# Jackson County, Missouri Recovery Plan

## State and Local Fiscal Recovery Funds

2023 Report

## Jackson County, Missouri 2023 Recovery Plan

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#### **GENERAL OVERVIEW**

#### **Executive Summary**

Jackson County, Missouri originally proposed to use the \$136,551,645 in American Recovery Plan funds for the following purposes:

- \$28.5 million to support ongoing public health response and recovery needs
- \$88 million for revenue replacement
- \$20 million to mitigate negative economic impacts caused by the public health emergency

This has been revised to reflect actual numbers pertaining to the revenue replacement piece. The new allocation is:

- \$51.4 million to support ongoing public health response and recovery needs
- \$33.7 million for revenue replacement
- \$51.4 million to mitigate negative economic impacts caused by the public health emergency

A top goal is to equip and improve the new Jackson County Health Department Building. This would allow the County to provide adequate office, laboratory, testing and vaccination space for pandemic response, ongoing health concerns and regular Health Department services. To date, \$4.4 million has been earmarked and \$2.8 million expensed for this cause. Jackson County's Environmental Health Department, which inspects businesses across the County for health and safety, has already moved into this building.

One of the most notable accomplishments is the research, studies, vaccination clinics and liaison programs conducted by University of Missouri – Kansas City (UMKC). UMKC received a contract in 2022 for nearly \$5 million and has entirely expensed those funds. The results of UMKC's work pertaining to the first contract include nearly 13,000 vaccinations given, over 4,000 health screenings and treatments provided, and over 2,000 participants in COVID-19 research studies. Recently, UMKC was awarded another contract for \$5 million to further their work in underserved areas of the County. Using the feedback provided by citizens, UMKC intends to use the current funding to increase vaccinations, share knowledge regarding women's reproductive needs, and provide diabetes prevention programs, among other goals.

#### **Uses of Funds**

The following describes in more detail the use of funds and how Jackson County is supporting a strong and equitable recovery:

Public Health (EC 1) – Nearly \$5 million was spent by UMKC for work in Kansas City's Eastside which is traditionally an underserved and adversely affected area. UMKC was recently awarded another contract for the same, expanded services in the amount of \$5 million.

\$2.2 million was allocated to the Jackson County Health Department to continue their efforts with vaccinations, testing, contact tracing, personal protective equipment, and staffing to achieve these efforts.

\$9 million was spent to purchase a new administrative building. The current building is overcrowded and does not allow for social distancing. The new building will allow for a safer environment for both employees and public.

The County has also contracted with several non-profit organizations to provide food, shelter and other case management services to those in need. The non-profit organizations include: Mattie Rhodes, Hope Faith Ministries, Guadalupe Centers, Palestine Senior Activity Center, reStart, and Metro Lutheran Ministry.

Negative Economic Impacts (EC 2) — Community Services League will continue to provide rent and utility aid with their award of \$175,000. Metropolitan Community Colleges (MCC) have been allocated \$2 million to provide the tools and equipment needed for job training. MCC is the only area college that provides job training for essential supply chain and economic recovery industries such as CDL licensing, construction, manufacturing, and public safety. Harvesters was awarded \$1 million to provide food assistance to those in need throughout Jackson County.

Public Health-Negative Economic Impact: Public Sector Capacity (EC 3) – Nearly \$750,000 was expended by the Jackson County Health Department to provide for staffing to support recovery efforts and the Integrated Referral and Intake System (IRIS) which connects citizens to social service agencies, non-governmental organizations, and healthcare. Over \$20 million was used to pay Jackson County's frontline workers within the Sheriff's Office. This includes sheriff deputies and correction officers. \$1.6 million was used to help Jackson County procure a new financial management and human recourses system. The County current financial and HR system is very paper oriented. The new system will allow us to go nearly paperless which will reduce the spread of bacteria and viruses.

Revenue Replacement (EC 6) - \$146,000 was used to design an ADA entrance to the front of the downtown courthouse. Currently there are a large number of stairs which makes it difficult for all citizens to access the first floor of the courthouse.

#### Promoting equitable outcomes

Thus far, Jackson County has allocated funds to UMKC and non-profit organizations who are targeting underserved and adversely affected groups. In the instance of Community Services League, they have promoted the Emergency Rental Assistance funding on buses, in the courthouse during landlord/tenant court, and have even gone to apartment complexes to make sure that everyone possible has access to these benefits and services and have done the same with SLFRF funds. The County will also encourage other non-profits to advertise similarly and get even more creative with their outreach. UMKC has used nearly \$5 million to target and traditionally underserved area of Kansas City, Missouri. UMKC is also partnering with local church officials, business owners and citizens to promote health services. With the new Health Department remodel, the County hopes to be able to reach out to even more people and expand their services to meet the communities' needs. Many organizations are also promoting their services in at least one other language, typically Spanish. Most organizations also utilize various social media platforms.

