517	653,280	156,237
Engineering	1,024,589	56,715	1,081,304	824,657	256,647
Development	466,295	-	466,295	350,973	115,322
Road and bridge maintenance	7,545,122	185,209	7,730,331	7,268,207	462,124
Yard waste facility	-	10,000	10,000	9,312	688
Public works special projects	240,000	498,900	738,900	627,800	111,100
Jackson County soil & water	16,940	-	16,940	16,940	-
Rock Island Corridor	6,373,900	(1,051,736)	5,322,164	626,269	4,695,895
Total roads, highways, and bridges	16,480,063	(304,612)	16,175,451	10,377,438	5,798,013
Debt service:					
Principal retirement	-	-	-	171,286	(171,286)
Interest and fiscal charges	-	-	-	14,869	(14,869)
Total debt service	-	-	-	186,155	(186,155)
Total expenditures	26,944,981	(419,295)	26,525,686	19,492,752	7,032,934
Excess (deficiency) of revenues over (under) expenditures	(5,235,970)	1,159,847	(4,076,123)	4,005,089	8,081,212
Other financing sources (uses):					
Transfers out	(1,711,480)	(1,229,741)	(2,941,221)	(2,246,088)	695,133
Total other financing sources	(1,711,480)	(1,229,741)	(2,941,221)	(2,246,088)	695,133
Net change in fund balances	\$ (6,947,450)	(69,894)	(7,017,344)	1,759,001	8,776,345
Fund balance – beginning of year				13,485,035	
Encumbrances outstanding – beginning of year				(1,673,072)	
Encumbrances canceled				69,891	
Encumbrances outstanding – end of year				1,483,983	
Fund balance – end of year				\$ 15,124,838	

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Budgetary Comparison Schedule
Anti-Drug Sales Tax Fund
Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Sales taxes	\$ 22,608,500	-	22,608,500	24,009,110	1,400,610
Total taxes	22,608,500	-	22,608,500	24,009,110	1,400,610
Intergovernmental:					
Federal grants	-	688,482	688,482	598,234	(90,248)
Total intergovernmental	-	688,482	688,482	598,234	(90,248)
Interest	2,500	-	2,500	21,948	19,448
Miscellaneous	-	4,383	4,383	10,088	5,705
Total revenues	22,611,000	692,865	23,303,865	24,639,380	1,335,515
Expenditures:					
Current:					
General government:					
Legislative function:					
Legislative auditor	169,584	-	169,584	147,869	21,715
County executive:					
Prescription Drug Monitoring Program	-	92,078	92,078	-	92,078
Judicial functions:					
Family court	1,699,400	40,000	1,739,400	1,232,472	506,928
Family court advocate	-	40,000	40,000	40,040	(40)
Circuit court	772,949	-	772,949	629,935	143,014
Public defender rent	220,621	-	220,621	220,621	-
Nondepartmental:					
Employee benefits	540,549	(80,724)	459,825	435,757	24,068
Contractual services	452,000	(42,000)	410,000	410,000	-
Prisoner transportation and board	-	443,600	443,600	443,600	-
Other	-	8,201	8,201	8,140	61
3% nonmandated contingency	678,330	(512,229)	166,101	-	166,101
Autos	81,068	(14,615)	66,453	66,453	-
Buildings	963,368	802,643	1,766,011	1,763,873	2,138
Equipment	-	40,531	40,531	40,530	1
Total general government	5,577,869	817,485	6,395,354	5,439,290	956,064
Health, welfare, and community development:					
Westside Community Action Network	45,000	(45,000)	-	-	-
Total health, welfare, and community development	45,000	(45,000)	-	-	-
Public safety:					
Divisions of administration:					
Corrections department	2,980,281	434,229	3,414,510	3,374,017	40,493
Detention center-population control	385,934	78,000	463,934	425,356	38,578
Drug task force	2,131,936	(58,281)	2,073,655	1,755,245	318,410
Southern Christian Leadership	60,000	-	60,000	60,000	-
Prosecuting attorney:					
Anti-violence	1,000,000	89,451	1,089,451	762,482	326,969
Criminal prosecution	2,131,935	33,308	2,165,243	1,878,799	286,444
Deferred prosecution	1,346,485	(55,794)	1,290,691	982,217	308,474
COMBAT treatment	2,959,626	-	2,959,626	2,959,620	6
COMBAT crime prevention	1,479,813	40,000	1,519,813	1,519,581	232
COMBAT DARE program	1,184,893	(105,764)	1,079,129	1,079,129	-
COMBAT administration	1,042,531	1,800	1,044,331	931,669	112,662
COMBAT grant match	1,064,094	(100,000)	964,094	927,344	36,750

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Budgetary Comparison Schedule
Anti-Drug Sales Tax Fund
Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Multi-jurisdictional task force - 2015/16	\$ -	139,505	139,505	131,451	8,054
Multi-jurisdictional task force - 2016/17	-	416,842	416,842	187,400	229,442
Kansas City police department	2,131,935	-	2,131,935	2,126,926	5,009
Sheriff DARE program	-	105,764	105,764	104,845	919
Drug Abatement Response Team - 2015/16	-	107,948	107,948	99,414	8,534
Drug Abatement Response Team - 2016/17	-	280,428	280,428	110,507	169,921
Gang intelligence	-	79,854	79,854	68,151	11,703
Organized crime drug enforcement	-	79,493	79,493	65,813	13,680
Sentenced to the Arts 2015	-	30,000	30,000	30,000	-
Victims of Crime Act - 2013-2016	-	16,170	16,170	13,048	3,122
Victims of Crime Act - 2016/17	-	364,328	364,328	114,930	249,398
Lee's Summit Youth Court	60,000	5,000	65,000	65,000	-
Community crime/drug prevention	908,989	(378,298)	530,691	486,738	43,953
Total public safety	20,868,452	1,603,983	22,472,435	20,259,682	2,212,753
Total expenditures	26,491,321	2,376,468	28,867,789	25,698,972	3,168,817
Excess (deficiency) of revenues over (under) expenditures	(3,880,321)	(1,683,603)	(5,563,924)	(1,059,592)	4,504,332
Other financing sources (uses):					
Transfers in	-	63,182	63,182	-	(63,182)
Transfers out	-	(71,420)	(71,420)	-	71,420
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	\$ (3,880,321)	(1,691,841)	(5,572,162)	(1,059,592)	4,512,570
Fund balance – beginning of year				10,025,510	
Encumbrances outstanding – beginning of year				(1,326,265)	
Encumbrances canceled				30,531	
Encumbrances outstanding – end of year				2,563,528	
Fund balance – end of year				\$ 10,233,712	

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Notes to Budgetary Comparison Schedules
December 31, 2016

Budgetary Information

An annual budget prepared under the modified accrual basis of accounting (except that encumbrances are treated as expenditures for budget purposes) is adopted in December prior to the beginning of each fiscal year for all Governmental Funds (with the exceptions of the Federal Forfeiture and Prosecuting Attorney – Special Revenue Funds and the Criminal Justice Improvement – Capital Projects Fund). A budget is also adopted for the Proprietary Fund Type Park Enterprise Fund.

Jackson County, Missouri (the County) performs the following procedures in establishing the budgetary data reflected in the fund financial statements:

- Prior to July 1, budget worksheets are mailed to each department.
- On or before July 15 of each year, each department, office, institution, commission or court of the County prepares and submits to the Budget Officer estimates of its requirements for expenditures and its estimated revenues for the next budget year.
- The Chief Financial Officer reviews the estimates and has informal hearings with requesting agencies, departments and divisions.
- The County Executive submits the budget document to the County Legislature no later than November 15.
- The County Legislature holds public hearings during December for agencies, departments, divisions and taxpayer comments.
- Prior to December 31, the County Legislature adopts the budget with changes through passage of an appropriation ordinance and establishes a tentative tax levy.
- If recommended by management and approved by ordinance, the budget can be amended to make supplemental or emergency appropriations. Budgetary transfers of less than \$10,000 between two departments within a division (e.g., within the General Fund, a transfer between the Human Resources and Management Information Systems Departments within the Division of Administration) require the approval of the Chief Financial Officer and the County Executive. The County Legislature must approve transfers greater than \$10,000 between departments and all transfers between divisions. During the current year, supplemental appropriations of \$2.53 million (net) for the General Fund, \$3.57 million (net) for the Special Revenue Funds, and \$52 thousand (net) for the Capital Projects Funds were approved. Supplemental appropriations resulted primarily from appropriation of grants received and unencumbered amounts from prior years.
- Unencumbered appropriations lapse at the end of the fiscal year. Appropriations in the Governmental Fund Types are charged as encumbrances when contracts or purchase orders are approved. Outstanding encumbrances are recorded as part of the assigned fund balance of the General Fund and the restricted fund balance of all other governmental funds, if applicable. Outstanding encumbrances serve as authorization for expenditures in the subsequent year.

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Notes to Budgetary Comparison Schedules
December 31, 2016

- Under County law, budgetary control is exercised at the departmental level; this is the level on which expenditures may not legally exceed appropriations. Under state law, control of budget appropriations is exercised at the fund level.

Budgetary Accounting

The accounting principles employed by the County in its budgetary accounting and reporting differ from those used to present fund financial statements in accordance with generally accepted accounting principles (GAAP) due to the inclusion of encumbrances with expenditures in the budgetary basis statements.

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Notes to Budgetary Comparison Schedules
December 31, 2016

The following reconciliation is from budgetary basis to fund financial presentation in accordance with GAAP for the year:

	General Fund	Health Fund	Special Road and Bridge Fund	Anti-Drug Sales Tax Fund	Total
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing (uses) (budget basis)	\$ 5,508,542	(1,312,976)	1,759,001	(1,059,592)	4,894,975
Encumbrances outstanding – beginning of year	(2,371,256)	(786,833)	(1,673,072)	(1,326,265)	(6,157,426)
Encumbrances canceled	155,590	16,031	69,891	30,531	272,043
Encumbrances outstanding – end of year	<u>1,823,060</u>	<u>708,421</u>	<u>1,483,983</u>	<u>2,563,528</u>	<u>6,578,992</u>
Excess (deficiency) of revenues and other financing sources over expenditures and other financing (uses) (GAAP basis)	\$ <u><u>5,115,936</u></u>	<u><u>(1,375,357)</u></u>	<u><u>1,639,803</u></u>	<u><u>208,202</u></u>	<u><u>5,588,584</u></u>

JACKSON COUNTY, MISSOURI

Required Supplementary Information (Unaudited)

Condition Rating of the County's Street System

December 31, 2016

Percentage of lane – miles in good or better condition					
	2016	2015	2014		
Major arterial	1.36%	1.36%	1.36%		
Arterial	5.39	5.33	5.86		
Local	34.10	33.99	36.71		
Collector	19.40	18.22	21.07		
Overall system	60.25	58.89	65.00		
Percentage of lane – miles in substandard condition					
	2016	2015	2014		
Major arterial	0.56%	0.56%	0.55%		
Arterial	0.71	0.76	0.24		
Local	29.75	29.87	27.15		
Collector	8.73	9.92	7.06		
Overall system	39.75	41.11	35.00		
Comparison of needed-to-actual maintenance/preservation					
	2016	2015	2014	2013	2012
Major arterial:					
Needed	\$ 317,946	117,066	4,076	3,993	19,792
Actual	276,475	101,797	3,544	3,473	17,211
Arterial:					
Needed	453,028	108,519	214,132	202,627	99,424
Actual	393,937	94,364	186,202	176,197	88,456
Local:					
Needed	2,381,183	2,299,490	3,528,002	2,625,435	2,936,493
Actual	2,070,594	1,999,557	3,067,828	2,282,987	2,553,472
Collector:					
Needed	1,524,352	1,275,986	906,056	1,173,512	2,003,219
Actual	1,325,524	1,109,552	787,875	1,020,445	1,741,929
Overall system:					
Needed	4,676,509	3,801,061	4,652,266	4,005,567	5,058,928
Actual	4,066,530	3,305,270	4,045,449	3,483,102	4,399,088
Difference	609,979	495,791	606,817	522,465	659,860

Note: The condition of road pavement is measured using the Pavement Conditioning Index (PCI) following standard procedures. The information is collected and analyzed by the Pavement module of the Roadway and Asset Management System used by the County. The PCI ranges in value from 100 (new pavement) to 0 (failed pavement). The County considers pavements with a PCI of less than 55 to be in substandard condition.

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Jackson County, Missouri Revised Pension Plan
December 31, 2016

Schedule of Proportionate Share of the Net Pension Liability - Last Ten Plan Years

	Plan Year End June 30,									
	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>	<u>2007</u>
County's proportion of the net pension liability	92.64%	92.54%	92.52%	*	*	*	*	*	*	*
County's proportionate share of the net pension liability	67,880,175	52,245,286	35,190,209	*	*	*	*	*	*	*
County's covered-employee payroll	56,052,938	56,693,885	58,212,044	*	*	*	*	*	*	*
County's proportionate share of the net pension liability as a percentage of covered-employee payroll	121.10%	92.15%	60.45%	*	*	*	*	*	*	*
Plan fiduciary net position as a percentage of the total pension liability	76.74%	81.25%	86.20%	83.09%	79.64%	85.93%	72.60%	67.50%	75.99%	84.54%

* This information is not available for 2013 and prior years.

Schedule of Employer Contributions - Last Ten Years

<u>Year Ended December 31,</u>	<u>Covered Employee Payroll</u>	<u>Contributions as % of covered-employee payroll</u>	<u>Statutorily determined contribution</u>	<u>Contributions in relation to the statutorily determined contribution</u>	<u>Contribution deficiency (excess)</u>
2016	56,052,938	14.9%	8,668,523	8,341,201	327,322
2015	56,693,885	14.0%	7,705,514	7,915,870	(210,356)
2014	58,212,044	13.1%	8,406,253	7,597,219	809,034

This schedule presents information available to the County and will include ten-year trend information once available.

Notes to Schedule:

Benefit Changes

During 2016, a change was made to allow vested members of the Plan to purchase individual years of Military Service up to four year of service, one year for each year of military service. Such option must be exercised or declared within twelve months of vesting.

Changes of Assumptions

In 2015, the Plan incorporated the new RP-2014 mortality table, resulting in an increase of approximately 5.6% in plan liabilities over the RP-2000 table used in the prior valuation. The method of determining the funding value of assets was altered slightly to improve the smoothing of asset gains and losses going forward, and was reset to the fair value as of July 1, 2015.

In 2014, the retirement rate assumptions were updated as a result of an experience study to better reflect future anticipated retirement rates. In addition, the mortality table was updated to include generational improvements to future mortality.

JACKSON COUNTY, MISSOURI
Required Supplementary Information (Unaudited)
Jackson County, Missouri Revised Pension Plan
December 31, 2016

Notes to Required Supplementary Information for Contributions

Valuation Date	July 1, 2016
Methods and assumptions used to determine contribution rates:	
Actuarial Cost Method	Individual Entry Age Normal Method
Amortization Method	Level Dollar, Open Period
Remaining amortization period	30 years
Asset Valuation Method	5 years smoothed fair value
Actuarial Assumptions:	
Investment Rate of Return	7.0%
Inflation	2.5%
Projected Salary Increases	4.0%
Mortality	RP 2014 Combined Mortality Table projected with MP-2014 on a generational basis, set forward 10 years for disabled lives.

JACKSON COUNTY, MISSOURI

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2016

	Assets	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total
Assets:					
Cash and cash equivalents		\$ 12,795,798	-	278	12,796,076
Restricted assets:					
Cash and cash equivalents		-	5,392,488	14,674,986	20,067,474
Accrued interest		-	2	122	124
Receivables (net of allowance for uncollectible):					
Taxes		5,670,174	-	-	5,670,174
Tax assessment and collection fees		3,201,346	-	-	3,201,346
Intergovernmental		744,997	-	-	744,997
Accounts		33,499	-	-	33,499
Prepaid expenditures		21,672	-	-	21,672
Total assets		<u>\$ 22,467,486</u>	<u>5,392,490</u>	<u>14,675,386</u>	<u>42,535,362</u>
Liabilities, Deferred Inflows of Resources and Fund Balances					
Liabilities:					
Accounts payable		\$ 976,147	-	-	976,147
Accounts payable from restricted assets		-	-	3,174,568	3,174,568
Salaries, taxes, and benefits		438,672	-	-	438,672
Unearned revenue		513,114	-	-	513,114
Total liabilities		<u>1,927,933</u>	<u>-</u>	<u>3,174,568</u>	<u>5,102,501</u>
Deferred inflows of resources:					
Unavailable revenue – property taxes		1,672,985	-	-	1,672,985
Total deferred inflows of resources		<u>1,672,985</u>	<u>-</u>	<u>-</u>	<u>1,672,985</u>
Fund balances:					
Nonspendable:					
Prepaid expenditures		21,672	-	-	21,672
Restricted:					
Prosecuting attorney's activities		470,226	-	-	470,226
Assessment maintenance		3,331,141	-	-	3,331,141
Property tax collection activities		1,775,175	-	-	1,775,175
Information technology		149,254	-	-	149,254
Document preservation		89,323	-	-	89,323
Emergency telephone system		1,245,321	-	-	1,245,321
Courthouse renovation		-	-	71,646	71,646
Homeless assistance		131,199	-	-	131,199
Anti-drug activities		331,060	-	-	331,060
Domestic violence shelter funding		57,092	-	-	57,092
Criminal Justice Center		-	-	278	278
Law enforcement		1,254,921	-	-	1,254,921
NE Rennau renovation		150,644	-	-	150,644
Road construction and maintenance		750,773	-	1,731,454	2,482,227
Sewer system service		234,398	-	-	234,398
Truman Sports Complex activities		3,504,384	-	9,697,440	13,201,824
Culture and recreation		4,547,371	-	-	4,547,371
Debt service		-	5,392,490	-	5,392,490
Compensated absences		824,590	-	-	824,590
Unassigned		(1,976)	-	-	(1,976)
Total fund balances		<u>18,866,568</u>	<u>5,392,490</u>	<u>11,500,818</u>	<u>35,759,876</u>
Total liabilities, deferred inflows of resources and fund balances		<u>\$ 22,467,486</u>	<u>5,392,490</u>	<u>14,675,386</u>	<u>42,535,362</u>

JACKSON COUNTY, MISSOURI

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Year Ended December 31, 2016

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total
Revenues:				
Taxes:				
Property taxes	\$ 8,744,054	-	-	8,744,054
Sales taxes	7,658,740	-	-	7,658,740
Licenses and permits	503,162	-	-	503,162
Intergovernmental	6,568,006	1,482,714	-	8,050,720
Charges for services	7,774,141	-	-	7,774,141
Fines and forfeitures	143,269	-	-	143,269
Interest	6,778	79	1,263	8,120
Miscellaneous	127,222	-	-	127,222
Total revenues	<u>31,525,372</u>	<u>1,482,793</u>	<u>1,263</u>	<u>33,009,428</u>
Expenditures:				
Current:				
General government	13,763,641	-	-	13,763,641
Public safety	1,182,860	-	-	1,182,860
Road, highways and bridges	-	-	1,416,622	1,416,622
Health, welfare and community development	36,989	-	-	36,989
Culture and recreation	12,233,752	-	17,606,650	29,840,402
Capital outlay:				
General government	-	-	216,854	216,854
Culture and recreation	-	-	842,615	842,615
Debt service:				
Principal retirement	-	11,745,922	-	11,745,922
Interest and fiscal charges	-	7,015,310	-	7,015,310
Bond issuance cost	-	-	-	-
Payment to bond escrow agent	-	-	-	-
Total expenditures	<u>27,217,242</u>	<u>18,761,232</u>	<u>20,082,741</u>	<u>66,061,215</u>
Excess (deficiency) of revenues over expenditures	<u>4,308,130</u>	<u>(17,278,439)</u>	<u>(20,081,478)</u>	<u>(33,051,787)</u>
Other financing sources (uses):				
Transfers in	3,500,000	17,278,476	20,901,775	41,680,251
Transfers out	(7,918,563)	-	-	(7,918,563)
Total other financing sources (uses)	<u>(4,418,563)</u>	<u>17,278,476</u>	<u>20,901,775</u>	<u>33,761,688</u>
Net change in fund balances	(110,433)	37	820,297	709,901
Fund balances – beginning of year	18,977,001	5,392,453	10,680,521	35,049,975
Fund balances – end of year	<u>\$ 18,866,568</u>	<u>5,392,490</u>	<u>11,500,818</u>	<u>35,759,876</u>

JACKSON COUNTY, MISSOURI
NONMAJOR
SPECIAL REVENUE FUNDS

Assessment Reimbursement Fund is used to account for the State assessment and equalization maintenance plan in accordance with RSMo 137.750.