#### **Community Engagement**

Currently, Jackson County is proposing \$200,000 to conduct community surveys. These surveys will be open to all citizens within Jackson County, not just the unincorporated portions. Questions will be geared toward discovering citizens' sentiment, priorities and opinion regarding County services and projects. The contractor selected, Zencity, offers surveys in 29 different languages.

UMKC engaged 60 community organizations in their efforts to expand vaccination access. They also trained 160 health liaisons, held 123 health service events, conducted over 3,000 surveys and had over 2,000 citizens participate in COVID-19 related research studies.

#### **Labor Practices**

The new health department building remodel is nearly complete. Services including remodel and furniture and fixture installation were put out to bid and include WBE/MBE/VBE goals and prevailing wage requirements. Other planned projects include remodel of the new administration building, the second floor of the downtown courthouse, and to make improvements to the Historic Truman Courthouse. These projects have and will provide additional jobs and/or job retention in the construction industry.

#### **Use of Evidence**

Entities receiving SLFRF funds from Jackson County that have measurable outcomes will be required to track those data points. Metropolitan Community Colleges measures outcomes by tracking job training certifications; how many students enrolled and completed the training. UMKC tracked how many community partnerships were created, vaccines given, health screenings provided and surveys completed. Community Services League is tracking how many households these funds have provided aid to. Harvesters is tracking how many families and how many meals to each family they are providing.

#### **Performance Report**

In addition to those measurable outcomes listed in the Use of Evidence section, Jackson County plans to create a public facing dashboard. This dashboard will show the funding available, funds spent, what the funds were spent on, and how/if those funds helped the community. Using the job training certificate project, the dashboard would include how many students were enrolled in certain certification programs before SLFRF funding, how many are enrolled after SLFRF funding, how many completed the training and how many obtain jobs in their certification field. The dashboard could also incorporate community engagement as well. Those who visit the dashboard could have the option to fill out a survey or comment section on what they would like to see the funds used for. Jackson County is also using some SLFRF funds to send out surveys to the community. These surveys will help the County determine the needs of the community and how best to serve our citizens.

#### **PROJECT INVENTORY**

#### **UMKC-Vaccination**

Project CT140421008-Vaccination: UMKC-Vaccination

Funding amount: \$1,211,155.88

Project Expenditure Category: 1-Public Health – 1-COVID-19 Vaccination

#### Project Overview

- To fully engage community members in a multi-sectoral COVID-19 education, communication, and vaccination project. This project took place on Kansas City, Missouri's Eastside whose residents are typically minorities. The project started in June 2021 and ended in May 2022. UMKC included businesses, churches and neighborhood and youth organizations in order to reach community members.
- <a href="https://www.umkc.edu/news/posts/2021/may/umkc-awarded-5-million-to-fight-covid-on-the-east-side.html">https://www.umkc.edu/news/posts/2021/may/umkc-awarded-5-million-to-fight-covid-on-the-east-side.html</a>
- https://info.umkc.edu/healthy-jackson-county/

#### Use of Evidence

• UMKC gave 12,942 vaccinations during this time period.

#### Performance Report

Database and Dashboard is available upon request.

#### **UMKC-Public Health Services**

Project CT140421008-Public: UMKC-Public Health Services

Funding amount: \$3,86,858.12

Project Expenditure Category: 1-Public Health – 14-Other Public Health Services

#### **Project Overview**

- To fully engage community members in a multi-sectoral COVID-19 education, communication, and vaccination project. This project took place on Kansas City, Missouri's Eastside whose residents are typically minorities. The project started in June 2021 and ended in May 2022. UMKC included businesses, churches and neighborhood and youth organizations in order to reach community members.
- <a href="https://www.umkc.edu/news/posts/2021/may/umkc-awarded-5-million-to-fight-covid-on-the-east-side.html">https://www.umkc.edu/news/posts/2021/may/umkc-awarded-5-million-to-fight-covid-on-the-east-side.html</a>
- https://info.umkc.edu/healthy-jackson-county/

#### Use of Evidence

 UMKC engaged 60 community partner organizations, trained 160 community health liaisons, held 123 health service events, and provided 4,152 health screenings and treatments.