Check Collection Fund is used to account for bad check fees collected under RSMo 570.120 and 570.123.

Collector Fund is used to account for one-third of penalties collected on delinquent taxes for use by the collector.

Convention/Sports Complex Fund is used to account for financing of maintenance, operation and improvements of the Harry S. Truman Sports Complex.

County Sheriff Revolving Fund is used to account for the fees collected by the Sheriff for the issuance of conceal to carry permits.

County Urban Road System Fund is used to account for the repair and improvement of existing roads, streets and bridges within the cities, towns and villages of Jackson County funded through an amount not to exceed 25 percent of the Road and Bridge property tax levy.

Domestic Abuse Fund is used to account for fees collected on marriages and dissolution of marriages, and to provide funding to shelters for victims of domestic violence.

Federal Forfeiture Fund is used to account for federal forfeiture and proceeds from sale of confiscated property by various law enforcement entities.

Grant Fund is used to account for various federal, state and local grants.

Homeless Assistance Fund is used to account for a record filing fee collected for the purpose of providing financial assistance to agencies, which serve homeless families.

Law Enforcement Fund is used to account for certain ticket violation fees and provide law enforcement officer training.

Park Fund is used to account for the operation and maintenance of County-owned parks and recreation facilities not considered part of the Park Enterprise Fund.

Prosecuting Attorney Fund is used to account for one-half of the sales tax collection fee, which is received from the State of Missouri, and is specified for use by the Prosecuting Attorney.

Recorder Fees Fund is used to account for the collection, deposit and distribution of a user fee for the purpose of record storage, microfilming and preservation under RSMo 59.319.

JACKSON COUNTY, MISSOURI
NONMAJOR
SPECIAL REVENUE FUNDS

Recorder Technology Fund is used to account for the portions of recording fees to be used for the purchase, installation and maintenance of modern technology under RSMo 59.800.

Sewer Fund is used to account for County provided sewer system service.

911 System Fund is used to account for the telephone system utilized in reporting police, fire, medical or other emergency situations.

JACKSON COUNTY, MISSOURI

Combining Balance Sheet

Nonmajor Governmental Funds

Special Revenue Funds

December 31, 2016

Assets	Assessment Reimbursement	Check Collection	Collector	Convention/ Sports Complex	County Sheriff Revolving	County Urban Road System	Domestic Abuse	Federal Forfeiture	Grant
Assets:									
Cash and cash equivalents	\$ 953,676	91,446	1,836,087	3,242,302	862,044	340,520	41,771	353,242	1,049,657
Receivables (net of allowance for uncollectible):									
Taxes	-	-	-	-	-	-	-	-	-
Tax assessment and collection fees	3,201,346	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	273,208	-	-	-	-	464,701
Accounts	-	3,355	-	-	8,098	-	15,321	-	-
Prepaid expenditures	417	-	1,469	-	-	-	-	-	-
Total assets	<u>\$ 4,155,439</u>	<u>94,801</u>	<u>1,837,556</u>	<u>3,515,510</u>	<u>870,142</u>	<u>340,520</u>	<u>57,092</u>	<u>353,242</u>	<u>1,514,358</u>
Liabilities, Deferred Inflows of Resources, and Fund Balances									
Liabilities:									
Accounts payable	\$ 106,848	4,987	37,644	3,055	2,921	-	-	-	188,395
Salaries, taxes, and benefits	124,725	4,395	17,105	8,071	786	-	-	-	54,632
Unearned revenue	-	-	-	-	-	-	-	-	424,556
Total liabilities	<u>231,573</u>	<u>9,382</u>	<u>54,749</u>	<u>11,126</u>	<u>3,707</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>667,583</u>
Deferred inflows of resources:									
Unavailable revenue – property taxes	<u>394,697</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total deferred inflows of resources	<u>394,697</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances:									
Nonspendable:									
Prepaid expenditures	417	-	1,469	-	-	-	-	-	-
Restricted:									
Prosecuting attorney's activities	-	71,893	-	-	-	-	-	-	-
Assessment maintenance	3,331,141	-	-	-	-	-	-	-	-
Property tax collection activities	-	-	1,775,175	-	-	-	-	-	-
Information technology	-	-	-	-	-	-	-	-	-
Document preservation	-	-	-	-	-	-	-	-	-
Emergency telephone system	-	-	-	-	-	-	-	-	-
Homeless assistance	-	-	-	-	-	-	-	-	-
Anti-drug activities	-	-	-	-	-	-	-	-	331,060
Domestic violence shelter funding	-	-	-	-	-	-	57,092	-	-
Law enforcement	-	-	-	-	866,174	-	-	353,242	25,637
NE Rennau renovation	-	-	-	-	-	-	-	-	-
Road construction and maintenance	-	-	-	-	-	340,520	-	-	410,253
Sewer system service	-	-	-	-	-	-	-	-	-
Truman Sports Complex activities	-	-	-	3,504,384	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-	81,801
Compensated absences	197,611	13,526	6,163	-	261	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	(1,976)
Total fund balances	<u>3,529,169</u>	<u>85,419</u>	<u>1,782,807</u>	<u>3,504,384</u>	<u>866,435</u>	<u>340,520</u>	<u>57,092</u>	<u>353,242</u>	<u>846,775</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 4,155,439</u>	<u>94,801</u>	<u>1,837,556</u>	<u>3,515,510</u>	<u>870,142</u>	<u>340,520</u>	<u>57,092</u>	<u>353,242</u>	<u>1,514,358</u>

JACKSON COUNTY, MISSOURI

Combining Balance Sheet

Nonmajor Governmental Funds

Special Revenue Funds

December 31, 2016

Assets	Homeless Assistance	Law Enforcement	Park	Prosecuting Attorney	Recorder Fees	Recorder Technology	Sewer	911 System	Total
Assets:									
Cash and cash equivalents	\$ 209,654	3,524	1,779,255	399,424	145,870	151,468	235,751	1,100,107	12,795,798
Receivables (net of allowance for uncollectible):									
Taxes	-	-	5,352,291	-	-	-	-	317,883	5,670,174
Tax assessment and collection fees	-	-	-	-	-	-	-	-	3,201,346
Intergovernmental	-	-	-	7,088	-	-	-	-	744,997
Accounts	315	6,344	66	-	-	-	-	-	33,499
Prepaid expenditures	-	-	3,209	-	-	-	-	16,577	21,672
Total assets	<u>\$ 209,969</u>	<u>9,868</u>	<u>7,134,821</u>	<u>406,512</u>	<u>145,870</u>	<u>151,468</u>	<u>235,751</u>	<u>1,434,567</u>	<u>22,467,486</u>
Liabilities, Deferred Inflows of Resources, and Fund Balances									
Liabilities:									
Accounts payable	\$ 73,073	-	339,106	1,003	43,754	1,666	1,026	172,669	976,147
Salaries, taxes, and benefits	1,044	-	220,790	2,814	3,435	548	327	-	438,672
Unearned revenue	-	-	88,558	-	-	-	-	-	513,114
Total liabilities	<u>74,117</u>	<u>-</u>	<u>648,454</u>	<u>3,817</u>	<u>47,189</u>	<u>2,214</u>	<u>1,353</u>	<u>172,669</u>	<u>1,927,933</u>
Deferred inflows of resources:									
Unavailable revenue – property taxes	-	-	1,278,288	-	-	-	-	-	1,672,985
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>1,278,288</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,672,985</u>
Fund balances:									
Nonspendable:									
Prepaid expenditures	-	-	3,209	-	-	-	-	16,577	21,672
Restricted:									
Prosecuting attorney's activities	-	-	-	398,333	-	-	-	-	470,226
Assessment maintenance	-	-	-	-	-	-	-	-	3,331,141
Property tax collection activities	-	-	-	-	-	-	-	-	1,775,175
Information technology	-	-	-	-	-	149,254	-	-	149,254
Document preservation	-	-	-	-	89,323	-	-	-	89,323
Emergency telephone system	-	-	-	-	-	-	-	1,245,321	1,245,321
Homeless assistance	131,199	-	-	-	-	-	-	-	131,199
Anti-drug activities	-	-	-	-	-	-	-	-	331,060
Domestic violence shelter funding	-	-	-	-	-	-	-	-	57,092
Law enforcement	-	9,868	-	-	-	-	-	-	1,254,921
NE Rennau renovation	-	-	150,644	-	-	-	-	-	150,644
Road construction and maintenance	-	-	-	-	-	-	-	-	750,773
Sewer system service	-	-	-	-	-	-	234,398	-	234,398
Truman Sports Complex activities	-	-	-	-	-	-	-	-	3,504,384
Culture and recreation	-	-	4,465,570	-	-	-	-	-	4,547,371
Compensated absences	4,653	-	588,656	4,362	9,358	-	-	-	824,590
Unassigned	-	-	-	-	-	-	-	-	(1,976)
Total fund balances	<u>135,852</u>	<u>9,868</u>	<u>5,208,079</u>	<u>402,695</u>	<u>98,681</u>	<u>149,254</u>	<u>234,398</u>	<u>1,261,898</u>	<u>18,866,568</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 209,969</u>	<u>9,868</u>	<u>7,134,821</u>	<u>406,512</u>	<u>145,870</u>	<u>151,468</u>	<u>235,751</u>	<u>1,434,567</u>	<u>22,467,486</u>

JACKSON COUNTY, MISSOURI

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Special Revenue Funds

Year Ended December 31, 2016

	Assessment Reimbursement	Check Collection	Collector	Convention/ Sports Complex	County Sheriff Revolving	County Urban Road System	Domestic Abuse	Federal Forfeiture	Grant
Revenues:									
Taxes:									
Property taxes	\$ -	-	-	-	-	-	-	-	-
Sales taxes	-	-	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	503,162	-	-	-	-
Intergovernmental	958,628	-	-	3,357,599	-	-	-	76,954	2,003,423
Charges for services	5,843,646	79,500	807,416	-	-	-	63,330	-	-
Fines and forfeitures	-	-	-	-	-	-	113,074	-	-
Interest	-	384	-	-	2,620	-	65	1,136	-
Miscellaneous	-	-	-	-	-	-	-	-	-
Total revenues	6,802,274	79,884	807,416	3,357,599	505,782	-	176,469	78,090	2,003,423
Expenditures:									
Current:									
General government	6,263,760	130,974	835,046	-	-	-	-	-	1,568,377
Public safety	-	-	-	-	272,146	-	140,798	133,715	591,471
Health, welfare, and community development	-	-	-	-	-	-	-	-	6,050
Culture and recreation	-	-	-	3,464,028	-	-	-	-	136,500
Total expenditures	6,263,760	130,974	835,046	3,464,028	272,146	-	140,798	133,715	2,302,398
Excess (deficiency) of revenues over expenditures	538,514	(51,090)	(27,630)	(106,429)	233,636	-	35,671	(55,625)	(298,975)
Other financing sources (uses):									
Transfers in	-	-	-	3,500,000	-	-	-	-	-
Transfers out	-	-	-	(3,377,000)	-	(572,128)	-	-	-
Total other financing sources (uses)	-	-	-	123,000	-	(572,128)	-	-	-
Net change in fund balances	538,514	(51,090)	(27,630)	16,571	233,636	(572,128)	35,671	(55,625)	(298,975)
Fund balances – beginning of year	2,990,655	136,509	1,810,437	3,487,813	632,799	912,648	21,421	408,867	1,145,750
Fund balances – end of year	\$ 3,529,169	85,419	1,782,807	3,504,384	866,435	340,520	57,092	353,242	846,775

JACKSON COUNTY, MISSOURI

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Special Revenue Funds

Year Ended December 31, 2016

	Homeless Assistance	Law Enforcement	Park	Prosecuting Attorney	Recorder Fees	Recorder Technology	Sewer	911 System	Total
Revenues:									
Taxes:									
Property taxes	\$ -	-	8,744,054	-	-	-	-	-	8,744,054
Sales taxes	-	-	5,763,212	-	-	-	-	1,895,528	7,658,740
Licenses and permits	-	-	-	-	-	-	-	-	503,162
Intergovernmental	-	12,494	-	158,908	-	-	-	-	6,568,006
Charges for services	342,843	3,985	211,001	-	249,768	141,088	31,564	-	7,774,141
Fines and forfeitures	-	30,195	-	-	-	-	-	-	143,269
Interest	571	-	-	1,268	441	-	293	-	6,778
Miscellaneous	-	-	127,222	-	-	-	-	-	127,222
Total revenues	343,414	46,674	14,845,489	160,176	250,209	141,088	31,857	1,895,528	31,525,372
Expenditures:									
Current:									
General government	273,014	-	2,179,216	112,377	208,785	124,877	-	2,067,215	13,763,641
Public safety	-	44,730	-	-	-	-	-	-	1,182,860
Health, welfare, and community development	-	-	-	-	-	-	30,939	-	36,989
Culture and recreation	-	1,610	8,631,614	-	-	-	-	-	12,233,752
Total expenditures	273,014	46,340	10,810,830	112,377	208,785	124,877	30,939	2,067,215	27,217,242
Excess (deficiency) of revenues over (under) expenditures	70,400	334	4,034,659	47,799	41,424	16,211	918	(171,687)	4,308,130
Other financing sources (uses):									
Transfers in	-	-	-	-	-	-	-	-	3,500,000
Transfers out	-	-	(3,969,435)	-	-	-	-	-	(7,918,563)
Total other financing sources (uses)	-	-	(3,969,435)	-	-	-	-	-	(4,418,563)
Net change in fund balances	70,400	334	65,224	47,799	41,424	16,211	918	(171,687)	(110,433)
Fund balances – beginning of year	65,452	9,534	5,142,855	354,896	57,257	133,043	233,480	1,433,585	18,977,001
Fund balances – end of year	\$ 135,852	9,868	5,208,079	402,695	98,681	149,254	234,398	1,261,898	18,866,568

JACKSON COUNTY, MISSOURI

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Assessment Reimbursement Fund

Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Revenues:					
Intergovernmental:					
State reimbursements	\$ 932,680	-	932,680	958,628	25,948
Total intergovernmental	932,680	-	932,680	958,628	25,948
Charges for services:					
Tax assessment fees	5,445,743	-	5,445,743	5,839,029	393,286
Other fees and commissions	20,000	-	20,000	4,617	(15,383)
Total charges for services	5,465,743	-	5,465,743	5,843,646	377,903
Total revenues	6,398,423	-	6,398,423	6,802,274	403,851
Expenditures:					
Current:					
General government:					
Legislative function:					
County legislature	9,053	-	9,053	8,375	678
Legislative auditor	15,000	-	15,000	9,000	6,000
County executive:					
Economic development	174,191	-	174,191	160,816	13,375
County counselor	114,265	-	114,265	103,667	10,598
Financial services:					
Assessment department	4,111,980	60,008	4,171,988	3,741,669	430,319
Collections department	132,177	-	132,177	105,882	26,295
Finance department	5,820	19,998	25,818	6,114	19,704
Information technology	931,749	(10,450)	921,299	889,397	31,902
Operations:					
Facilities management	67,014	-	67,014	58,295	8,719
Nondepartmental:					
Board of equalization	213,183	13,500	226,683	208,761	17,922
Employee benefits	235,877	-	235,877	184,956	50,921
Audits	10,469	2,100	12,569	12,569	-
Property damage and liability insurance	3,168	-	3,168	3,168	-
Telephone service	26,205	(3,000)	23,205	27,964	(4,759)
Legal and consulting	717,542	(47,220)	670,322	603,589	66,733
Buildings	40,000	69,993	109,993	-	109,993
Other improvements	-	8,000	8,000	-	8,000
Autos	-	12,570	12,570	12,227	343
Equipment	-	2,000	2,000	-	2,000
Other	416,000	(117,951)	298,049	266,055	31,994
3% nonmandated contingency	191,953	-	191,953	-	191,953
Total general government	7,415,646	9,548	7,425,194	6,402,504	1,022,690
Total expenditures	7,415,646	9,548	7,425,194	6,402,504	1,022,690
Excess (deficiency) of revenues over (under) expenditures	\$ (1,017,223)	(9,548)	(1,026,771)	399,770	1,426,541
Fund balance – beginning of year				2,990,655	
Encumbrances outstanding – beginning of year				(124,370)	
Encumbrances canceled				9,074	
Encumbrances outstanding – end of year				254,040	
Fund balance – end of year				\$ 3,529,169	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Check Collection Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – (Negative)
Revenues:					
Charges for services:					
Other fees and commissions	\$ 125,000	-	125,000	79,500	(45,500)
Total charges for services	125,000	-	125,000	79,500	(45,500)
Interest	-	-	-	384	384
Total revenues	125,000	-	125,000	79,884	(45,116)
Expenditures:					
Current:					
General government:					
Prosecuting attorney	145,358	-	145,358	130,974	14,384
Total general government	145,358	-	145,358	130,974	14,384
Excess (deficiency) of revenues over (under) expenditures	\$ (20,358)	-	(20,358)	(51,090)	(30,732)
Fund balance – beginning of year				136,509	
Fund balance – end of year				\$ 85,419	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Collector Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Charges for services:					
Other fees and commissions	\$ 880,000	-	880,000	807,416	(72,584)
Total charges for services	880,000	-	880,000	807,416	(72,584)
Miscellaneous	-	-	-	-	-
Total revenues	880,000	-	880,000	807,416	(72,584)
Expenditures:					
Current:					
General government:					
Collections department	835,993	9,502	845,495	758,783	86,712
County counselor	91,031	-	91,031	80,465	10,566
Nondepartmental:					
3% nonmandated contingency	24,400	(9,502)	14,898	-	14,898
Total general government	951,424	-	951,424	839,248	112,176
Excess (deficiency) of revenues over (under) expenditures	\$ (71,424)	-	(71,424)	(31,832)	39,592
Fund balance – beginning of year				1,810,437	
Encumbrances outstanding – beginning of year				(33,120)	
Encumbrances outstanding – end of year				37,322	
Fund balance – end of year				\$ 1,782,807	

JACKSON COUNTY, MISSOURI

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Convention/Sports Complex Fund