#### Performance Report

• Database and Dashboard is available upon request.

#### **Jackson County Detention Center**

Project Res20866: Jackson County Detention Center

Funding amount: \$396,998

#### <u>Project Expenditure Category</u>: 1-Public Health – 4-Prevention in Congregate Settings

#### Project Overview

- The Detention Center is purchasing paper products, cleaning supplies, and COVID tests to help prevent COVID from spreading inside the Detention Center. The wireless network will also be upgraded to accommodate the increase in virtual health services and virtual court appearances. Several allocations to the Detention Center have been approved and these funds are being used shortly after the approvals. Since this a department within Jackson County, we have until 12/31/24 to use them.
- https://www.jacksongov.org/Residents/Public-Safety/Jackson-County-Detention-Center

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Palestine Senior Activity Center**

Project Res20899-PSAC: Palestine Senior Activity Center

Funding amount: \$120,000

Project Expenditure Category: 1-Public Health – 9-COVID-19 Assistance to Non-Profits

#### Project Overview

- Palestine will use funds to continue delivering meals and pantry items. They will also virtually provide health and technology classes. Specifically, these funds have been used for food, toiletry items, and staff to continue their efforts.
- http://www.palestineactivitycenter.org/

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Guadalupe Centers**

Project Res20899-GC: Guadalupe Centers

Funding amount: \$30,000

Project Expenditure Category: 1-Public Health – 9-COVID-19 Assistance to Non-Profits

#### Project Overview

- Guadalupe will use these funds for food and maintenance on their food delivery vehicles so that they can continue to deliver food to those in need. This organization has a target audience of Latinos and has until 12/31/24 to spend these funds.
- https://guadalupecenters.org/

#### Use of Evidence

#### Performance Report

N/A

#### **Hope Faith Ministries**

Project Res20883-HFM: Hope Faith Ministries

Funding amount: \$50,000

Project Expenditure Category: 1-Public Health – 9-COVID-19 Assistance to Non-Profits

#### Project Overview

- Hope Faith Ministries is serving more than double the number of homeless persons from before the pandemic. They will use these funds to help offset the costs of serving the rising number of people. Specifically, funds will be used for food, supplies and partial salary for security, kitchen staff and the welcome center coordinator.
- https://www.hopefaith.org/

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Health Department Remodel**

Project Ord5578: Health Department Remodel

Funding amount: \$4,500,000.00

Project Expenditure Category: 1-Public Health – 4 – Prevention in Congregate Settings

#### Project Overview

- Jackson County acquired a new health department building and needs to remodel to better serve the citizens. The new building will be better able to serve more citizens, safely and offer more, expanded programs. While \$4.4 million has been earmarked for this project, to date \$2,808,031 has been expensed. Jackson County has until 12/31/24 to spend these funds.
- https://jacohd.org/

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Mattie Rhodes Center**

Project 776522001: Mattie Rhodes Center

Funding amount: \$30,000

Project Expenditure Category: 1-Public Health – 9 – COVID 19 Assistance to Non-Profits

#### Project Overview

- Mattie Rhodes Center focuses primarily on the Latino population and providing violence and substance abuse support and services, youth development and economic development. Mattie Rhodes used these funds to build capacity in order to get financial assistance to those who need it most. All funds have been expended.
- https://www.mattierhodes.org/

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Community Services League**

Project Res20927-CSL: Community Services League

Funding amount: \$175,000

<u>Project Expenditure Category</u>: 2 – Negative Economic Impacts – 2 – Household Assistance:

Rent, Mortgage, and Utility Aid

#### Project Overview

- Community Services League was awarded \$175,000 for the current year and has requested an additional \$175,000 for use in the next calendar year. These funds were/will be used for rental assistance, case manager salary and benefits, Assistant Vice President of Housing Services salary and benefits along with client assistance. Client assistance includes helping individuals obtain vital documents and household items. CSL has identified several measurable outcomes/goals. These include enroll homeless households in the Bridge Housing Program, transition 85% into permanent housing, aid individuals in increasing and maintaining earned income, 100 homeless households connected with resources.
- https://www.cslcares.org/

#### Use of Evidence

- CSL has identified several measurable outcomes/goals. These include enroll homeless households in the Bridge Housing Program, transition 85% into permanent housing, aid individuals in increasing and maintaining earned income, 100 homeless households connected with resources.
- \$106,776 for rental assistance. \$6,035 for client assistance (vital documents, household items, etc).

#### Performance Report

• CSL has been tracking, and will continue to track, the number of households/individuals receiving eviction prevention services and housing units preserved. This project is less than half completed as of 6/30/23.

#### **Metro Lutheran Ministry**

Project Res20927-Metro: Metro Lutheran Ministry

Funding amount: \$370,000

Project Expenditure Category: 1 – Public Health – 9 – COVID-19 Assistance to Non-Profits

#### Project Overview

- Metro Lutheran has been using these funds primarily for housing assistance. Other
  things included are case management, home and community assistance and
  administrative salary, benefits and supplies. Metro Lutheran has until 12/31/24 to spend
  these funds.
- https://www.mlmkc.org/

#### Use of Evidence

N/A

#### Performance Report

N/A

#### reStart

Project CT700122020: reStart Funding amount: \$455,000

<u>Project Expenditure Category</u>: 1 – Public Health – 9 – COVID-19 Assistance to Non-Profits

#### Project Overview

- reStart is a homeless shelter that provides case managers and client assistance with the
  goal to get citizens in a more stable environment. These funds have been and will
  continue to be used for case managers, support staff, psychiatric advanced practice
  registered nurse, utilities, insurance, repairs and supplies. reStart has until 12/31/24 to
  spend these funds.
- https://www.restartinc.org/

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Human Resources - Testing**

Project Res20923-HR: Jackson County Human Resources - Testing

Funding amount: \$463,390.00

Project Expenditure Category: 1 – Public Health – 2 – COVID-19 Testing

#### Project Overview

- These funds were used for testing of unvaccinated associates of Jackson County and the 16<sup>th</sup> Circuit Court.
- https://www.jacksongov.org/Government/Departments/Human-Resources

#### Use of Evidence

• 9,170 tests completed

#### Performance Report

#### N/A

#### **Metropolitan Community Colleges**

Project 780121001: Metropolitan Community Colleges

Funding amount: \$2,000,000

Project Expenditure Category: 2 – Negative Economic Impacts – 10 – Assistance to

Unemployed or Underemployed Workers

#### Project Overview

- Metropolitan Community Colleges (MCC) is using these funds to strengthen the
  economic recovery. MCC provides truck driver, construction, manufacturing and public
  safety training. MCC is the only provider of these training areas in the Kansas City area.
  Specifically, these funds will go to purchase equipment to teach electrical concepts of
  circuits, skid steer, update the secure storage for the police academy, digger derrick and
  the design and upgrade of the commercial driver's license training pad.
- As of 6/30/23, two 18 wheel tractors and trailers, AC/DC complete training system, commercial driver's license pad, plasma table, and a sinker EDM have been purchased.
- https://mcckc.edu/

#### Use of Evidence

 A goal of MCC is to increase the number of students enrolled in one of the training programs listed above. MCC is also hoping with the expanded and upgraded equipment, the graduation rate in these fields will also increase.

#### Performance Report

 MCC will track and report the number of students enrolled and those that complete a job training program in one of the areas listed about.

#### Harvesters

<u>Project 152622001</u>: Harvesters <u>Funding amount</u>: \$1,000,000

Project Expenditure Category: 2 – Negative Economic Impacts – 1 – Household Assistance:

Food Programs

#### Project Overview

- Harvesters has striven throughout the pandemic to provide a variety of food items to
  Jackson County citizens. This funding will be used to purchase fruits, vegetables, meat,
  rice, soups, etc, with the largest portion being utilized for fruits and vegetables.
- https://www.harvesters.org/

#### Use of Evidence

• As of 6/30/23, these funds have helped 105,441 households.

#### Performance Report

Harvesters will continue to track the number of households aided by these funds.

#### **Jackson County, Missouri**

Project Res21108-3.1: Jackson County, Missouri

Funding amount: \$20,510,298.92

<u>Project Expenditure Category</u>: 3 – Public Health-Negative Economic Impacts – 1 – Public

Sector Workforce

#### Project Overview

• These funds were used for 80% of salaries, overtime, taxes and insurance of the County's front line workers within the Sheriff's Office and Detention Center

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County, Missouri**

Project Res21108-1.4: Jackson County, Missouri

Funding amount: \$10,797,420.14

Project Expenditure Category: 1 – Public Health – 4 – Prevention in Congregate Settings

#### Project Overview

• These funds were used to purchase an existing building to house County administrative offices. This will allow for employees and citizens to socially distance.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County, Missouri**

Project Res21108-6.1: Jackson County, Missouri

Funding amount: \$145,678.76

<u>Project Expenditure Category</u>: 6 – Revenue Replacement– 1 – Provision of Government

Services

#### Project Overview

 These funds were used to design an ADA entranced to the front of the downtown courthouse. Currently, there are a large number of stairs which makes it difficult for all citizens to access the first floor of the courthouse.