Year Ended December 31, 2016

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Intergovernmental:					
Local governments	\$ 301,000	-	301,000	357,599	56,599
State grants	3,000,000	-	3,000,000	3,000,000	-
Total intergovernmental	3,301,000	-	3,301,000	3,357,599	56,599
Total revenues	3,301,000	-	3,301,000	3,357,599	56,599
Expenditures:					
Current:					
Culture and recreation					
Nondepartmental:					
Jackson County Sports Authority	3,323,000	-	3,323,000	3,464,028	(141,028)
Total culture and recreation	3,323,000	-	3,323,000	3,464,028	(141,028)
Total expenditures	3,323,000	-	3,323,000	3,464,028	(141,028)
Deficiency of revenues under expenditures	(22,000)	-	(22,000)	(106,429)	(84,429)
Other financing sources (uses):					
Transfers in	3,500,000	-	3,500,000	3,500,000	-
Transfers out	(3,377,000)	-	(3,377,000)	(3,377,000)	-
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	\$ 101,000	-	101,000	16,571	(84,429)
Fund balance – beginning of year				3,487,813	
Fund balance – end of year				\$ 3,504,384	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****County Sheriff Revolving Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Licenses and permits:					
Gun permits	\$ 360,000	-	360,000	503,162	143,162
Total licenses and permits	360,000	-	360,000	503,162	143,162
Interest	-	-	-	2,620	2,620
Total revenues	360,000	-	360,000	505,782	145,782
Expenditures:					
Current:					
Public safety:					
Sheriff	351,193	37,148	388,341	283,532	104,809
Total public safety	351,193	37,148	388,341	283,532	104,809
Total expenditures	351,193	37,148	388,341	283,532	104,809
Excess (deficiency) of revenues over (under) expenditures	\$ 8,807	(37,148)	(28,341)	222,250	250,591
Fund balance – beginning of year				632,799	
Encumbrances outstanding – beginning of year				-	
Encumbrances outstanding – end of year				11,386	
Fund balance – end of year				\$ 866,435	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****County Urban Road System Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Expenditures:					
Current:					
Roads, highways, and bridges:					
City projects	\$ 22,153	-	22,153	-	22,153
Total roads, highways, and bridges	22,153	-	22,153	-	22,153
Total expenditures	22,153	-	22,153	-	22,153
Excess (deficiency) of revenues over (under) expenditures	(22,153)	-	(22,153)	-	22,153
Other financing sources (uses):					
Transfers out	(603,539)	-	(603,539)	(572,128)	31,411
Excess (deficiency) of revenues over (under) expenditures and other financing sources (uses)	<u>\$ (625,692)</u>	<u>-</u>	<u>(625,692)</u>	(572,128)	<u>53,564</u>
Fund balance – beginning of year				912,648	
Encumbrances outstanding – beginning of year				(11,275)	
Encumbrances outstanding – end of year				11,275	
Fund balance – end of year				<u>\$ 340,520</u>	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Domestic Abuse Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Charges for services:					
Recording fees	\$ 61,000	-	61,000	63,330	2,330
Total charges for services	61,000	-	61,000	63,330	2,330
Fines and forfeitures:					
Court costs	85,000	-	85,000	113,074	28,074
Total fines and forfeitures	85,000	-	85,000	113,074	28,074
Interest	-	-	-	65	65
Total revenues	146,000	-	146,000	176,469	30,469
Expenditures:					
Current:					
General government:					
Domestic abuse program	140,798	-	140,798	140,798	-
Total general government	140,798	-	140,798	140,798	-
Total expenditures	140,798	-	140,798	140,798	-
Excess (deficiency) of revenues over (under) expenditures	\$ 5,202	-	5,202	35,671	30,469
Fund balance – beginning of year				21,421	
Fund balance – end of year				\$ 57,092	

JACKSON COUNTY, MISSOURI

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Grant Fund

Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Revenues:					
Intergovernmental:					
Local governments	\$ -	39,000	39,000	44,192	5,192
State grants	-	431,711	431,711	609,659	177,948
Federal grants	-	2,000,272	2,000,272	1,349,572	(650,700)
Total intergovernmental	-	2,470,983	2,470,983	2,003,423	(467,560)
Total revenues	-	2,470,983	2,470,983	2,003,423	(467,560)
Expenditures:					
Current:					
General government:					
Judicial functions:					
Juvenile Court Diversion Program	-	524,789	524,789	415,992	108,797
Juvenile Justice Program	-	10,000	10,000	-	10,000
Family Drug Court Program	-	137,158	137,158	76,623	60,535
Family Drug Juvenile Program	-	-	-	-	-
Gender Tracker	-	94,470	94,470	48,522	45,948
Kansas City School Truancy	-	-	-	-	-
Independence Truancy Court - 2015/16	-	21,667	21,667	21,377	290
Independence Truancy Court - 2016/17	-	39,000	39,000	22,815	16,185
Office of state court administrator – Juvenile Justice	-	27,007	27,007	17,222	9,785
Office of state court administrator – Sport	-	-	-	-	-
Prosecuting Attorney:					
High Intensity Drug Traffic	-	-	-	-	-
Violence Against Women	-	294,455	294,455	176,245	118,210
Justice Assistance Grant 2014	-	228,577	228,577	35,387	193,190
Justice Assistance Grant 2012	-	86,761	86,761	84,861	1,900
Justice Assistance Grant 2016	-	234,877	234,877	4,731	230,146
Justice Assistance Grant 2013	-	228,113	228,113	160,168	67,945
Justice Assistance Grant 2015	-	193,856	193,856	137,905	55,951
Smart Prosecution Initiative	-	350,000	350,000	70,000	280,000
Byrne Criminal Justice Innovation	-	16,251	16,251	10,975	5,276
Victim Services Program	-	198,786	198,786	127,978	70,808
Juvenile Justice Innovation Grant	-	-	-	-	-
Solving Cold Cases With DNA	-	-	-	-	-
Total general government	-	2,685,767	2,685,767	1,410,801	1,274,966
Public safety:					
Sheriff:					
Hazardous Moving Violations 2016/17	-	18,500	18,500	2,796	15,704
Hazardous Moving Violations 2015/16	-	32,690	32,690	13,884	18,806
High Intensity Drug Traffic 2014 - 2016	-	21,286	21,286	12,397	8,889
High Intensity Drug Traffic 2015/16	-	126,378	126,378	100,472	25,906
High Intensity Drug Traffic 2016/17	-	133,431	133,431	31,081	102,350

JACKSON COUNTY, MISSOURI

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Grant Fund

Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Click It or Ticket	\$ -	3,000	3,000	-	3,000
No-Refusal (Third Party Service Fee)	-	10,000	10,000	-	10,000
Seat Belt Enforcement 2015/16	-	15,000	15,000	962	14,038
Seat Belt Enforcement/Education 2016/17	-	7,000	7,000	-	7,000
Work Zone Enforcement	-	15,000	15,000	-	15,000
DWI Sobriety Checkpoint 2015/16	-	30,000	30,000	25,201	4,799
DWI Sobriety Checkpoint 2016/17	-	25,000	25,000	1,613	23,387
DWI Wolf Pack - 2016/17	-	20,000	20,000	6,339	13,661
DWI Wolf Pack - 2015/16	-	23,768	23,768	11,612	12,156
DWI Traffic Unit 2015/16	-	278,911	278,911	208,088	70,823
DWI Traffic Unit 2016/17	-	317,834	317,834	68,519	249,315
Total public safety	-	1,077,798	1,077,798	482,964	594,834
Health, welfare, and community development:					
William L. Landahl Park Siren	-	25,637	25,637	25,637	-
Emergency Mgmt Performance	-	146,538	146,538	139,405	7,133
Retail Program Standards - 2016	-	5,000	5,000	5,000	-
Summer Food Service Program Inspections	-	1,050	1,050	1,050	-
Total health, welfare, and community development	-	178,225	178,225	171,092	7,133
Road, highways, and bridges					
Browning Bridge	-	410,253	410,253	410,253	-
Total road, highways, and bridges	-	410,253	410,253	410,253	-
Culture and Recreation:					
Federal Lands Access Program: Longview Lake Trail	-	270,984	270,984	218,301	52,683
Preserve and Improve the Blue River Glade	-	88,589	88,589	-	88,589
Total culture and recreation	-	359,573	359,573	218,301	141,272
Total expenditures	-	4,711,616	4,711,616	2,693,411	2,018,205
Excess (deficiency) of revenues over (under) expenditures	-	(2,240,633)	(2,240,633)	(689,988)	1,550,645
Other financing sources:					
Transfers in	-	500,549	500,549	-	(500,549)
Excess (deficiency) of revenues and other other financing sources over (under) expenditures	\$ -	(1,740,084)	(1,740,084)	(689,988)	1,050,096
Fund balance – beginning of year				1,145,750	
Encumbrances outstanding – beginning of year				(459,717)	
Encumbrances canceled				1,979	
Encumbrances outstanding – end of year				848,751	
Fund balance – end of year				\$ 846,775	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Homeless Assistance Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Charges for services:					
Recording fees	\$ 325,000	-	325,000	342,843	17,843
Total charges for services	325,000	-	325,000	342,843	17,843
Interest	-	-	-	571	571
Total revenues	325,000	-	325,000	343,414	18,414
Expenditures:					
Current:					
General government:					
Nondepartmental:					
Housing resource commission	308,698	-	308,698	273,269	35,429
Total general government	308,698	-	308,698	273,269	35,429
Total expenditures	308,698	-	308,698	273,269	35,429
Excess of revenues over expenditures	\$ 16,302	-	16,302	70,145	53,843
Fund balance – beginning of year				65,452	
Encumbrances outstanding – beginning of year				(24,638)	
Encumbrances outstanding – end of year				24,893	
Fund balance – end of year				\$ 135,852	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Law Enforcement Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Charges for services:					
Other fees and commissions	\$ 2,700	-	2,700	3,985	1,285
Total charges for services	2,700	-	2,700	3,985	1,285
Fines and forfeitures:					
Court costs	28,000	-	28,000	30,195	2,195
Total fines and forfeitures	28,000	-	28,000	30,195	2,195
Intergovernmental:					
State reimbursements	14,200	-	14,200	12,494	(1,706)
Total intergovernmental	14,200	-	14,200	12,494	(1,706)
Total revenues	44,900	-	44,900	46,674	1,774
Expenditures:					
Current:					
Culture and recreation:					
Operations:					
Park safety/interpretation	1,610	-	1,610	1,610	-
Public safety:					
Sheriff	44,898	-	44,898	44,730	168
Total public safety	44,898	-	44,898	44,730	168
Total expenditures	46,508	-	46,508	46,340	168
Excess (deficiency) of revenues over (under) expenditures	\$ (1,608)	-	(1,608)	334	1,942
Fund balance – beginning of year				9,534	
Fund balance – end of year				\$ 9,868	

JACKSON COUNTY, MISSOURI

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Park Fund

Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Property taxes	\$ 8,437,567	-	8,437,567	8,744,054	306,487
Sales taxes	5,454,500	-	5,454,500	5,763,212	308,712
Total taxes	13,892,067	-	13,892,067	14,507,266	615,199
Charges for services:					
Leases and rental charges	245,000	-	245,000	211,001	(33,999)
Total charges for services	245,000	-	245,000	211,001	(33,999)
Miscellaneous	19,500	109,776	129,276	127,222	(2,054)
Total revenues	14,156,567	109,776	14,266,343	14,845,489	579,146
Expenditures:					
Current:					
General government:					
Legislative functions:					
County legislature	15,800	-	15,800	15,360	440
Clerk of the county legislature	12,327	-	12,327	6,448	5,879
County executive:					
Economic development	23,155	-	23,155	14,777	8,378
County counselor	40,639	-	40,639	37,830	2,809
Financial services:					
Finance department	203,507	-	203,507	197,601	5,906
Information technology	243,962	-	243,962	240,447	3,515
Operations:					
Human resources	101,732	1,125	102,857	93,292	9,565
Nondepartmental:					
Employee benefits	299,202	3,289	302,491	313,731	(11,240)
Audits	11,979	554	12,533	12,533	-
Legal and consulting	177,937	(27,038)	150,899	63,709	87,190
Property damage and liability insurance	373,978	-	373,978	373,978	-
Telephone service	82,320	1,700	84,020	120,356	(36,336)
Buildings	1,400,000	(8,000)	1,392,000	1,418,448	(26,448)
Autos	-	14,868	14,868	14,868	-
Other	21,909	15,202	37,111	34,978	2,133
3% nonmandated contingency	404,697	-	404,697	-	404,697
Total general government	3,413,144	1,700	3,414,844	2,958,356	456,488
Culture and recreation:					
Operations:					
Office of the Director – Parks	1,018,316	41,523	1,059,839	994,628	65,211
Park operations	4,152,734	(103,555)	4,049,179	3,786,243	262,936
Heritage programs	787,876	5,279	793,155	711,912	81,243
Park safety and interpretation	1,168,367	33,516	1,201,883	1,161,716	40,167
Equipment service center	554,747	(27,632)	527,115	418,395	108,720
Construction services	173,628	151,246	324,874	318,673	6,201
Special recreation program	368,549	(5,900)	362,649	327,570	35,079
Natural resources	464,004	15,179	479,183	425,040	54,143
Nondepartmental:					
aSTEAM Village	-	20,000	20,000	20,000	-
Black Economic Union of Greater Kansas City	20,000	(20,000)	-	-	-
Cave Springs Park	22,277	-	22,277	22,277	-
Lee's Summit Underwater Recovery	15,000	-	15,000	15,000	-
MARC – Guadalupe Center	20,400	-	20,400	20,400	-
Underprivileged Children/Scholar – Science City	11,700	-	11,700	11,700	-
Greater Kansas City Sports Commission	3,500	-	3,500	3,500	-
Morningstar Community Center	167,000	-	167,000	167,000	-
Negro League	10,000	-	10,000	-	10,000
United Inner City Services	134,470	-	134,470	134,470	-
University of Missouri Extension Center	134,962	-	134,962	134,962	-
Total culture and recreation	9,227,530	109,656	9,337,186	8,673,486	663,700
Total expenditures	12,640,674	111,356	12,752,030	11,631,842	1,120,188
Excess (deficiency) of revenues over (under) expenditures	1,515,893	(1,580)	1,514,313	3,213,647	1,699,334
Other financing sources (uses):					
Transfers out	(3,969,440)	-	(3,969,440)	(3,969,435)	5
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	\$ (2,453,547)	(1,580)	(2,455,127)	(755,788)	1,699,339
Fund balance – beginning of year				5,142,855	
Encumbrances outstanding – beginning of year				(306,637)	
Encumbrances canceled				3,076	
Encumbrances outstanding – end of year				1,124,573	
Fund balance – end of year				\$ 5,208,079	

JACKSON COUNTY, MISSOURI

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Recorded Fees Fund

Year Ended December 31, 2016

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Charges for services:					
Recording fees	\$ 225,000	-	225,000	249,768	24,768
Total charges for services	225,000	-	225,000	249,768	24,768
Interest	-	-	-	441	441
Total revenues	225,000	-	225,000	250,209	25,209
Expenditures:					
Current:					
General government:					
Financial services:					
Records center	234,799	-	234,799	208,785	26,014
3% nonmandated contingency	6,750	-	6,750	-	6,750
Total general government	241,549	-	241,549	208,785	32,764
Total expenditures	241,549	-	241,549	208,785	32,764
Excess (deficiency) of revenues over (under) expenditures	\$ (16,549)	-	(16,549)	41,424	57,973
Fund balance – beginning of year				57,257	
Fund balance – end of year				\$ 98,681	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Recorded Technology Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Charges for services:					
Other fees and commissions	\$ 127,500	-	127,500	141,088	13,588
Total charges for services	127,500	-	127,500	141,088	13,588
Total revenues	127,500	-	127,500	141,088	13,588
Expenditures:					
Current:					
General government:					
Financial services:					
Records department	93,399	-	93,399	87,222	6,177
Information technology	45,134	-	45,134	40,937	4,197
Total general government	138,533	-	138,533	128,159	10,374
Total expenditures	138,533	-	138,533	128,159	10,374
Excess (deficiency) of revenues over (under) expenditures	\$ (11,033)	-	(11,033)	12,929	23,962
Fund balance – beginning of year				133,043	
Encumbrances outstanding – beginning of year				(218)	
Encumbrances outstanding – end of year				3,500	
Fund balance – end of year				\$ 149,254	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Sewer Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Revenues:					
Charges for services:					
Other fees and commissions	\$ 32,000	-	32,000	31,564	(436)
Total charges for services	32,000	-	32,000	31,564	(436)
Interest	-	-	-	293	293
Total revenues	32,000	-	32,000	31,857	(143)
Expenditures:					
Current:					
Health, welfare, and community development:					
Operations:					
Sewer department	64,150	-	64,150	30,939	33,211
Total health, welfare, and community development	64,150	-	64,150	30,939	33,211
Total expenditures	64,150	-	64,150	30,939	33,211
Excess (deficiency) of revenues over (under) expenditures	\$ (32,150)	-	(32,150)	918	33,068
Fund balance – beginning of year				233,480	
Fund balance – end of year				\$ 234,398	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****911 System Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Taxes:					
Sales taxes	\$ 2,000,000	-	2,000,000	1,895,528	(104,472)
Total taxes	2,000,000	-	2,000,000	1,895,528	(104,472)
Total revenues	2,000,000	-	2,000,000	1,895,528	(104,472)
Expenditures:					
Current:					
General government:					
Nondepartmental:					
Emergency telephone systems	2,214,232	-	2,214,232	2,091,376	122,856
Total general government	2,214,232	-	2,214,232	2,091,376	122,856
Total expenditures	2,214,232	-	2,214,232	2,091,376	122,856
Excess (deficiency) of revenues over (under) expenditures	\$ (214,232)	-	(214,232)	(195,848)	18,384
Fund balance – beginning of year				1,433,585	
Encumbrances outstanding – beginning of year				-	
Encumbrances outstanding – end of year				24,161	
Fund balance – end of year				\$ 1,261,898	

JACKSON COUNTY, MISSOURI

NONMAJOR

DEBT SERVICE FUNDS

Longview/Blue Springs Lakes Fund is used to account for the repayment of debt owed for improvements to Longview and Blue Springs reservoirs.

Public Facilities Authority Fund is used to account for the debt of the not-for-profit corporation established to acquire or construct facilities and infrastructure by issuance of leasehold bonds.

Special Obligation Bond Debt Service Fund is used to account for the repayment of debt owed for special obligation bonds.

Sports Complex/Parks Fund is used to account for the debt from the issuance of leasehold bonds used to renovate and improve facilities and infrastructure at the Truman Sports Complex and Fleming Park.

JACKSON COUNTY, MISSOURI

Combining Balance Sheet

Nonmajor Governmental Funds

Debt Service Funds

December 31, 2016

Assets	Longview/ Blue Springs Lakes	Public Facilities Authority	Special Obligation Bond	Sports Complex/ Parks	Total
Assets:					
Restricted assets:					
Cash and cash equivalents	\$ 642,693	2,932,052	751,202	1,066,541	5,392,488
Accrued interest	-	-	2	-	2
Total assets	<u>\$ 642,693</u>	<u>2,932,052</u>	<u>751,204</u>	<u>1,066,541</u>	<u>5,392,490</u>
Fund Balance					
Fund balance:					
Restricted:					
Debt service	\$ 642,693	2,932,052	751,204	1,066,541	5,392,490
Total fund balance	<u>\$ 642,693</u>	<u>2,932,052</u>	<u>751,204</u>	<u>1,066,541</u>	<u>5,392,490</u>

JACKSON COUNTY, MISSOURI

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Debt Service Funds

Year Ended December 31, 2016

	Longview/ Blue Springs Lakes	Public Facilities Authority	Special Obligation Bond	Sports Complex/ Parks	Total
Revenues:					
Intergovernmental	\$ -	840,000	642,714	-	1,482,714
Interest	-	-	79	-	79
Total revenues	-	840,000	642,793	-	1,482,793
Expenditures:					
Debt service:					
Principal retirement	315,296	1,705,000	7,955,000	1,770,626	11,745,922
Interest and fiscal charges	327,397	234,250	4,847,289	1,606,374	7,015,310
Total expenditures	642,693	1,939,250	12,802,289	3,377,000	18,761,232
Deficiency of revenues under expenditures	(642,693)	(1,099,250)	(12,159,496)	(3,377,000)	(17,278,439)
Other financing sources:					
Transfers in	642,693	1,099,250	12,159,533	3,377,000	17,278,476
Total other financing sources	642,693	1,099,250	12,159,533	3,377,000	17,278,476
Net change in fund balances	-	-	37	-	37
Fund balance – beginning of year	642,693	2,932,052	751,167	1,066,541	5,392,453
Fund balance – end of year	\$ 642,693	2,932,052	751,204	1,066,541	5,392,490

JACKSON COUNTY, MISSOURI

Schedule of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual (Budgetary Basis)

Longview/Blue Springs Lakes Fund

Year Ended December 31, 2016

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive</u>
Expenditures:					
Current:					
Debt services:					
Principal retirement	\$ 315,296	-	315,296	315,296	-
Interest and fiscal charges	327,397	-	327,397	327,397	-
Total debt service	642,693	-	642,693	642,693	-
Total expenditures	642,693	-	642,693	642,693	-
Excess (deficiency) of revenues over (under) expenditures	(642,693)	-	(642,693)	(642,693)	-
Other financing sources:					
Transfers in	642,693	-	642,693	642,693	-
Excess of revenues and other financing sources over expenditures	\$ -	-	-	-	-
Fund balance – beginning of year				642,693	
Fund balance – end of year				\$ 642,693	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Public Facilities Authority Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Intergovernmental:					
Local governments	\$ 840,000	-	840,000	840,000	-
Total intergovernmental	840,000	-	840,000	840,000	-
Interest	-	-	-	-	-
Total revenues	840,000	-	840,000	840,000	-
Expenditures:					
Current:					
Debt services:					
Principal retirement	1,705,000	-	1,705,000	1,705,000	-
Interest and fiscal charges	234,250	-	234,250	234,250	-
Total debt service	1,939,250	-	1,939,250	1,939,250	-
Total expenditures	1,939,250	-	1,939,250	1,939,250	-
Excess (deficiency) of revenues over (under) expenditures	(1,099,250)	-	(1,099,250)	(1,099,250)	-
Other financing sources (uses):					
Transfers in	1,099,250	-	1,099,250	1,099,250	-
Excess of revenues and other financing sources over expenditures and other financing uses	\$ -	-	-	-	-
Fund balance – beginning of year				2,932,052	
Fund balance – end of year				\$ 2,932,052	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Special Obligation Bond (Debt Service) Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Intergovernmental:					
Local governments	\$ -	-	-	535,146	535,146
Federal grants	107,568	-	107,568	107,568	-
Total intergovernmental	107,568	-	107,568	642,714	535,146
Interest	-	-	-	79	79
Total revenues	107,568	-	107,568	642,793	535,225
Expenditures:					
Current:					
Debt services:					
Principal retirement	7,955,000	-	7,955,000	7,955,000	-
Interest and fiscal charges	3,778,748	1,072,292	4,851,040	4,847,289	3,751
Total debt service	11,733,748	1,072,292	12,806,040	12,802,289	3,751
Total expenditures	11,733,748	1,072,292	12,806,040	12,802,289	3,751
Excess (deficiency) of revenues over (under) expenditures	(11,626,180)	(1,072,292)	(12,698,472)	(12,159,496)	538,976
Other financing sources (uses):					
Transfers in	11,626,180	1,072,292	12,698,472	12,159,533	(538,939)
Excess of revenues and other financing sources over expenditures and other financing uses	\$ -	-	-	37	37
Fund balance – beginning of year				751,167	
Fund balance – end of year				\$ 751,204	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Sports Complex/Parks Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Expenditures:					
Current:					
Debt services:					
Principal retirement	\$ 1,770,626	-	1,770,626	1,770,626	-
Interest and fiscal charges	1,606,374	-	1,606,374	1,606,374	-
Total debt service	3,377,000	-	3,377,000	3,377,000	-
Total expenditures	3,377,000	-	3,377,000	3,377,000	-
Excess (deficiency) of revenues over (under) expenditures	(3,377,000)	-	(3,377,000)	(3,377,000)	-
Other financing sources:					
Transfers in	3,377,000	-	3,377,000	3,377,000	-
Excess of revenues and other financing sources over expenditures	\$ -	-	-	-	-
Fund balance – beginning of year				1,066,541	
Fund balance – end of year				\$ 1,066,541	

JACKSON COUNTY, MISSOURI

Combining Balance Sheet

Nonmajor Governmental Funds

Capital Project Funds

December 31, 2016

Criminal Justice Improvement is used to account for the construction of a County detention center annex and other related improvements.

Public Building Corporation Capital Project Fund is used to account for the not-for-profit corporation established to acquire or construct public sites, buildings, facilities, furnishings and equipment for the benefit or use of the County.

Sports Complex Sales Tax Capital Project Fund is used to provide funds to implement major renovations to Arrowhead Stadium, Kauffman Stadium and central service facilities.

JACKSON COUNTY, MISSOURI

Combining Balance Sheet

Nonmajor Governmental Funds

Capital Project Funds

December 31, 2016

Assets	Criminal Justice Improvement	Public Building Corporation	Sports Complex Sales Tax	Total
Assets:				
Cash and cash equivalents	\$ 278	-	-	278
Restricted assets:				
Cash and cash equivalents	-	1,879,344	12,795,642	14,674,986
Accrued interest	-	8	114	122
Total assets	<u>\$ 278</u>	<u>1,879,352</u>	<u>12,795,756</u>	<u>14,675,386</u>
Liabilities and Fund Balances				
Liabilities:				
Accounts payable from restricted assets	\$ -	76,252	3,098,316	3,174,568
Total liabilities	<u>-</u>	<u>76,252</u>	<u>3,098,316</u>	<u>3,174,568</u>
Fund balance:				
Restricted:				
Courthouse renovation	-	71,646	-	71,646
Criminal Justice Center	278	-	-	278
Road construction and maintenance	-	1,731,454	-	1,731,454
Truman sports complex activities	-	-	9,697,440	9,697,440
Total fund balance	<u>278</u>	<u>1,803,100</u>	<u>9,697,440</u>	<u>11,500,818</u>
Total liabilities and fund balances	<u>\$ 278</u>	<u>1,879,352</u>	<u>12,795,756</u>	<u>14,675,386</u>

JACKSON COUNTY, MISSOURI

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

Capital Project Funds

Year Ended December 31, 2016

	Criminal Justice Improvement	Public Building Corporation	Sports Complex Sales Tax	Total
Revenues:				
Interest	\$ -	193	1,070	1,263
Total revenues	-	193	1,070	1,263
Expenditures:				
Roads, highways, and bridges	-	1,416,622	-	1,416,622
Culture and recreation	-	-	17,606,650	17,606,650
Capital outlay:				
General Government	-	216,854	-	216,854
Culture and recreation	-	-	842,615	842,615
Total expenditures	-	1,633,476	18,449,265	20,082,741
Deficiency of revenues under expenditures	-	(1,633,283)	(18,448,195)	(20,081,478)
Other financing sources:				
Transfers in	-	-	20,901,775	20,901,775
Excess (deficiency) of revenues and other financing sources over (under) expenditures	-	(1,633,283)	2,453,580	820,297
Fund balance – beginning of year	278	3,436,383	7,243,860	10,680,521
Fund balance – end of year	\$ 278	1,803,100	9,697,440	11,500,818

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Public Building Corporation Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive
Revenues:					
Interest	\$ -	-	-	193	193
Total revenues	-	-	-	193	193
Expenditures:					
Current:					
Roads, highways, and bridges:					
Roads and equipment	\$ 400,509	-	400,509	-	400,509
Other Road Capital Projects	587,205	-	587,205	288,500	298,705
City of Kansas City	1,545,308	-	1,545,308	1,409,500	135,808
Total roads, highways, and bridges	2,533,022	-	2,533,022	1,698,000	835,022
Total expenditures	2,533,022	-	2,533,022	1,698,000	835,022
Excess (deficiency) of revenues over (under) expenditures	\$ (2,533,022)	-	(2,533,022)	(1,697,807)	835,215
Fund balance – beginning of year				3,436,383	
Encumbrances outstanding – beginning of year				(20,264)	
Encumbrances canceled				645	
Encumbrances outstanding – end of year				84,143	
Fund balance – end of year				\$ 1,803,100	

JACKSON COUNTY, MISSOURI**Schedule of Revenues, Expenditures and Changes in Fund Balance****Budget and Actual (Budgetary Basis)****Sports Complex Sales Tax (Capital Project) Fund****Year Ended December 31, 2016**

	Original Budget	Revisions	Final Budget	Actual	Variance with Final Budget – Positive (Negative)
Revenues:					
Interest	\$ 500	-	500	1,070	570
Total revenues	500	-	500	1,070	570
Expenditures:					
Current:					
Culture and recreation:					
Repair, maintenance, management, and operations	25,800,000	-	25,800,000	18,449,265	7,350,735
Total culture and recreation	25,800,000	-	25,800,000	18,449,265	7,350,735
Total expenditures	25,800,000	-	25,800,000	18,449,265	7,350,735
Excess (deficiency) of revenues over (under) expenditures	(25,799,500)	-	(25,799,500)	(18,448,195)	7,351,305
Other financing sources (uses):					
Transfers in	16,499,500	-	16,499,500	20,901,775	4,402,275
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing uses	\$ (9,300,000)	-	(9,300,000)	2,453,580	11,753,580
Fund balance – beginning of year				7,243,860	
Fund balance – end of year				\$ 9,697,440	

JACKSON COUNTY, MISSOURI
ENTERPRISE FUND

Park Enterprise Fund is used to account for the revenues and expenses resulting from operations of the park enterprise activity.

JACKSON COUNTY, MISSOURI

Schedule of Revenues, Expenditures and Changes in Unrestricted Net Position

Budget and Actual (Budgetary Basis)

Parks Enterprise Fund

Year Ended December 31, 2016

	<u>Original Budget</u>	<u>Revisions</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget – Positive (Negative)</u>
Revenues:					
Charges for services:					
Park fees	\$ 5,084,400	-	5,084,400	5,469,743	385,343
Total charges for services	5,084,400	-	5,084,400	5,469,743	385,343
Miscellaneous	110,000	40,716	150,716	152,565	1,849
Total revenues	5,194,400	40,716	5,235,116	5,622,308	387,192
Operating expenses:					
Current:					
General government:					
County executive:					
Economic development	15,000	-	15,000	10,000	5,000
Nondepartmental:					
Employee benefits	123,435	-	123,435	108,885	14,550
Property damage and liability insurance	280,097	-	280,097	280,097	-
Telephone service	3,305	(2,400)	905	982	(77)
Buildings	1,075,000	-	1,075,000	832,078	242,922
Other improvements	300,000	-	300,000	280,328	19,672
Equipment	55,000	(6,950)	48,050	3,185	44,865
Other	2,341	9,350	11,691	11,691	-
3% nonmandated contingency	38,674	-	38,674	-	38,674
Total general government	1,892,852	-	1,892,852	1,527,246	365,606
Culture and recreation:					
Financial services:					
Information technology	294,534	-	294,534	298,269	(3,735)
Operations:					
Registration and permits	391,849	-	391,849	355,852	35,997
Marinas	1,090,452	(16,282)	1,074,170	1,010,790	63,380
Recreation programs	721,844	24,998	746,842	761,578	(14,736)
Outdoor recreational day camps	136,179	(10,424)	125,755	107,024	18,731
Arbanas Golf Course	1,363,385	19,998	1,383,383	1,190,840	192,543
Special events	252,150	(9,999)	242,151	182,481	59,670
Adair Park Softball Complex	291,798	-	291,798	255,240	36,558
Construction services	53,000	(53,000)	-	-	-
Heritage programs and museums	44,670	425	45,095	40,296	4,799
Nondepartmental:					
International Association of Fire Fighters	-	37,000	37,000	37,000	-
Total culture and recreation	4,639,861	(7,284)	4,632,577	4,239,370	393,207
Debt services:					
Interest and fiscal charges	-	-	-	4,620	(4,620)
Total expenses	6,532,713	(7,284)	6,525,429	5,771,236	754,193
Transfers out	(642,694)	(53,000)	(695,694)	(642,693)	53,001
Net (loss) income	\$ (1,981,007)	(5,000)	(1,986,007)	(791,621)	1,194,386
Unrestricted net position – beginning of year				2,069,489	
Encumbrances outstanding – beginning of year				(135,958)	
Encumbrances canceled				43,396	
Encumbrances outstanding – end of year				936,086	
Capitalized lease obligation				120,641	
Capitalized items				(280,268)	
Unrestricted net position – end of year				\$ 1,961,765	

JACKSON COUNTY, MISSOURI
INTERNAL SERVICE FUNDS

Office Services Fund is used to account for the centralized activities of printing, duplication and postage.

Self-Insurance Fund is used to account for the activity pertaining to the County's unemployment, workers' compensation and general liability expenses.

JACKSON COUNTY, MISSOURI

Combining Statement of Net Position

Internal Service Funds

December 31, 2016

Assets	Office Services	Self- Insurance	Total
Current assets:			
Cash and cash equivalents	\$ 463	3,414,197	3,414,660
Other assets	-	447,776	447,776
Total current assets	463	3,861,973	3,862,436
Noncurrent assets:			
Restricted assets:			
Cash and cash equivalents	-	502,358	502,358
Total noncurrent assets	-	502,358	502,358
Total assets	463	4,364,331	4,364,794
Liabilities			
Current liabilities:			
Accumulated compensated absences	-	411	411
Accounts payable	2,175	30,124	32,299
Claims and judgments payable (note (2)(h))	-	2,295,100	2,295,100
Salaries, taxes, and benefits	-	4,265	4,265
Due to other funds	270,000	-	270,000
Total current liabilities	272,175	2,329,900	2,602,075
Noncurrent liabilities:			
Claims and judgments payable (note (2)(h))	-	8,005	8,005
Total noncurrent liabilities	-	8,005	8,005
Total liabilities	272,175	2,337,905	2,610,080
Net Position			
Restricted for workers' compensation claims	-	502,358	502,358
Unrestricted	(271,712)	1,524,068	1,252,356
Total net position	\$ (271,712)	2,026,426	1,754,714

JACKSON COUNTY, MISSOURI**Combining Statement of Revenues, Expenses and Changes in Fund Net Position****Internal Service Funds****Year Ended December 31, 2016**

	Office Services	Self- Insurance	Total
Operating revenues:			
Charges for services	\$ 203,928	4,369,220	4,573,148
Miscellaneous	-	53,025	53,025
Total operating revenues	203,928	4,422,245	4,626,173
Operating expenses:			
Personal services	-	132,919	132,919
Contractual services	15,309	3,505,213	3,520,522
Materials and supplies	192,310	-	192,310
Total operating expenses	207,619	3,638,132	3,845,751
Operating income (loss)	(3,691)	784,113	780,422
Nonoperating revenues:			
Interest income	-	13,497	13,497
Change in net position	(3,691)	797,610	793,919
Total net position – beginning of year	(268,021)	1,228,816	960,795
Total net position – ending of year	\$ (271,712)	2,026,426	1,754,714

JACKSON COUNTY, MISSOURI

Combining Statement of Cash Flows

Internal Service Funds

Year Ended December 31, 2016

	Office Services	Self- Insurance	Total
Cash flows from operating activities:			
Receipts from customers	\$ 203,928	4,420,434	4,624,362
Payments to suppliers	(209,210)	-	(209,210)
Payments to employees	-	(130,147)	(130,147)
Claims paid	-	(3,032,356)	(3,032,356)
Net cash provided by (used in) operating activities	(5,282)	1,257,931	1,252,649
Cash flows from noncapital financing activity:			
Advances from other funds	5,745	-	5,745
Net cash provided by noncapital financing activity	5,745	-	5,745
Cash flows from investing activity:			
Interest received	-	11,869	11,869
Net cash provided by investing activity	-	11,869	11,869
Net increase in cash and cash equivalents	463	1,269,800	1,270,263
Cash and cash equivalents at beginning of year	-	2,144,397	2,144,397
Cash and cash equivalents at end of year	\$ 463	3,414,197	3,414,660
Reconciliation of operating income to net cash provided by (used in) operating activities:			
Operating income (loss)	\$ (3,691)	784,113	780,422
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:			
Changes in assets and liabilities:			
Other assets	-	(1,811)	(1,811)
Accounts payable	(1,591)	(6,403)	(7,994)
Salaries, taxes, and benefits	-	2,611	2,611
Accumulated compensated absences	-	161	161
Claims and judgments	-	479,260	479,260
Net cash provided by (used in) operating activities	\$ (5,282)	1,257,931	1,252,649

JACKSON COUNTY, MISSOURI

AGENCY FUNDS

Common School Fund is used to account for receipts of fines and forfeitures due to school districts.

Financial Institution Tax Fund is used to account for the receipts from the state for Financial Institution taxes collected within the County. The receipts are distributed by the County according to the tax levy of each government.

Land Tax Escrow Fund is used to account for delinquent real estate taxes owed by taxpayers who have entered into a contractual commitment to make installment payments to relieve their liability.

Land Trust Sale Fund is used to account for proceeds from the sale of property to pay delinquent taxes.

Protest Impound Fund is used to account for payments of taxes under protest awaiting resolution of Court or State Tax Commission appeal.

Tax Distribution Fund is used to account for payment of nonprotested taxes and interest on investments due to taxing jurisdictions.