#### Use of Evidence

N/A

#### Performance Report

#### **Jackson County, Missouri**

Project Res21108-3.5: Jackson County, Missouri

Funding amount: \$1,681,044

<u>Project Expenditure Category</u>: 1 – Public Health-Negative Economic Impact – 5 – Public

Sector Capacity: Administrative Needs

#### Project Overview

The County currently has a very antiquated financial system. The County is in the
process of implementing a new financial system. The new system will allow the County
to become more automated in areas such as paying vendors by ACH as opposed to
paper checks, store documents such as invoices, W9's and grant documents
electronically.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County, Missouri**

Project Res21108-1.7: Jackson County, Missouri

<u>Funding amount</u>: \$792,395.00

Project Expenditure Category: 1 – Public Health – 7 – Other COVID-19 Public Health

Expenses

#### Project Overview

These funds were used to design the interior of the new administration building. The
design will help the County to make informed decisions regarding social distancing and
prevention both for employees and citizens.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-1.1: Jackson County Health Department

Funding amount: \$263,511.18

Project Expenditure Category: 1 – Public Health – 1 – COVID-19 Vaccination

#### Project Overview

• These funds were used for staffing to support COVID vaccination efforts, digitizing COVID vaccination records; and software for vaccine registration forms.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-1.2: Jackson County Health Department

Funding amount: \$724,092.27

Project Expenditure Category: 1 – Public Health – 2 – COVID-19 Testing

#### Project Overview

• These funds were used to purchase testing supplies, lab costs, at-home test kit distribution, courier service, and staffing to support testing efforts.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-1.3: Jackson County Health Department

Funding amount: \$53,425.60

Project Expenditure Category: 1 – Public Health – 3 – COVID-19 Contact Tracing

#### Project Overview

 These funds were used to maintain limited Disease Investigators on hand to support outbreak management, especially in high risk, congregate settings.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-1.5: Jackson County Health Department

Funding amount: \$76,666.67

Project Expenditure Category: 1 – Public Health – 5 – Personal Protective Equipment

#### Project Overview

These funds were used to purchase KN95 masks for community distribution.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-1.6: Jackson County Health Department

Funding amount: \$6,600.00

Project Expenditure Category: 1 – Public Health – 6 – Medical Expenses

#### Project Overview

 These funds were used to purchase medical supplies to support vaccination and testing efforts.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-1.7: Jackson County Health Department

Funding amount: \$764,995.19

Project Expenditure Category: 1 – Public Health – 7 – Other COVID-19 Public Health

Expenses

#### Project Overview

• These funds were used to purchase general and office supplies, minor equipment, printed forms, postage, marketing, staff training, and software licenses.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-1.14: Jackson County Health Department

Funding amount: \$366,645.93

Project Expenditure Category: 1 – Public Health – 14 – Other Public Health Services

#### Project Overview

 These funds were used for staffing to support community health initiatives, planning and delivery with a focus on equity and social determinants of health, strategies/activities to address complex social and health challenges identified through the community health improvement process.

#### Use of Evidence

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-2.19: Jackson County Health Department

Funding amount: \$177,200.00

<u>Project Expenditure Category</u>: 2 – Negative Economic Impacts – 19 – Social Determinants

of Health: Community Health Workers or Benefits Navigators

#### **Project Overview**

 These funds were used for staffing to support recovery efforts and Integrated Referral and Intake System (IRIS) referral network software that connects to social service agencies, non-governmental organizations (NGOs), and healthcare.

#### Use of Evidence

N/A

#### Performance Report

N/A

#### **Jackson County Health Department**

Project Res20986-3.1: Jackson County Health Department

Funding amount: \$263,511.18

Project Expenditure Category: 1 – Public Health-Negative Economic Impact – 1 – Public

Sector Workforce

#### Project Overview

 These funds were used for staffing to support recovery efforts and Integrated Referral and Intake System (IRIS) referral network software that connects to social service agencies, non-governmental organizations (NGOs), and healthcare.

#### Use of Evidence

N/A

#### Performance Report