JACKSON COUNTY, MISSOURI

Combining Statement of Changes in Assets and Liabilities

Agency Funds

Year Ended December 31, 2016

	Balance, January 1, 2016	Additions	Deductions	Balance, December 31, 2016
Common School Fund				
Assets:				
Cash and cash equivalents	\$ 712,136	4,543,584	4,249,018	1,006,702
Liabilities:				
Deposits	\$ 712,136	4,543,584	4,249,018	1,006,702
Financial Institution Tax Fund				
Assets:				
Cash and cash equivalents	\$ 630	-	-	630
Liabilities:				
Deposits	\$ 630	-	-	630
Land Tax Escrow Fund				
Assets:				
Cash and cash equivalents	\$ 1,414,314	147,163,847	147,162,432	1,415,729
Accrued interest receivable	4	8	4	8
	\$ 1,414,318	147,163,855	147,162,436	1,415,737
Liabilities:				
Deposits	\$ 1,414,318	147,163,855	147,162,436	1,415,737
Land Trust Sale Fund				
Assets:				
Cash and cash equivalents	\$ 109,244	-	-	109,244
Liabilities:				
Deposits	\$ 109,244	-	-	109,244
Protest Impound Fund				
Assets:				
Cash and cash equivalents	\$ 6,036,378	1,684,340,240	1,681,849,507	8,527,111
Accrued interest receivable	13	46	13	46
	\$ 6,036,391	1,684,340,286	1,681,849,520	8,527,157
Liabilities:				
Protest tax collections	\$ 6,031,584	18,367,292	15,881,585	8,517,291
Interest on protest tax collections	4,807	22,177	17,118	9,866
	\$ 6,036,391	18,389,469	15,898,703	8,527,157

JACKSON COUNTY, MISSOURI

Combining Statement of Changes in Assets and Liabilities

Agency Funds

Year Ended December 31, 2016

Tax Distribution Fund	Balance, January 1, 2016	Additions	Deductions	Balance, December 31, 2016
Assets:				
Cash and cash equivalents	\$ 265,657,081	6,148,574,057	6,146,379,560	267,851,578
Receivables:				
Accounts	15	221,663	221,678	-
Accrued interest	827	1,653	827	1,653
Total assets	<u>\$ 265,657,923</u>	<u>6,148,797,373</u>	<u>6,146,602,065</u>	<u>267,853,231</u>
Liabilities:				
Deposits	\$ 265,657,923	6,148,797,373	6,146,602,065	267,853,231
Total liabilities	<u>\$ 265,657,923</u>	<u>6,148,797,373</u>	<u>6,146,602,065</u>	<u>267,853,231</u>
Total Agency Funds				
Assets:				
Cash and cash equivalents	\$ 273,929,783	7,984,621,728	7,979,640,517	278,910,994
Receivables:				
Accounts	15	221,663	221,678	-
Accrued interest	844	1,707	844	1,707
Total assets	<u>\$ 273,930,642</u>	<u>7,984,845,098</u>	<u>7,979,863,039</u>	<u>278,912,701</u>
Liabilities:				
Deposits	\$ 267,894,251	6,300,504,812	6,298,013,519	270,385,544
Protest tax collections	6,031,584	18,367,292	15,881,585	8,517,291
Interest on protest tax collections	4,807	22,177	17,118	9,866
Total liabilities	<u>\$ 273,930,642</u>	<u>6,318,894,281</u>	<u>6,313,912,222</u>	<u>278,912,701</u>

JACKSON COUNTY, MISSOURI
STATISTICAL SECTION

This part of Jackson County, Missouri's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents

	Page(s)
Financial Trends	143–151
These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	
Revenue Capacity	152–160
These schedules contain information to help the reader assess the government's most significant local revenue source, property tax and sales tax.	
Debt Capacity	161–165
These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	
Demographic and Economic Information	166–168
These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	
Operating Information	169–176
These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	

JACKSON COUNTY, MISSOURI

Net Position by Component

Last Ten Fiscal Years

(Accrual Basis of Accounting)

	Fiscal Year									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Governmental activities:										
Invested in capital assets, net of related debt	\$ 292,284,972	324,270,079	339,207,128	382,033,268	367,771,902	384,888,678	395,169,740	336,024,699	181,637,718	151,334,149
Restricted	26,284,917	23,620,148	18,024,867	18,050,087	16,542,066	26,296,623	30,571,929	37,261,430	123,209,202	133,337,816
Unrestricted	<u>14,217,555</u>	<u>(1,082,580)</u>	<u>2,023,755</u>	<u>(32,657,416)</u>	<u>(3,034,895)</u>	<u>(7,065,229)</u>	<u>(17,029,216)</u>	<u>(10,527,511)</u>	<u>(9,056,473)</u>	<u>(23,552,464)</u>
Total governmental activities net position	<u>\$ 332,787,444</u>	<u>346,807,647</u>	<u>359,255,750</u>	<u>367,425,939</u>	<u>381,279,073</u>	<u>404,120,072</u>	<u>408,712,453</u>	<u>362,758,618</u>	<u>295,790,447</u>	<u>261,119,501</u>
Business-type activities:										
Invested in capital assets, net of related debt	\$ 11,429,732	11,643,945	11,505,518	11,539,947	11,777,429	11,974,620	12,193,245	12,403,989	12,537,113	11,608,805
Unrestricted	<u>1,961,765</u>	<u>2,069,489</u>	<u>2,459,616</u>	<u>2,668,637</u>	<u>2,479,579</u>	<u>2,229,838</u>	<u>1,987,507</u>	<u>2,222,155</u>	<u>1,884,266</u>	<u>1,739,451</u>
Total business-type activities net position	<u>\$ 13,391,497</u>	<u>13,713,434</u>	<u>13,965,134</u>	<u>14,208,584</u>	<u>14,257,008</u>	<u>14,204,458</u>	<u>14,180,752</u>	<u>14,626,144</u>	<u>14,421,379</u>	<u>13,348,256</u>
Primary government:										
Invested in capital assets, net of related debt	\$ 303,714,704	335,914,024	350,712,646	393,573,215	379,549,331	396,863,298	407,362,985	348,428,688	194,174,831	162,942,954
Restricted	26,284,917	23,620,148	18,024,867	18,050,087	16,542,066	26,296,623	30,571,929	37,261,430	123,209,202	133,337,816
Unrestricted	<u>16,179,320</u>	<u>986,909</u>	<u>4,483,371</u>	<u>(29,988,779)</u>	<u>(555,316)</u>	<u>(4,835,391)</u>	<u>(15,041,709)</u>	<u>(8,305,356)</u>	<u>(7,172,207)</u>	<u>(21,813,013)</u>
Total primary government net position	<u>\$ 346,178,941</u>	<u>360,521,081</u>	<u>373,220,884</u>	<u>381,634,523</u>	<u>395,536,081</u>	<u>418,324,530</u>	<u>422,893,205</u>	<u>377,384,762</u>	<u>310,211,826</u>	<u>274,467,757</u>

JACKSON COUNTY, MISSOURI

Changes in Net Position

Last Ten Fiscal Years

(Accrual Basis of Accounting)

	Fiscal Year									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Expenses:										
Governmental activities:										
General government	\$ 84,361,185	83,352,978	89,428,509	83,327,238	85,842,719	84,271,347	82,934,195	81,659,905	92,608,538	91,379,508
Public safety	54,994,306	50,776,658	44,628,614	43,205,416	44,968,669	44,544,183	43,866,996	43,212,812	41,195,459	36,846,848
Roads, highways, and bridges	12,004,388	9,177,867	14,268,059	10,502,685	11,126,755	12,107,553	17,650,347	13,990,232	14,109,717	17,698,908
Health, welfare, and community development	11,921,395	13,012,633	12,441,547	12,553,933	11,864,593	12,575,345	12,000,541	12,936,445	13,907,341	15,890,077
Culture and recreation	67,938,175	63,270,928	61,718,859	59,196,003	66,906,051	57,078,777	54,818,974	36,468,575	24,590,551	17,404,226
Interest on long-term debt	24,667,039	24,282,389	20,245,934	25,761,686	28,841,867	28,900,540	29,127,324	29,864,711	30,730,067	31,144,267
Total governmental activities expenses	255,886,488	243,873,453	242,731,522	234,546,961	249,550,654	239,477,745	240,398,377	218,132,680	217,141,673	210,363,834
Business-type activity:										
Park enterprise	5,301,552	4,986,256	4,832,052	4,440,219	4,350,925	4,237,957	4,611,721	4,486,108	4,285,110	4,241,461
Total primary government expenses	\$ 261,188,040	248,859,709	247,563,574	238,987,180	253,901,579	243,715,702	245,010,098	222,618,788	221,426,783	214,605,295
Program revenues:										
Governmental activities:										
Charges for services:										
Tax collection fees and penalties	\$ 24,834,871	25,050,539	25,195,116	25,035,493	24,933,919	24,503,845	24,800,724	20,392,459	13,043,863	10,492,154
Recording fees	3,315,274	3,008,869	2,740,652	3,405,529	3,385,141	2,846,251	3,074,304	3,452,473	2,667,708	3,609,394
Other charges for services	16,237,715	20,468,665	15,590,965	15,378,091	13,960,791	9,464,756	9,017,864	7,205,847	13,826,943	13,653,346
Total charges for services	44,387,860	48,528,073	43,526,733	43,819,113	42,279,851	36,814,852	36,892,892	31,050,779	29,538,514	27,754,894
Fines and forfeitures	2,835,135	2,795,886	2,958,891	3,201,053	3,012,905	3,223,834	3,211,845	2,743,616	2,541,736	2,166,827
Operating grants and contributions	25,577,594	25,926,882	25,539,262	24,690,641	25,701,944	33,485,090	90,168,272	101,415,719	51,717,368	71,793,676
Capital grants and contributions	156,425	23,941	473,179	2,549	140,728	4,275,632	2,895,534	1,209,478	2,509,873	721,601
Total governmental activities program revenues	72,957,014	77,274,782	72,498,065	71,713,356	71,135,428	77,799,408	133,168,543	136,419,592	86,307,491	102,436,998
Business-type activities:										
Charges for services	5,469,743	5,164,659	5,092,530	4,899,348	4,909,187	4,773,139	4,702,876	4,512,783	4,058,233	5,066,703
Capital grants and contributions	-	675,000	-	18,909	-	-	-	-	-	-
Total business-type activities program revenues	5,469,743	5,839,659	5,092,530	4,918,257	4,909,187	4,773,139	4,702,876	4,512,783	4,058,233	5,066,703
Total primary government program revenues	\$ 78,426,757	83,114,441	77,590,595	76,631,613	76,044,615	82,572,547	137,871,419	140,932,375	90,365,724	107,503,701
Net (expense) revenue:										
Governmental activities	\$ (182,929,474)	(166,598,671)	(170,233,457)	(162,833,605)	(178,415,226)	(161,678,337)	(107,229,834)	(81,713,088)	(130,834,182)	(107,926,836)
Business-type activities	168,191	853,403	260,478	478,038	558,262	535,182	91,155	26,675	(226,877)	825,242
Total primary government net expense	\$ (182,761,283)	(165,745,268)	(169,972,979)	(162,355,567)	(177,856,964)	(161,143,155)	(107,138,679)	(81,686,413)	(131,061,059)	(107,101,594)

JACKSON COUNTY, MISSOURI

Changes in Net Position

Last Ten Fiscal Years

(Accrual Basis of Accounting)

	Fiscal Year									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
General revenues and other changes in net position:										
Governmental activities:										
Property taxes	\$ 50,584,622	51,477,880	51,117,795	52,145,116	52,877,129	54,024,035	54,225,132	51,502,082	48,012,750	58,609,643
Sales taxes	112,587,465	109,920,965	105,970,220	96,863,340	96,750,197	95,876,676	90,773,957	88,488,078	93,767,267	97,016,970
Financial institution taxes	216,305	182,090	193,368	151,770	43,943	101,184	238,998	77,318	153,289	133,864
Cigarette tax	2,143,401	2,160,003	2,087,343	2,289,537	2,307,494	2,308,559	2,323,386	2,355,226	2,597,268	2,661,954
Gasoline tax	746,791	738,868	734,770	709,746	715,075	725,482	781,452	761,233	778,129	832,509
Vehicle sales tax	203,233	198,405	187,529	162,208	150,532	136,729	133,872	122,668	138,697	191,954
Motor vehicle tax	103,732	104,739	101,135	103,624	100,719	100,403	102,323	105,025	100,310	119,351
County stock insurance tax	115,516	149,575	152,321	194,040	119,428	71,241	82,715	122,170	74,327	25,473
Unrestricted investment earnings	83,828	31,856	32,403	76,823	241,119	244,554	471,260	3,663,056	20,626,850	27,682,634
Miscellaneous	1,481,685	574,470	843,691	661,732	1,625,898	2,854,400	1,249,273	1,282,424	556,241	1,748,925
Capital contributions	-	-	-	-	-	-	2,158,608	-	-	-
Transfers	642,693	642,693	642,693	642,693	642,693	642,693	642,693	201,979	(1,300,000)	642,693
Total governmental activities	168,909,271	166,181,544	162,063,268	154,000,629	155,574,227	157,085,956	153,183,669	148,681,259	165,505,128	189,665,970
Business-type activities:										
Miscellaneous	152,565	141,803	138,765	116,231	136,981	131,217	106,146	380,069	-	-
Transfers	(642,693)	(642,693)	(642,693)	(642,693)	(642,693)	(642,693)	(642,693)	(201,979)	1,300,000	(642,693)
Total business-type activities	(490,128)	(500,890)	(503,928)	(526,462)	(505,712)	(511,476)	(536,547)	178,090	1,300,000	(642,693)
Total primary government	\$ 168,419,143	165,680,654	161,559,340	153,474,167	155,068,515	156,574,480	152,647,122	148,859,349	166,805,128	189,023,277
Changes in net position:										
Governmental activities	\$ (14,020,203)	(417,127)	(8,170,189)	(8,832,976)	(22,840,999)	(4,592,381)	45,953,835	66,968,171	34,670,946	81,739,134
Business-type activities	(321,937)	352,513	(243,450)	(48,424)	52,550	23,706	(445,392)	204,765	1,073,123	182,549
Total primary government	\$ (14,342,140)	(64,614)	(8,413,639)	(8,881,400)	(22,788,449)	(4,568,675)	45,508,443	67,172,936	35,744,069	81,921,683

JACKSON COUNTY, MISSOURI
General Governmental Revenue by Source ⁽¹⁾
Last Ten Fiscal Years

Fiscal Year		Taxes	Licenses and Permits	Inter Governmental	Charges for Services	Fines and Forfeitures	Interest	Miscellaneous	Total
2007	\$	152,467,458	1,180,269	72,515,277	23,992,232	2,166,827	27,563,650	1,716,739	281,602,452
2008		153,144,484	855,617	54,227,241	26,090,245	2,541,736	20,584,567	529,992	257,973,882
2009		147,222,837	927,056	102,625,197	27,539,839	2,743,616	3,659,186	561,679	285,279,410
2010		148,850,410	984,538	93,063,806	33,027,680	3,211,845	468,326	1,206,539	280,813,144
2011		150,753,366	993,635	33,920,722	32,740,197	3,223,834	242,346	2,675,728	224,549,828
2012		151,451,998	1,151,071	25,789,350	38,034,896	3,012,905	239,190	764,485	220,443,895
2013		154,134,691	1,213,098	24,575,693	39,549,420	3,201,053	72,899	568,937	223,315,791
2014		161,047,308	1,442,425	26,012,441	38,705,572	2,958,891	27,451	803,604	230,997,692
2015		164,944,603	1,708,070	25,950,823	41,296,824	2,795,886	27,702	544,977	237,268,885
2016		169,324,811	1,719,688	25,734,019	42,668,172	2,835,135	68,756	1,428,660	243,779,241

(1) General governmental revenue includes revenue of the general, special revenue, and debt service funds.

JACKSON COUNTY, MISSOURI

General Governmental Tax Revenue by Source ⁽¹⁾

Last Ten Fiscal Years

Fiscal Year		General Property Taxes	Sales Tax	Financial Institution Tax	Cigarette Tax	Other State Collected Taxes	Total
2007	\$	51,485,383	97,016,970	133,864	2,661,954	1,169,287	152,467,458
2008		55,535,197	93,767,267	153,289	2,597,268	1,091,463	153,144,484
2009		55,191,119	88,488,078	77,318	2,355,226	1,111,096	147,222,837
2010		54,413,707	90,773,957	238,998	2,323,386	1,100,362	148,850,410
2011		51,433,092	95,876,676	101,184	2,308,559	1,033,855	150,753,366
2012		51,264,610	96,750,197	43,943	2,307,494	1,085,754	151,451,998
2013		53,660,426	96,863,340	151,770	2,289,537	1,169,618	154,134,691
2014		51,620,622	105,970,220	193,368	2,087,343	1,175,755	161,047,308
2015		51,489,958	109,920,965	182,090	2,160,003	1,191,587	164,944,603
2016		53,208,368	112,587,465	216,305	2,143,401	1,169,272	169,324,811

(1) Tax revenues include revenue of the general, special revenue, and debt service funds.

JACKSON COUNTY, MISSOURI

Fund Balances – Governmental Funds

Last Ten* Fiscal Years

(Modified Accrual Basis of Accounting)

	Fiscal Year					
	2016	2015	2014	2013	2012	2011
General fund:						
Nonspendable:						
Prepaid expenditures	\$ 218,799	77,518	91,961	107,552	49,293	43,280
Assigned:						
Wellness education	94,174	72,346	51,781	39,139	20,887	12,910
Homeless assistance (encumbrance)	36,750	-	-	-	-	-
Courthouse renovation (encumbrances)	469,312	402,054	3,475,480	529,839	4,986,239	-
Detention Center renovation (encumbrances)	530,785	513,489	829,336	-	-	-
Maintenance and repair (encumbrances)	126,850	177,350	436,904	977,946	197,447	-
Purchases on order (encumbrances)	426,024	964,141	1,213,875	819,090	510,710	-
Contractual services (encumbrances)	233,339	314,221	208,987	382,293	352,025	-
General government (encumbrances)	-	-	-	-	-	1,090,106
Compensated absences	4,138,902	4,251,068	4,305,087	3,039,137	3,104,054	4,566,982
Subsequent year appropriation	8,481,758	3,896,019	5,935,831	7,005,402	5,727,541	10,774,362
Unassigned	9,610,328	8,582,879	1,612,811	4,337,337	2,068,448	3,294,839
Reserved for:						
Encumbrances	-	-	-	-	-	-
Unreserved:						
Designated	-	-	-	-	-	-
Undesignated	-	-	-	-	-	-
Total general fund	<u>24,367,021</u>	<u>19,251,085</u>	<u>18,162,053</u>	<u>17,237,735</u>	<u>17,016,644</u>	<u>19,782,479</u>
All other governmental funds:						
Nonspendable:						
Prepaid expenditures	61,118	14,854	91,884	97,608	87,908	90,550
Restricted:						
Prosecuting attorney's activities	470,226	474,741	562,290	577,361	418,365	-
Assessment maintenance	3,331,141	2,808,093	2,191,997	1,629,428	1,002,771	-
Property tax collection activities	1,775,175	1,805,297	1,741,562	1,623,806	1,436,836	-
Information technology	149,254	131,710	188,913	196,186	187,570	-
Document preservation	89,323	47,723	45,578	71,423	75,526	-
Emergency telephone system	1,245,321	1,433,585	1,470,645	1,525,376	2,145,569	-
Courthouse renovation	97,265	179,903	-	-	-	-
Homeless assistance	146,794	61,252	11,795	124,802	212,145	-
Parking Garage (capital projects)	49,333	49,218	49,203	49,198	-	-
Antidrug activities	8,970,556	9,270,448	9,698,084	7,942,868	6,884,960	-
Domestic violence shelter funding	57,092	21,421	-	-	-	-
Criminal Justice Center (capital projects)	278	278	278	90,645	244,286	-
Law enforcement	1,551,935	1,201,081	1,059,067	1,006,053	811,686	-
NE Rennau renovation	173,070	-	-	-	-	-
Crime prevention (capital projects)	72,920	72,920	72,920	79,472	112,267	-
Detention Center renovation	1,006,443	550,664	-	-	-	-
Road construction and maintenance	16,308,021	16,807,634	15,405,201	20,004,132	21,985,820	23,697,504
Health and welfare	4,032,238	5,459,219	6,019,892	4,495,614	2,096,448	-
Animal shelter	47,969	51,768	51,769	160,519	119,769	-
Truman Medical Center	-	-	-	-	124,034	-
Sewer system service	234,398	233,480	229,387	213,111	227,861	-
Truman Sports Complex activities	13,201,824	10,731,673	3,480,106	3,500,000	3,500,522	-
General government	-	-	-	-	-	5,930,772
Public safety	-	-	-	-	-	7,192,849
Health, welfare, and community development	-	-	-	-	-	8,562,719
Culture and recreation	4,547,371	4,571,699	6,602,875	6,164,462	2,752,041	12,907,724
Rock Island Railroad Project	2,182,965	-	-	-	-	-
Debt service	24,100,392	23,956,376	23,496,294	22,346,900	26,715,946	29,178,259
Compensated absences	2,570,353	2,398,557	2,504,842	2,490,956	2,564,923	2,596,553
Available for grant match	34,546	686,033	1,214,784	415,082	600,109	-
Assigned:						
Debt service	-	-	-	-	271,028	271,028
Unassigned	(1,976)	-	(5,202)	(11,752)	(117,794)	-
Reserved for:						
Encumbrances	-	-	-	-	-	-
Capital projects	-	-	-	-	-	-
Debt service	-	-	-	-	-	-
Unreserved:						
Designated for, reported in:						
Compensated absences	-	-	-	-	-	-
Capital project funds	-	-	-	-	-	-
Debt service funds	-	-	-	-	-	-
Special revenue funds	-	-	-	-	-	-
Undesignated, reported in:						
Special revenue funds	-	-	-	-	-	-
Total all other governmental funds	<u>86,505,345</u>	<u>83,019,627</u>	<u>76,184,164</u>	<u>74,793,250</u>	<u>74,460,596</u>	<u>90,427,958</u>
Total governmental funds	<u>\$ 110,872,366</u>	<u>102,270,712</u>	<u>94,346,217</u>	<u>92,030,985</u>	<u>91,477,240</u>	<u>110,210,437</u>

*GASB No. 54 was implemented in 2011.

JACKSON COUNTY, MISSOURI
Fund Balances – Governmental Funds
Last Ten* Fiscal Years
(Modified Accrual Basis of Accounting)

	Fiscal Year			
	2010	2009	2008	2007
General fund:				
Nonspendable:				
Prepaid expenditures	\$ -	-	-	-
Assigned:				
Wellness education	-	-	-	-
Homeless assistance (encumbrance)	-	-	-	-
Courthouse renovation (encumbrances)	-	-	-	-
Detention Center renovation (encumbrances)	-	-	-	-
Maintenance and repair (encumbrances)	-	-	-	-
Purchases on order (encumbrances)	-	-	-	-
Contractual services (encumbrances)	-	-	-	-
General government (encumbrances)	-	-	-	-
Compensated absences	-	-	-	-
Subsequent year appropriation	-	-	-	-
Unassigned	-	-	-	-
Reserved for:				
Encumbrances	448,594	409,240	152,726	392,146
Unreserved:				
Designated	4,377,460	4,215,095	4,157,996	4,119,202
Undesignated	11,113,746	5,069,476	4,620,690	6,717,202
Total general fund	<u>15,939,800</u>	<u>9,693,811</u>	<u>8,931,412</u>	<u>11,228,550</u>
All other governmental funds:				
Nonspendable:				
Prepaid expenditures	-	-	-	-
Restricted:				
Prosecuting attorney's activities	-	-	-	-
Assessment maintenance	-	-	-	-
Property tax collection activities	-	-	-	-
Information technology	-	-	-	-
Document preservation	-	-	-	-
Emergency telephone system	-	-	-	-
Courthouse renovation	-	-	-	-
Homeless assistance	-	-	-	-
Parking Garage (capital projects)	-	-	-	-
Antidrug activities	-	-	-	-
Domestic violence shelter funding	-	-	-	-
Criminal Justice Center (capital projects)	-	-	-	-
Law enforcement	-	-	-	-
NE Rennau renovation	-	-	-	-
Crime prevention (capital projects)	-	-	-	-
Detention Center renovation	-	-	-	-
Road construction and maintenance	-	-	-	-
Health and welfare	-	-	-	-
Animal shelter	-	-	-	-
Truman Medical Center	-	-	-	-
Sewer system service	-	-	-	-
Truman Sports Complex activities	-	-	-	-
General government	-	-	-	-
Public safety	-	-	-	-
Health, welfare, and community development	-	-	-	-
Culture and recreation	-	-	-	-
Debt service	-	-	-	-
Compensated absences	-	-	-	-
Available for grant match	-	-	-	-
Assigned:				
Debt service	-	-	-	-
Unassigned	-	-	-	-
Reserved for:				
Encumbrances	4,782,001	10,944,450	9,463,584	7,884,764
Capital projects	29,110,249	24,380,951	266,327,148	-
Debt service	30,355,544	26,824,377	28,208,035	-
Unreserved:				
Designated for, reported in:				
Compensated absences	2,376,728	2,380,255	2,325,178	-
Capital project funds	282,884	282,884	720,211	504,915,167
Debt service funds	-	-	-	26,443,166
Special revenue funds	-	-	-	8,063,698
Undesignated, reported in:				
Special revenue funds	32,484,644	30,434,536	35,413,732	24,874,139
Total all other governmental funds	<u>99,392,050</u>	<u>95,247,453</u>	<u>342,457,888</u>	<u>572,180,934</u>
Total governmental funds	<u>\$ 115,331,850</u>	<u>104,941,264</u>	<u>351,389,300</u>	<u>583,409,484</u>

*GASB No. 54 was implemented in 2011.

JACKSON COUNTY, MISSOURI
Changes in Fund Balances – Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

	Fiscal Year				
	2016	2015	2014	2013	2012
Revenue:					
Taxes:					
Property taxes	\$ 53,208,368	51,489,958	51,620,622	53,660,426	51,264,610
Sales taxes	112,587,465	109,920,965	105,970,220	96,863,340	96,750,197
Other taxes	3,528,978	3,533,680	3,456,466	3,610,925	3,437,191
Licenses and permits	1,719,688	1,708,070	1,442,425	1,213,098	1,151,071
Intergovernmental	25,734,019	25,950,823	26,012,441	24,575,693	25,789,350
Charges for services	42,668,172	41,296,824	38,705,572	39,549,420	38,034,896
Fines and forfeitures	2,835,135	2,795,886	2,958,891	3,201,053	3,012,905
Interest	70,331	27,982	27,451	72,899	239,190
Miscellaneous	1,428,660	544,977	803,604	568,937	764,485
Total revenues	<u>243,780,816</u>	<u>237,269,165</u>	<u>230,997,692</u>	<u>223,315,791</u>	<u>220,443,895</u>
Expenditures:					
General government	84,777,303	88,826,402	84,336,025	84,283,577	84,865,585
Public safety	52,262,811	49,526,296	46,432,720	44,805,118	45,090,083
Roads, highways, and bridges	11,813,765	8,534,580	13,599,433	9,981,999	10,180,373
Health, welfare, and community development	9,250,846	10,273,737	9,771,638	10,097,725	9,842,250
Culture and recreation	29,840,402	25,008,295	23,434,964	20,772,028	28,822,269
Capital outlay:					
General government	216,854	392,500	-	3,378,827	751,682
Public safety	-	-	90,367	-	-
Roads, highways, and bridges	-	-	-	-	419,144
Health, welfare, and community development	-	-	-	192,034	5,837,137
Culture and recreation	51,667,198	-	-	-	2,495,995
Debt service:					
Principal retirement	25,977,208	23,753,495	12,112,254	23,922,708	24,453,469
Interest and fiscal charges	23,004,729	23,176,105	14,568,082	24,726,593	27,136,812
Bond issuance costs	689,540	161,750	3,330,913	530,479	463,493
Payment to bond escrow agent	-	789,858	-	-	-
Total expenditures	<u>289,500,656</u>	<u>230,443,018</u>	<u>207,676,396</u>	<u>222,691,088</u>	<u>240,358,292</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(45,719,840)</u>	<u>6,826,147</u>	<u>23,321,296</u>	<u>624,703</u>	<u>(19,914,397)</u>
Other financing sources (uses):					
Capital lease	-	514,155	-	-	-
Issuance of debt	51,950,000	10,750,000	338,980,000	36,620,000	39,025,000
Premium on bond issuance	1,728,801	459,313	58,702,167	2,533,190	2,155,185
Payment to bond escrow agent	-	(11,209,313)	(419,330,924)	(39,984,338)	(40,695,000)
Capital contributions	-	-	-	117,497	53,322
Transfers in	41,680,251	37,993,164	32,046,052	40,165,899	36,053,926
Transfers out	(41,037,558)	(37,408,971)	(31,403,359)	(39,523,206)	(35,411,233)
Total other financing sources	<u>54,321,494</u>	<u>1,098,348</u>	<u>(21,006,064)</u>	<u>(70,958)</u>	<u>1,181,200</u>
Net change in fund balances	<u>\$ 8,601,654</u>	<u>7,924,495</u>	<u>2,315,232</u>	<u>553,745</u>	<u>(18,733,197)</u>
Debt service as a percentage of noncapital expenditures	21.0%	22.8%	13.17%	23.42%	22.83%

JACKSON COUNTY, MISSOURI
Changes in Fund Balances – Governmental Funds
Last Ten Fiscal Years
(Modified Accrual Basis of Accounting)

	Fiscal Year				
	2011	2010	2009	2008	2007
Revenue:					
Taxes:					
Property taxes	\$ 51,433,092	54,413,707	55,191,119	55,535,197	51,485,383
Sales taxes	95,876,676	90,773,957	88,488,078	93,767,267	97,016,970
Other taxes	3,443,598	3,662,746	3,543,640	3,842,020	3,965,105
Licenses and permits	993,635	984,538	927,056	855,617	1,180,269
Intergovernmental	37,760,722	93,063,806	102,625,197	54,227,241	72,515,277
Charges for services	32,740,197	33,027,680	27,539,839	26,090,245	23,992,232
Fines and forfeitures	3,223,834	3,211,845	2,743,616	2,541,736	2,166,827
Interest	243,430	468,326	3,659,186	20,584,567	27,563,650
Miscellaneous	2,675,728	1,206,539	561,679	529,992	1,716,739
Total revenues	<u>228,390,912</u>	<u>280,813,144</u>	<u>285,279,410</u>	<u>257,973,882</u>	<u>281,602,452</u>
Expenditures:					
General government	79,840,615	81,284,234	82,998,591	87,435,919	85,297,977
Public safety	43,180,040	42,462,300	42,035,471	40,030,478	35,751,640
Roads, highways, and bridges	12,524,708	15,145,919	13,279,753	13,345,124	16,886,444
Health, welfare, and community development	11,285,680	11,083,796	11,795,708	12,212,689	13,166,408
Culture and recreation	22,564,980	8,863,884	8,097,886	8,547,086	9,373,768
Capital outlay:					
General government	-	-	6,976	517,420	67,327,400
Public safety	312,871	-	-	-	-
Roads, highways, and bridges	272,973	5,601,627	5,423,261	3,677,716	-
Health, welfare, and community development	23,218,567	245,336	65,000	252,662	-
Culture and recreation	11,599,176	65,523,222	318,755,845	274,419,075	-
Debt service:					
Principal retirement	21,744,529	21,625,878	20,457,507	19,639,406	9,346,767
Interest and fiscal charges	27,995,851	28,067,663	29,013,427	29,916,491	37,917,648
Bond issuance costs	410,978	-	-	-	-
Payment to bond escrow agent	-	-	-	-	-
Total expenditures	<u>254,950,968</u>	<u>279,903,859</u>	<u>531,929,425</u>	<u>489,994,066</u>	<u>275,068,052</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(26,560,056)</u>	<u>909,285</u>	<u>(246,650,015)</u>	<u>(232,020,184)</u>	<u>6,534,400</u>
Other financing sources (uses):					
Capital lease	-	-	-	-	-
Issuance of debt	35,570,000	6,680,000	-	-	-
Premium on bond issuance	665,950	-	-	-	-
Payment to bond escrow agent	(15,440,000)	-	-	-	-
Capital contributions	-	2,158,608	-	-	-
Transfers in	29,255,488	28,107,631	32,173,080	46,383,536	46,657,239
Transfers out	(28,612,795)	(27,464,938)	(31,971,101)	(46,383,536)	(46,014,546)
Total other financing sources	<u>21,438,643</u>	<u>9,481,301</u>	<u>201,979</u>	<u>-</u>	<u>642,693</u>
Net change in fund balances	<u>\$ (5,121,413)</u>	<u>10,390,586</u>	<u>(246,448,036)</u>	<u>(232,020,184)</u>	<u>7,177,093</u>
Debt service as a percentage of noncapital expenditures	22.70%	21.29%	22.30%	23.90%	29.45%

JACKSON COUNTY, MISSOURI

General Governmental Expenditures by Function ⁽¹⁾

Last Ten Fiscal Years

Fiscal Year		General Government	Public Safety	Roads, Highways and Bridges	Health, Welfare and Community Development	Culture and Recreation	Debt Service	Total
2007	\$	85,297,977	35,751,640	16,886,444	13,166,408	9,373,768	47,264,415	207,740,652
2008		87,435,919	40,030,478	13,345,124	12,212,689	8,547,086	49,555,897	211,127,193
2009		82,998,591	42,035,471	13,279,753	11,795,708	8,097,886	49,470,934	207,678,343
2010		81,284,234	42,462,300	15,145,919	11,083,796	8,863,884	49,693,541	208,533,674
2011		79,840,615	43,180,040	12,524,708	11,285,680	12,190,678	49,869,499	208,891,220
2012		84,865,585	45,090,083	10,180,373	9,842,250	12,436,395	52,053,774	214,468,460
2013		84,283,577	44,651,477	8,792,530	10,097,725	12,077,071	48,649,301	208,551,681
2014		84,336,025	46,426,168	10,828,902	9,771,638	12,370,579	30,011,249	193,744,561
2015		88,826,402	49,526,296	8,484,306	10,273,737	11,675,136	47,881,208	216,667,085
2016		84,777,303	52,262,811	10,397,143	9,247,046	12,233,752	48,981,937	217,899,992

(1) General governmental expenditures include expenditures of the general, special revenue, and debt service funds.

JACKSON COUNTY, MISSOURI

Assessed and Estimated Actual Value of Taxable Property ⁽¹⁾

Last Ten Fiscal Years

Fiscal Year	Real Property		Personal Property		Railroad and Utility		Total		Ratio of Total Assessed to Total Estimated Actual Value	Total Direct Rate
	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value		
2007	\$ 7,568,619,854	35,366,731,236	1,934,112,628	5,802,337,885	330,879,206	1,022,355,570	9,833,611,688	42,191,424,691	23.3	0.5355
2008	7,597,099,888	35,610,001,385	1,929,624,476	5,788,873,428	327,946,683	1,013,226,221	9,854,671,047	42,412,101,034	23.2	0.5430
2009	7,162,796,732	33,514,478,782	1,826,777,994	5,480,333,982	313,316,738	967,689,979	9,302,891,464	39,962,502,743	23.3	0.5430
2010	7,166,287,345	33,565,903,667	1,796,451,700	5,389,355,100	322,280,657	995,587,600	9,285,019,702	39,950,846,367	23.2	0.5430
2011	7,025,873,492	33,145,549,015	1,811,217,478	5,433,652,434	364,272,328	1,126,643,669	9,201,363,298	39,705,845,118	23.2	0.5298
2012	7,020,216,506	33,127,642,713	1,756,527,785	5,269,583,355	371,045,448	1,148,267,745	9,147,789,739	39,545,493,813	23.1	0.5298
2013	7,018,065,672	33,065,368,857	1,795,161,736	5,385,485,208	407,491,902	1,261,342,351	9,220,719,310	39,712,196,416	23.2	0.5298
2014	7,029,989,907	33,150,248,595	1,755,246,227	5,265,738,681	433,629,129	1,342,980,240	9,218,865,263	39,758,967,516	23.2	0.5141
2015	7,365,019,798	34,751,947,020	1,854,234,741	5,562,704,223	461,837,813	1,429,694,300	9,681,092,352	41,744,345,543	23.2	0.4956
2016	7,448,670,690	35,120,211,547	1,939,595,859	5,818,787,577	482,785,269	1,494,882,589	9,871,051,818	42,433,881,713	23.3	0.5025

(1) Assessed value to estimated actual values are calculated in accordance with state laws, which define appropriate rates for that year.

The rates are intended to approximate actual value although the true actual market value may differ.

Source: Clerk of the County Legislature's Office

Note: Property in the County is reassessed biennially. Tax rates are per \$100 of assessed value.

JACKSON COUNTY, MISSOURI

Property Tax Rates – Direct and Overlapping Governments

(Per \$100 of Assessed Value)

Last Ten Fiscal Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Jackson county:										
General	0.1535	0.1534	0.1544	0.1544	0.1487	0.1481	0.1481	0.1414	0.1356	0.1381
Health	0.1550	0.1560	0.1556	0.1556	0.1526	0.1529	0.1529	0.1493	0.1442	0.1460
Park	0.0890	0.0920	0.0920	0.0920	0.0898	0.0897	0.0897	0.0871	0.0839	0.0851
Special Road and Bridge	0.1380	0.1416	0.1410	0.1410	0.1387	0.1391	0.1391	0.1363	0.1319	0.1333
Total levy	0.5355	0.5430	0.5430	0.5430	0.5298	0.5298	0.5298	0.5141	0.4956	0.5025
Cities:										
Blue Springs	0.6971	0.6989	0.7259	0.7259	0.7489	0.7489	0.7489	0.7489	0.7281	0.7281
Buckner	0.5556	0.5556	0.6000	0.6200	0.6293	0.6310	0.6310	0.6440	0.6186	0.6172
Grain Valley	1.6966	1.6666	1.6666	1.6666	1.7365	1.7365	1.7365	1.7365	1.7294	1.7294
Grandview	1.4500	1.4666	1.5000	1.5000	1.5000	1.5000	1.5000	1.5000	1.4807	1.4891
Greenwood	1.0173	1.0413	1.0735	1.6217	1.6217	1.5947	1.5925	1.5919	1.5308	1.5309
Independence	0.6503	0.6565	0.7028	0.7228	0.7236	0.7281	0.7429	0.7393	0.7165	0.7216
Kansas City	1.4632	1.4678	1.4678	1.5294	1.5509	1.5875	1.5932	1.5997	1.5806	1.5906
Lake Lotawana	0.2303	0.2374	0.4600	0.4600	0.4600	0.4600	0.4600	0.4600	0.4423	0.4464
Lake Tapawingo	1.3680	1.4194	1.4194	1.4750	1.5124	1.3615	0.7524	1.3000	3.0372	3.0433
Lee's Summit	1.4926	1.4926	1.4926	1.5258	1.5258	1.5540	1.5540	1.5700	1.5363	1.5398
Levasy	0.7815	0.7815	0.7815	0.7815	0.8286	0.8286	0.8286	0.8286	0.8320	0.8320
Lone Jack	0.9544	0.9229	0.8036	1.6752	1.6752	1.6835	1.7772	1.7964	1.5492	1.4844
Oak Grove	0.8262	0.8028	0.8402	0.8436	0.8592	0.8631	0.8632	0.8641	0.8430	0.8504
Pleasant Hill*	—	—	0.7390	0.7442	0.7538	0.8630	0.9944	0.9944	0.9963	1.0007
Raytown	0.4729	0.4782	0.5500	0.5491	0.5491	0.5539	0.5539	0.5519	0.5295	0.5293
Riverbend	0.6630	0.6564	0.6135	0.4759	0.4208	0.3480	0.5080	0.4271	0.3497	0.3111
Sibley	0.3845	0.3883	0.4151	0.4007	0.4007	0.4035	0.4035	0.4079	0.4079	0.4079
Sugar Creek	1.0685	1.1001	1.1300	1.1300	1.1300	1.1300	1.1300	1.1300	1.1182	1.1300
School districts:										
Blue Springs Reorganized #4	5.3893	5.5307	5.5307	5.7286	5.7286	5.7286	5.7286	5.7286	5.7286	5.7286
Center District #58	5.8151	5.8151	5.8151	5.8151	6.5751	6.6651	6.8330	6.8630	6.7869	6.7828
Fort Osage Reorganized #1	4.9116	4.9096	5.3812	5.3812	5.5000	5.5000	5.6000	5.6998	5.7000	5.7000
Grain Valley Reorganized #5	4.9919	4.9919	5.2115	5.4887	5.5656	5.5333	5.5229	5.5177	5.4612	5.4579
Grandview Consolidated #4	5.4500	5.6132	5.7936	5.8936	5.8936	5.8936	5.8936	5.8936	5.7856	5.8047
Hickman Mills Consolidated #1	5.5400	6.1400	6.2717	6.2717	6.3217	6.3217	6.3217	6.4217	6.5935	6.5575
Independence District #30	5.0841	5.0841	5.2800	5.4300	5.5800	5.6700	5.7000	5.7000	5.9130	5.9130
Kansas City District #33	4.9500	4.9500	4.9500	4.9500	4.9500	4.9500	4.9500	4.9500	4.9599	4.9599
Lee's Summit Reorganized #7	5.8116	5.8359	5.9347	6.0548	6.1050	6.0579	6.0627	6.1192	5.9813	5.9957
Lone Jack Consolidated #6	4.6071	4.5936	5.4595	5.5140	5.5314	5.5106	5.5141	5.5106	5.4501	5.4287
Oak Grove Reorganized #6	4.4329	4.4329	4.7139	4.8654	5.1200	5.0563	5.1361	5.1472	5.1024	5.1062
Raytown Consolidated #2	4.6424	5.5324	6.1992	6.3200	6.3200	6.3200	6.3200	6.3200	6.3200	6.3200

* The city annexed land in Jackson County in 2009.

JACKSON COUNTY, MISSOURI

Property Tax Rates – Direct and Overlapping Governments

(Per \$100 of Assessed Value)

Last Ten Fiscal Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Fire districts:										
Central	1.1029	1.1058	1.0974	1.0497	1.0692	1.0746	1.1203	1.1607	1.1731	1.1762
Fort Osage	1.4947	1.4947	1.6119	1.6424	1.6424	1.6524	1.6724	1.6724	1.6576	1.6551
Inter City	0.9827	0.9847	0.9788	1.0447	0.9707	1.3139	1.2664	1.2960	1.4111	1.4453
Lake Lotawana	0.7043	0.7163	0.8824	0.8824	0.8880	0.8880	0.8466	0.8318	0.8035	0.8222
Lone Jack	0.8493	1.0834	1.1278	1.1453	1.1482	1.1482	1.1482	1.1482	1.1436	1.1456
Prairie	0.9521	1.0146	1.0400	1.0400	1.0400	1.0400	1.0400	1.0400	0.9978	1.0008
Raytown	0.9851	0.9862	1.0100	1.0200	1.0100	1.0100	1.0200	1.0300	1.0064	0.9756
Sni Valley	0.7652	0.7288	0.7813	0.7973	0.8247	0.8277	0.8334	0.8662	0.8697	0.9184
Libraries and colleges:										
Kansas City Library	0.4493	0.4731	0.4991	0.4999	0.5000	0.5000	0.5000	0.5000	0.4933	0.4940
Mid-Continent Library	0.3212	0.3214	0.3200	0.3200	0.3200	0.3200	0.3200	0.3200	0.3146	0.3153
KC Metropolitan Community College	0.2132	0.2143	0.2266	0.2329	0.2335	0.2349	0.2369	0.2374	0.2343	0.2339
Water districts:										
Jackson County #17	0.0535	0.0539	0.0539	0.0573	0.0570	0.0570	0.0575	0.0593	0.0582	0.0582
Other entities:										
Independence Square Benefit District	0.4422	0.4627	0.5100	0.5011	0.5596	0.5596	0.5324	0.5610	0.5638	0.5749
Mental Health	0.1208	0.1218	0.1218	0.1218	0.1218	0.1218	0.1218	0.1223	0.1198	0.1201
Merchants/Manufacturers Replacement	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370	1.4370
Developmental Disability Services	0.0748	0.0748	0.0748	0.0748	0.0748	0.0748	0.0748	0.0753	0.0738	0.0738
State of Missouri Blind Pension	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300

Source: County Collector's Office

JACKSON COUNTY, MISSOURI

Principal Taxpayers

December 31, 2016 and 2007

Taxpayer	Type of business	2016			2007		
		2016 assessed valuation	Percentage of total assessed valuation (1)	Total tax receipts	2007 assessed valuation	Percentage of total assessed valuation (2)	Total tax receipts
Kansas City Power & Light	Utilities	\$ 226,157,187	2.29%	\$ 22,154,319	\$ 153,862,975	1.56%	\$ 15,386,293
KCPL_GMOC	Utilities	124,463,028	1.26%	12,268,657			
Google Fiber	Communications	92,096,728	0.93%	7,918,697			
AT&T/Southwestern Bell	Communications	67,275,768	0.68%	5,576,661	83,347,796	0.85%	8,334,771
Hallmark & Crown Properties	Greeting cards, hotel, and retail sales	58,857,408	0.60%	5,851,725	72,209,684	0.73%	7,220,971
Southern Union Company	Transportation	40,397,773	0.41%	3,723,795	27,704,943	0.28%	2,780,881
Union Pacific Railroad	Railroad	36,255,805	0.37%	3,486,153			
Country Club Plaza JV LLC	Real estate investment	32,404,994	0.33%	3,727,246			
Bayer Corporation	Pharmaceutical	32,268,732	0.33%	2,583,072			
Town Pavilion Holdings LLC	Retail shopping center	23,406,989	0.24%	2,448,752			
Sprint	Communications				53,841,802	0.55%	5,404,367
Aquila	Utilities				47,590,241	0.48%	4,759,029
Kansas City Star	Newspaper				33,199,983	0.34%	3,332,446
JC Nichols & Highwoods Realty	Real estate investment				30,256,275	0.31%	3,036,963
DST Systems	Investment, securities, finance				25,552,650	0.26%	2,564,836
Simon Property Group LP	Retail shopping center				24,255,536	0.25%	2,434,639
Total		<u>\$ 733,584,412</u>	<u>7.44%</u>	<u>\$ 69,739,077</u>	<u>\$ 551,821,885</u>	<u>5.61%</u>	<u>\$ 55,255,196</u>
(1) 2016 Total Assessed Valuation	\$9,871,051,818						
(2) 2007 Total Assessed Valuation	\$9,833,611,688						

JACKSON COUNTY, MISSOURI
Total Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal year levied	Original tax levy	Adjustments to original tax levy	Adjusted tax levy	Current tax collections (1)	Percentage of levy collected	Delinquent tax collections	Total tax collections	Total tax collected to adjusted tax levy	Outstanding delinquent tax	Outstanding delinquency to adjusted tax levy
2007	\$ 870,746,179	8,076,633	878,822,812	786,560,167	90.3%	86,933,176	873,493,343	99.4%	5,329,469	0.6%
2008	902,549,170	22,148,491	924,697,661	823,491,718	91.2	95,620,589	919,112,307	99.4	5,585,354	0.6
2009	867,195,486	(4,904,646)	862,290,840	785,200,697	90.5	71,737,776	856,938,473	99.4	5,352,367	0.6
2010	884,769,767	(691,424)	884,078,343	809,714,908	91.5	69,000,467	878,715,375	99.4	5,362,968	0.6
2011	877,758,837	(1,422,083)	876,336,754	788,576,734	89.8	81,389,423	869,966,157	99.3	6,370,597	0.7
2012	872,313,686	1,547,793	873,861,479	788,747,101	90.4	78,672,690	867,419,791	99.3	6,441,688	0.7
2013	874,859,978	(38,787)	874,821,191	797,887,648	91.2	67,304,933	865,192,581	98.9	9,628,610	1.1
2014	879,378,018	2,808,304	882,186,322	810,205,678	92.1	57,026,935	867,232,613	98.3	14,953,709	1.7
2015	912,095,661	2,493,407	914,589,068	833,271,722	91.4	51,525,499	884,797,221	96.7	29,791,847	3.3
2016	936,279,882	361,130	936,641,012	861,543,904	92.0	-	861,543,904	92.0	75,097,108	8.0

(1) Includes collections in transit at December 31.

Source: County Collector's Office

JACKSON COUNTY, MISSOURI
Jackson County's Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal year levied	Original tax levy	Adjustments to original tax levy	Adjusted tax levy	Current tax collections (1)	Percentage of levy collected	Delinquent tax collections	Total tax collections	Total tax collected to adjusted tax levy	Outstanding delinquent tax	Outstanding delinquency to adjusted tax levy
2007	\$ 56,254,276	2,655,138	58,909,414	50,549,894	89.9%	7,575,262	58,125,156	98.7%	784,258	1.3%
2008	57,875,174	2,243,627	60,118,801	52,728,151	91.1	6,625,120	59,353,271	98.7	765,530	1.3
2009	52,435,556	(9,009)	52,426,547	46,331,084	88.4	5,359,233	51,690,317	98.6	736,230	1.4
2010	52,329,691	252,722	52,582,413	46,757,257	89.4	5,093,647	51,850,904	98.6	731,509	1.4
2011	50,786,002	256,148	51,042,150	44,711,210	88.0	5,500,381	50,211,591	98.4	830,559	1.6
2012	50,531,517	390,551	50,922,068	44,468,655	88.0	5,588,957	50,057,612	98.3	864,456	1.7
2013	51,048,021	276,216	51,324,237	45,239,455	88.6	5,094,362	50,333,817	98.1	990,420	1.9
2014	49,561,150	522,187	50,083,337	44,525,923	89.8	4,335,502	48,861,425	97.6	1,221,912	2.4
2015	50,100,682	315,064	50,415,746	44,683,805	89.2	3,467,668	48,151,473	95.5	2,264,273	4.5
2016	52,031,304	90,930	52,122,234	46,574,495	89.5	-	46,574,495	89.4	5,547,739	10.6

(1) Includes collections in transit at December 31.

Source: County Collector's Office

JACKSON COUNTY, MISSOURI

Taxable Sales by Category

Last Ten Fiscal Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Agriculture, forestry, and fishing	\$ 15,671,582	18,061,089	17,096,251	15,350,384	14,879,205	13,715,025	12,320,695	13,634,469	15,159,668	16,839,785
Construction	90,525,089	111,897,487	82,868,999	87,822,215	94,430,288	87,765,119	79,213,357	112,522,267	105,542,051	110,787,992
Manufacturing	330,202,078	358,925,117	325,509,001	325,569,347	361,359,962	416,721,234	424,046,534	551,449,254	523,638,332	517,975,278
Transportation and communications	493,325,605	498,893,810	488,020,409	470,552,757	446,742,678	390,387,713	373,882,395	379,193,225	338,626,899	337,893,989
Electric, gas, and sanitary services	103,374,868	329,151,487	324,561,265	289,643,052	374,591,737	391,711,378	416,719,143	545,930,677	545,305,692	558,346,023
Wholesale trade	563,962,773	464,536,810	384,827,120	398,660,192	436,939,514	441,466,485	459,750,577	458,075,026	476,813,449	508,406,694
Retail trade	5,893,146,138	5,854,555,020	5,546,077,706	5,651,799,343	5,849,516,614	6,040,603,686	6,101,871,170	6,295,547,533	6,607,825,404	6,850,714,312
Finance, insurance, and real estate	51,658,009	60,694,861	42,299,091	33,661,416	28,839,153	26,308,312	30,211,113	33,995,171	35,380,203	31,715,959
Services	1,102,471,994	1,130,968,518	1,071,978,554	1,084,970,428	1,118,592,558	1,138,165,732	1,176,700,504	1,276,255,888	1,451,923,924	1,487,791,248
Public administration	-	-	32,947	55,558	536,579	349,656	855,296	348,666	723,904	890,707
Nonclassifiable establishments	2,124,211	4,701,216	1,860,340	1,968,277	1,816,640	1,656,131	3,000,280	2,090,383	1,971,801	1,907,197
Total	\$ 8,646,462,347	8,832,385,415	8,285,131,683	8,360,052,969	8,728,244,928	8,948,850,471	9,078,571,064	9,669,042,559	10,102,911,327	10,423,269,184

Source: Missouri Department of Revenue

JACKSON COUNTY, MISSOURI

Direct Sales Tax Rates

Last Ten Fiscal Years

Fiscal Year		General	Anti-drug	Sports Complex	Zoological District	County Total
2007	\$	0.00500	0.00250	0.00375	-	0.01125
2008		0.00500	0.00250	0.00375	-	0.01125
2009		0.00500	0.00250	0.00375	-	0.01125
2010		0.00500	0.00250	0.00375	-	0.01125
2011		0.00500	0.00250	0.00375	0.00125	0.01250
2012		0.00500	0.00250	0.00375	0.00125	0.01250
2013		0.00500	0.00250	0.00375	0.00125	0.01250
2014		0.00500	0.00250	0.00375	0.00125	0.01250
2015		0.00500	0.00250	0.00375	0.00125	0.01250
2016		0.00500	0.00250	0.00375	0.00125	0.01250

Source: Missouri Department of Revenue.

JACKSON COUNTY, MISSOURI

Computation of Legal Debt Margin

December 31, 2016

Assessed value, December 31, 2016	\$ 9,871,051,818
Debt limit – ten percent of total assessed valuation	987,105,182

The bonded indebtedness of Jackson County is limited by Sections 108.010 and 108.020 of the Missouri Revised Statutes (1986) to ten percent of the value of taxable property as shown by the last completed assessment. Debt issued by the Public Facilities Authority is not subject to legal debt margin.

Source: Clerk of the County Legislature's Office

JACKSON COUNTY, MISSOURI

Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

Fiscal year	Governmental activities						Business-type activities	Total primary government	Percentage of personal income (a)	Per capita (a)
	Leasehold bonds	Special obligation bonds	Obligations to U.S. government	Notes payable	Capital lease obligations	Premium on bonds	Capital lease obligations			
2007	\$ 106,961,290	507,000,000	11,978,137	896,171	—	18,789,445	—	645,625,043	2.8	942
2008	101,321,290	493,445,000	11,735,753	784,149	—	17,943,918	—	625,230,110	2.5	892
2009	95,331,290	479,250,000	11,485,268	672,127	—	17,102,654	—	603,841,339	2.4	856
2010	88,981,290	471,025,000	11,226,412	560,105	—	16,273,054	—	588,065,861	2.2	828
2011	70,246,290	488,525,000	10,958,905	448,083	—	15,982,272	—	586,160,550	2.3	867
2012	66,851,290	466,185,000	10,682,458	336,061	—	16,616,581	—	560,671,390	2.1	828
2013	28,531,290	480,265,000	10,396,772	224,039	—	16,855,997	—	536,273,098	2.0	789
2014	26,551,290	430,810,000	10,101,539	112,018	—	63,158,189	—	530,733,036	1.9	777
2015	11,974,216	421,890,000	9,796,439	—	1,349,852	59,521,632	—	504,532,139	1.8	734
2016	8,498,590	451,825,000	9,481,143	—	1,054,771	57,381,006	120,641	528,361,151	1.8	764

Note: Details regarding the County's outstanding debt can be found in the notes to the financial statements.

(a) See page 165 for personal income and population data.

JACKSON COUNTY, MISSOURI

Ratio of Net General Obligation Bonded Debt to Assessed Value
and Net General Obligation Bonded Debt per Capita
Last Ten Fiscal Years

Fiscal year	Estimated population (1)	Assessed valuation	Gross bonded debt (2)	Less debt fund available (3)	Net bonded debt	Ratio of net bonded debt to assessed value	Net bonded debt per capita
2007	\$ 685,246	9,833,611,688	—	271,037	—	—	—
2008	700,699	9,854,671,047	—	271,028	—	—	—
2009	705,708	9,302,891,464	—	271,028	—	—	—
2010	710,455	9,285,019,702	—	271,028	—	—	—
2011	676,360	9,201,363,298	—	271,028	—	—	—
2012	677,377	9,147,789,739	—	271,028	—	—	—
2013	679,996	9,220,719,310	—	—	—	—	—
2014	683,191	9,218,865,263	—	—	—	—	—
2015	687,623	9,681,092,352	—	—	—	—	—
2016	691,801	9,871,051,818	—	—	—	—	—

(1) Source: Census.gov.

(2) Includes all long-term general obligation bonds.

(3) Excluding amounts applicable to leasehold bonds and special obligation bonds.

JACKSON COUNTY, MISSOURI

Ratio of Annual Debt Service Expenditures for General Bonded Debt to
Total General Governmental Expenditures ⁽¹⁾
Last Ten Fiscal Years

Fiscal year	Principal	Interest and fiscal charges	Total debt service	Total general governmental expenditures	Debt service to general governmental expenditures
2007	\$ —	—	—	207,740,652	—
2008	—	—	—	211,127,193	—
2009	—	—	—	207,678,343	—
2010	—	—	—	208,533,674	—
2011	—	—	—	208,891,220	—
2012	—	—	—	214,468,460	—
2013	—	—	—	208,551,681	—
2014	—	—	—	193,744,561	—
2015	—	—	—	216,717,359	—
2016	—	—	—	217,899,992	—

(1) General governmental expenditures include expenditures of the General, Special Revenue, and Debt Service Funds.

JACKSON COUNTY, MISSOURI

Computation of Direct and Overlapping Bonded Debt

December 31, 2016

Entity	Total debt outstanding	Applicable to Jackson County	Amount applicable to Jackson County	Indebtedness as of
Jackson County	\$ 528,361,151	100%	\$ 528,361,151	12/31/16
Total direct debt			<u>528,361,151</u>	
Cities:				
Blue Springs	100,704,833	100%	100,704,833	12/31/16
Buckner	1,186,646	100%	1,186,646	12/31/16
Grain Valley	19,464,676	100%	19,464,676	12/31/16
Grandview	23,050,297	100%	23,050,297	12/31/16
Greenwood	3,040,000	96%	2,918,400	12/31/16
Independence	160,191,838	100%	160,191,838	12/31/16
Kansas City	1,556,372,327	60%	933,823,396	12/31/16
Lake Lotawana	877,269	100%	877,269	12/31/16
Lake Tapawingo	846,178	100%	846,178	12/31/16
Lee's Summit	48,550,000	97%	47,093,500	12/31/16
Lone Jack	1,189,318	100%	1,189,318	12/31/16
Oak Grove	22,450,000	98%	22,001,000	12/31/16
Raytown	47,592,459	100%	47,592,459	12/31/16
Sugar Creek	4,333,396	100%	4,333,396	12/31/16
School districts:				
Blue Springs Reorganized #4	166,785,000	100%	166,785,000	12/31/16
Center School District #58	33,555,025	100%	33,555,025	12/31/16
Fort Osage Reorganized #1	45,470,000	100%	45,470,000	12/31/16
Grain Valley Reorganized #5	46,945,000	100%	46,945,000	12/31/16
Grandview Consolidated #4	35,095,000	100%	35,095,000	12/31/16
Hickman Mills Consolidated #1	49,942,015	100%	49,942,015	12/31/16
Independence District #30	163,305,000	100%	163,305,000	12/31/16
Kansas City School District #33	106,630,962	100%	106,630,962	12/31/16
Lee's Summit Reorganized #7	212,605,000	98%	208,352,900	12/31/16
Lone Jack Consolidated #6	5,900,000	94%	5,546,000	12/31/16
Oak Grove Reorganized #6	10,125,000	87%	8,808,750	12/31/16
Raytown Consolidated #2	78,070,000	100%	78,070,000	12/31/16
Other entities:				
Central Jackson County Fire Protection District	14,715,000	100%	14,715,000	12/31/16
Sni - Valley Fire District	4,560,000	79%	3,602,400	12/31/16
Fort Osage Fire District	4,275,000	100%	4,275,000	12/31/16
Inter-City Fire District	400,000	100%	400,000	12/31/16
Raytown Fire Protection District	5,210,000	100%	5,210,000	12/31/16
Lake Lotawana Fire District	236,719	100%	236,719	12/31/16
Metropolitan Junior College	5,755,000	69%	3,970,950	12/31/16
Water District #17	386,458	100%	386,458	12/31/16
Developmental Disability Services	1,940,389	100%	<u>1,940,389</u>	12/31/16
Total overlapping debt			<u>2,348,515,774</u>	
Total direct and overlapping debt			<u>\$ 2,876,876,925</u>	

Sources: Outstanding debt and applicable percentages provided by each governmental unit.

Note: Overlapping governments are those that coincide, at least in part, with geographic boundaries of the County. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the property taxpayers of Jackson County. The percentage applicable to Jackson County is based on the overlapping government's assessed valuation in Jackson County as a percentage of the overlapping government's total assessed valuation. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

JACKSON COUNTY, MISSOURI

Demographic Statistics

Last Ten Fiscal Years

Fiscal year	Population (1)	Per capita income (2)	Total personal income	Median age (3)	Unemployment rate (4)
2007	685,246	33,964	23,273,695,144	37.3	4.8
2008	700,699	35,228	24,684,224,372	37.5	8.7
2009	705,708	35,676	25,176,838,608	37.2	10.2
2010	710,455	36,979	26,271,915,445	36.1	9.6
2011	676,360	38,248	25,869,417,280	36.1	8.9
2012	677,377	39,049	26,450,894,473	36.2	7.7
2013	679,996	39,897	27,129,800,412	36.5	7.5
2014	683,191	41,965	28,670,110,315	36.5	6.9
2015	687,623	41,653	28,641,560,819	36.4	5.9
2016	691,801	41,545	28,740,872,545	36.5	5.1

(1) Source: Census.gov

(2) Source: Missouriconomy.org

(3) Source: Missouri-demographics.com

(4) Source: Data.bls.gov

JACKSON COUNTY, MISSOURI

Principal Employers

Employer	2016		Percentage of Jackson County employees
	Employees	Rank	
U.S. government (excludes military)	18,621	1	5.08%
Cerner Corporation	11,823	2	3.22%
HCA Midwest Health System	9,310	3	2.54%
St. Luke's Health System	7,769	4	2.12%
Children's Mercy Hospitals and Clinics	6,696	5	1.82%
State of Missouri	6,189	6	1.69%
City of Kansas City, Missouri	4,300	7	1.17%
DST Systems Inc.	3,631	8	0.99%
Kansas City Public Schools	3,500	9	0.95%
Truman Medical Centers	3,126	10	0.85%
Total	74,965		20.43%

Source: Kansas City Business Journal, Book of Lists, MARC.org., and U.S. Census Bureau
Jackson County employment was 366,910 as of April 1, 2016 (most recent data available).
Data was not available for 2007.

JACKSON COUNTY, MISSOURI

Full-Time Equivalent County Government Employees by Department

Last Ten Fiscal Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Legislature	31	31	31	30	30	31	33	33	33	33
County Administration	8	7	8	8	8	8	7	7	7	8
County Counselor	14	14	14	14	14	14	16	15	15	15
Human Resources	11	10	10	10	10	10	10	10	10	10
Economic Development	1	1	1	1	1	1	1	5	3	3
Communications	2	2	1	1	2	3	3	3	3	4
Emergency Preparedness	—	1	1	2	2	2	2	2	2	3
Information technology	41	33	33	32	32	33	33	33	33	34
Collections	52	34	34	32	34	34	36	36	36	36
Finance	30	24	26	24	27	26	26	26	26	26
Public Works	140	116	107	103	109	119	105	105	107	107
Parks and Recreation	215	202	201	196	197	195	200	197	193	194
Recorder of Deeds	41	33	31	26	27	27	22	22	21	20
Assessment	83	89	95	95	79	90	67	65	67	68
Medical Examiner	20	20	23	23	23	23	23	23	25	24
Family Court	426	410	399	399	400	399	356	357	349	349
Corrections	295	285	286	333	348	351	354	360	362	406
County Municipal Court	—	1	2	2	3	2	3	4	4	5
Circuit Court	161	151	150	146	146	144	144	144	153	154
Public Administrator	29	27	27	24	23	23	23	23	26	26
Prosecuting Attorney	216	206	203	200	168	156	136	144	144	144
Rock Island Rail Corridor Authority	—	—	—	—	—	—	—	—	—	3
Sheriff	123	121	124	117	118	123	144	145	149	151
COMBAT	1	1	9	8	8	12	8	7	7	8
OHRCC	3	2	2	2	2	2	2	2	2	2
KC Election Board	*	*	*	*	26	26	26	26	26	24
Jackson County Election Board	35	35	35	34	32	38	30	26	28	28
Nondepartmental	3	3	—	—	—	3	3	3	—	—
Total	1,981	1,859	1,853	1,862	1,869	1,895	1,813	1,823	1,831	1,885

Source: County Budgets

* Data not available

JACKSON COUNTY, MISSOURI

Operating Indicators by Department

Last Ten Fiscal Years

	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Assessment:										
Real Estate Parcels	281,134	277,041	273,885	271,434	295,961	296,222	269,145	296,640	296,270	297,031
Personal Property	347,533	347,964	346,005	339,513	324,796	314,944	313,208	316,111	363,432	365,162
Business Property	25,733	24,347	24,346	24,457	24,236	23,786	23,583	23,080	24,875	23,147
Recorder of Deeds:										
Documents Recorded	164,076	132,418	131,931	129,312	122,539	137,973	131,224	108,158	117,574	124,339
Marriage Licenses:										
Kansas City	2,856	2,931	2,923	3,108	3,092	3,124	3,080	3,248	3,325	3,524
Independence	2,640	2,543	2,515	2,502	2,487	2,522	2,561	2,752	2,865	2,817
Total	5,496	5,474	5,438	5,610	5,579	5,646	5,641	6,000	6,190	6,341
Public Works:										
Asphalt (miles)	212	212	213	214	211	217	217	217	217	217
Chip & Seal (miles)	214	215	215	211	209	204	204	204	204	204
Gravel (miles)	—	—	—	1	3	3	3	3	3	3
Concrete (miles)	3	3	1	1	1	1	1	1	1	1
Total	429	430	429	427	424	425	425	425	425	425
Parks:										
Number of Parks	21	20	20	20	21	21	21	21	21	21
Park Acres	21,243	21,243	21,243	21,243	21,243	21,243	21,243	21,243	21,243	21,243
Lake Acres	2,774	2,774	2,774	2,774	2,774	2,774	2,774	2,774	2,774	2,774
Corrections:										
Bookings—County Detention Center	11,363	10,707	10,719	9,546	8,957	9,019	9,122	9,942	9,094	10,746
Releases—County Detention Center	11,323	10,750	10,764	9,558	8,971	8,975	8,985	9,836	10,122	10,687
Average Daily Population-County Detention Center	783	815	777	730	666	694	705	694	772	790
Bookings—Regional Correctional Center (1)	—	—	3,102	6,967	7,154	6,157	6,377	7,599	4,278	6,424
Releases—Regional Correctional Center (1)	—	—	3,014	6,941	7,150	6,014	6,230	7,496	6,333	6,388
Average Daily Population-Regional Correctional Center (1)	—	—	131	136	126	128	150	154	133	131
Bookings-Kansas City Police Department (2)	—	—	—	—	—	—	—	—	—	7,739
Releases-Kansas City Police Department (2)	—	—	—	—	—	—	—	—	—	7,698
Average Daily Population-Kansas City Police Department (2)	—	—	—	—	—	—	—	—	—	30
Finance:										
Accounts Payable Checks	20,338	19,529	19,884	18,964	18,177	18,737	18,746	17,708	16,757	17,057

Source: Various county departments.

(1) The Regional Correctional Center opened July 31, 2009.

(2) The Kansas City Police Department starting housing prisoners at Jackson County in 2016.

JACKSON COUNTY, MISSOURI

Capital Asset Statistics by Function

Last Eight* Fiscal Years

	2016	2015	2014	2013	2012	2011	2010	2009
General Government:								
Buildings	117	117	117	117	112	107	104	99
Computer Equipment/Terminals	218	193	155	132	132	132	132	130
Printers	13	11	13	13	13	13	12	12
Radio Communication Equipment	4	4	2	2	2	2	2	1
Land (parcels)	25	25	23	23	23	23	23	23
Automobiles	90	90	86	43	42	39	38	23
Trucks	43	40	41	28	28	30	30	30
Public Safety:								
Buildings	11	11	12	12	11	11	10	10
Computer Equipment/Terminals	4	4	4	4	4	4	4	4
Printers	2	2	3	3	3	3	3	3
Radio Communication Equipment	9	9	7	2	2	2	1	1
Land (parcels)	2	2	2	2	2	2	2	2
Automobiles	275	280	239	173	152	129	141	141
Trucks	37	38	38	13	14	15	16	16
Roads, Highways, and Bridges:								
Buildings	8	8	8	7	7	7	6	4
Computer Equipment/Terminals	15	15	15	7	7	7	7	7
Printers	3	3	3	3	3	3	3	3
Land (parcels)	5	5	5	5	5	5	5	5
Automobiles	41	39	42	33	31	31	33	20
Heavy Machinery	44	49	49	37	38	39	40	38
Trucks	35	42	42	36	36	35	35	32
Health, Welfare, and								
Community Development:								
Buildings	21	21	21	21	20	20	20	18
Computer Equipment/Terminals	5	5	4	4	4	4	4	4
Land (parcels)	3	3	3	3	3	3	3	3
Automobiles	11	12	12	11	9	9	9	9
Trucks	26	27	27	17	17	17	17	17
Culture and Recreation:								
Buildings	97	96	97	97	97	96	95	89
Printers	1	1	1	1	1	1	1	1
Radio Communication Equipment	3	3	3	2	2	2	2	2
Land (parcels)	195	194	194	194	193	193	193	193
Truman Sports Complex	333	333	333	333	333	330	291	223
Automobiles	46	46	48	47	41	37	32	26
Heavy Machinery	19	19	18	16	16	16	16	16
Trucks	90	93	105	99	99	99	99	99
Park Enterprise:								
Buildings	78	78	78	78	78	78	78	77
Boats and Motors	17	17	25	22	22	19	13	5
Land (parcels)	42	41	41	41	41	41	41	41
Automobiles	59	58	58	34	35	35	44	44
Trucks	13	13	14	7	7	7	7	7

*Data for 2008 and prior years is not readily available.

Source: County Asset Records.

Location

Located in the metropolitan area's eastern quadrant, Jackson County, Missouri (the County) is one of the seven counties that comprise the Kansas City metropolitan area. It is bordered on the west by the Kansas state line, on the south by Cass County, and on the north by the Missouri River.

General

Date of organization – 1826

Classification under Missouri Law – First Class County

Form of Government – Executive–Legislature

The County's fiscal period begins on January 1

County Seat – Independence

Population – 691,801

Area square miles – 605

Museums of Jackson County

Missouri Town 1855 Museum

Liberty Memorial and Museum

Truman Courtroom Museum

Fort Osage Museum

Civil War Museum

Harry S. Truman Farm Home

Harry S. Truman Library and Museum

Major Alexander Historical House

Raytown Historical Society Museum

Wornall House Museum

Valle Mansion-Dewitt Museum

Bingham-Waggoner Estate

National World War I Museum

Airline History Museum

Science City at Union Station

Kemper Museum of Contemporary Art

Nelson-Atkins Museum of Art

Black Archives of Mid-America

International Jazz Hall of Fame

Kansas City Museum

Marshal House and Jail Museum

Kansas City Railroad Museum

Toy and Miniature Museum of Kansas City

Thomas Hart Benton Home

Cave Spring Interpretative Center

Harris-Kearney House

Negro Leagues Baseball Museum

Steamboat Arabia

Money Museum

American Royal Museum

Major Sports

Kauffman Stadium, home of the Kansas City Royals, American League Baseball

Arrowhead Stadium, home of the Kansas City Chiefs, National Football League

Independence Events Center, home of the Missouri Mavericks, Central Hockey League and Missouri

Comets, Major Indoor Soccer League

Municipal Auditorium, home of the Kansas City Roller Warriors, Roller Derby League

Major Parks

	<u>Total acres</u>	<u>Acres water</u>
Fleming Park (Lake Jacomo)*	7,429	970
Longview Lake Park*	4,762	930
Blue Springs Reservoir*	2,705	720
Blue River Parkway*	2,400	—
James A. Reed Memorial	2,156	253
Little Blue Trace*	2,200	—
Blue and Gray Park*	1,773	3
Swope Park	1,769	24
Landahl Park*	1,330	—
Burr Oak Woods	1,066	—
Monkey Mountain Park*	855	2
Prairie Lee Lake*	290	160
* Park maintained by County		

Major Highways

Interstate 29

Interstates 35 and 435

Interstates 70, 470 and 670

U.S. Highways 24, 40, 50, 56, 71 and 350

Rail, Air and Water Transportation

Jackson County has the benefits of up-to-date, quality transportation systems, facilities and service. Main line rail carriers intersect metropolitan Kansas City with over 300 freight movements that rank the area second nationally as a rail center. The area is also served by Amtrak passenger service.

Jackson County is served by major commercial airline carriers who also provide air cargo and express services. Kansas City International Airport is only minutes north of Jackson County, and various other public and private airports are located in the metropolitan area.

The Kansas City Streetcar offers free transportation and runs from the River Market area to Union Station/Crown Center. This 2 mile track has 16 stops along the way and runs through the heart of downtown Kansas City.

The use of the 2,285-mile Missouri River, which outflows approximately 250 miles downstream into the Mississippi River north of St. Louis, is an additional transportation mode in Jackson County.

Attractions

American Royal Livestock, Horse Show and Rodeo: The largest event of its kind in the country, the American Royal's purpose is to provide education in the agribusiness industry through competition and entertaining events. Kansas City completed construction in 1992 of a new facility that contains 520,000 square feet of exhibit, arena and office space.

Black Archives of Mid-America: The archives include a collection of artifacts, paintings, sculptures, and research materials created by famous African-Americans from Kansas City and elsewhere.

Benjamin Ranch: Activities available at this ranch are horseback riding, hayrides, barbecues, square dancing, concerts, rodeo events, riding lessons and other types of theme parties.

City Market: An attractive weekend farmer's market where second and third generations of families sell fruits, vegetables and plants, along with specialty shops and restaurants. The City Market has over 300 booths in a 59,000-square-foot facility located just minutes from downtown Kansas City along the Missouri River.

College Basketball Experience: While physically part of the Sprint Center, the College Basketball Experience has a unique and separate identity. It is a high-energy, highly interactive venue where casual and hardcore fans of any age can totally immerse themselves in the game of college basketball. The 41,500 square foot building, directly across from Kansas City's Power & Light District, houses the National Collegiate Basketball Hall of Fame.

Country Club Plaza: Much more than a shopping center, "America's original shopping city" began in 1922 as the dream of J.C. Nichols and has become the benchmark by which all other city centers are measured. At Christmas time, the Plaza puts on a spectacular display of multicolored lights on nearly 50 miles of wire, which outline its beautiful Spanish-style buildings and towers against the night sky. The Plaza is also a walking art tour, with many exquisite fountains, sculptures and murals.

H. Roe Bartle Hall: With a total space of 400,000 square feet, including 202,500 square feet of unobstructed floor space, Bartle Hall accommodates meetings, conventions and trade shows. Bartle Hall covers five blocks and has 1,000 underground parking spaces. In early 1990, area citizens voted to expand Bartle Hall by approximately 670,000 square feet of additional space, which was completed in 1994.

Hallmark Visitors Center: This center presents a lively overview of the world's largest greeting card company through 12 imaginative displays that allow visitors to feel that they are participating in the creative process.

Harry S. Truman Library: Visitors can experience the presidency of Truman and see some of the most significant events that shaped the free world. The library offers two meeting rooms, an auditorium and a conference room.

Harry S. Truman Sports Complex: This beautiful dual stadium complex, constructed by Jackson County, is the home of the Kansas City Chiefs professional football team and the Kansas City Royals professional baseball team. The Kansas City Royals Baseball Corporation and the Kansas City Chiefs Football Club, Incorporated, signed 25-year leases on January 24, 2006 with two five-year renewal options. Jackson County voters approved a three-eighth cent sales tax on April 4, 2006, to finance \$425 million of renovation projects at the Kauffman and Arrowhead stadiums.

Kansas City Zoo: A \$71 million plan to build a new zoo in Swope Park, the second largest urban park (over 200 acres) in the country, is underway. The zoo opened Australia in 1993, which gives you a glimpse of the wildlife in the outback. Opened in 1995, a 95-acre African exhibit focusing on plants, animals, and cultures. This \$30 million exhibit houses approximately 350 animals. The IMAX Theatre, which has a screen more than six stories high, stadium seating and a 12,000-watt surround-sound system, was added as well.

Kemper Arena: With an expanded seating capacity of 19,500 people, Kemper Arena has hosted major events such as the American Royal, the Shrine Rodeo and the Ice Capades.

Legoland Discovery Center: This center has over 3 million LEGOs and is a world of color, creativity and fun for the biggest fans of LEGOs. With two rides, a 4D cinema and other attractions, this is an attraction for the whole family to enjoy.

Municipal Auditorium: An art deco masterpiece, the Convention Center contains the arena, Music Hall, Little Theatre, Exhibition Hall and meeting rooms. Municipal Auditorium provides 150,000 square feet of exhibition space and meeting rooms for up to 7,000 people.

Nelson-Atkins Museum of Art: Founded by William Rockhill Nelson on December 11, 1933, the museum is among the top 12 general art museums in the United States. The museum is internationally recognized for its excellent collection from mid-western states, as well as its Asian holdings.

SeaLife Aquarium: Take a walk through the amazing underwater ocean tunnel to see 5,000+ creatures of the sea. Explorers can hold a crab or touch a starfish and walk through the underwater tunnel as sharks and rays swim overhead.

Sprint Center: One of the region's premier venues, expected to host more than 100 events per year, including concerts, family shows, and special events, as well as professional, collegiate, and amateur sporting events. The Sprint Center opened its doors on October 10, 2007 and seats over 18,000.

Westport: This beautifully renovated district is a historic wagon-train supply stop that is still handling provisions for citizens and visitors of Jackson County. The area is filled with boutiques offering clothing, jewelry, art, gifts and a variety of restaurants, nightclubs, cinemas and offices.

The Performing Arts

Ballet

State Ballet of Missouri: The Kansas City professional ballet company has become widely known for its great versatility, as well as its accomplished technique and dynamic style. The company made its New York debut in the spring of 1987 and has been widely featured in such magazines as *Time*, *Life*, *Dance* and *Ballet Review*.

Music

The Kansas City Symphony: This outstanding symphony orchestra brings world-renowned classical artists to Kansas City for its November-through-May season.

The Lyric Opera: This nationally acclaimed opera company presents both a spring and fall repertory season.

Theatres

Actor's Ensemble Saloon Theatre: This group presents offbeat, off-Broadway comedies in an Art Deco Saloon.

American Heartland Theatre: This is a professional theatre company that performs well known Broadway plays and musicals.

Coterie Children's Theatre: This is an adult theatre company that produces plays primarily for children.

Folly Theater: A beautifully renovated turn-of-the-century house, the Folly Theater now presents major jazz artists, concerts by the Friends of Chamber Music, and professional touring children's theatre.

Kauffman Center for the Performing Arts: A major new center for music, opera, theater and dance. Designed by Moshe Safdie, the Kauffman Center will present a wide spectrum of entertainers and performers from around the world, and serve as the performance home of three of the region's leading performing arts organizations – Kansas City Ballet, Kansas City Symphony and Lyric Opera of Kansas City.

Lyric Theatre: Built in the 1920's as a Masonic Temple, this acoustically superior hall was restored in 1976.

Midland Center for the Performing Arts: Home to the Theatre League, which brings national Broadway touring productions to Jackson County, this beautiful, baroque theatre is on the National Register of Historic Places.

Missouri Repertory Theatre: This professional theatre company offers high-quality productions of plays selected from a full range of dramatic literature.

Music Hall: Located within the Municipal Auditorium, this recently restored Art Deco masterpiece is host to a variety of fine arts programs.

New Directions Theatre Company: This group performs classical, new and foreign scripts to enhance the growth and education of theatrical arts in Jackson County.

Starlight Theatre: There are 8,000 seats in this magnificent outdoor amphitheater located in Kansas City's beautiful 1,700-acre Swope Park. The Starlight produces and presents Broadway musicals and contemporary concerts.

Theater League, Inc.: This community-based performing arts organization sponsors touring productions of Broadway plays, pop concerts, and other entertainment.

Unicorn Theatre: This group is a professional Actors Equity theatre with an emphasis on contemporary and original scripted productions.

Education

Colleges and Universities

Avila College
Blue River Community College
Calvary Bible College
Cleveland Chiropractic College of Kansas City
DeVry Institute of Technology
Graceland College – Division of Nursing
Kansas City Art Institute
Longview Community College
Penn Valley Community College
Pinnacle Career Institute
Pioneer Community College
Research Medical Center College of Nursing
Rockhurst University
University of Missouri – Kansas City
Vatterott College
Webster University

Graduate Schools

Avila College
Keller Graduate School of Management
Rockhurst University
University of Health Sciences – University Hospital
University of Missouri – Kansas City

University of Missouri – School of Law
Webster University

Medical Schools

Kansas City College of Osteopathic Medicine
University of Missouri – Dental School
University of Missouri – Medical School